



## UNDP Project Document

Governments of Armenia, Azerbaijan, Georgia

United Nations Development Programme

United Nations Office for Project Services

### Reducing Transboundary Degradation in the Kura-Aras Basin

The Project will assist the Kura-Aras riparian states to 1) identify the principal threats and root causes of the trans-boundary water resources of the Kura Aras-River Transboundary Basin and 2) develop and implement a sustainable programme of policy, legal and institutional reforms and investments to address these threats. Balancing overuse and conflicting uses of water resources in transboundary surface and groundwater basins is seen as the critical issue in the basin and will be a principal focus of project attention from the very outset of project related activities. The Project will create synergies with and build upon a range of initiatives being undertaken by the countries themselves and those of bi-lateral and multi-lateral donors that have given priority to the Basin.

The long-term development/environmental goal of the project is sustainable development of the Kura-Aras River Basin enhanced through ecosystem-based Integrated Water Resource Management approaches. The project objective is to improve the management of the Kura-Aras River Transboundary Basin through the implementation of a sustainable programme of policy, legal and institutional reforms and investment options using the Trans-boundary Diagnostic Analysis (TDA) and Strategic Action Programme (SAP) process. In order to achieve this objective, the project will provide support in the development of the Kura-Aras Environmental Programme (KAEP), update the TDA, formulate the SAP and associated National Action Programmes (NAPs) and National IWRM plans, undertake a range of public involvement and awareness activities focusing on trans-boundary activities, and undertake demonstration projects that implement key aspects of the SAP.

The project will support the nascent KAEP currently being negotiated by the basin states through development of an informational management system, establishing technical working groups and interministerial committees and developing an integrated programme workplan. During the development of the preliminary TDA, four priority transboundary problems were identified as affecting the Kura-Aras River Basin: 1. variation and reduction of hydrological flow; 2. deterioration of water quality; 3. ecosystem degradation in the river basin; and, 4. increased flooding and bank erosion. The TDA will be revised taking into account key gap filling activities to be undertaken as part of this project and the planned activities of the EU funded Kura-Aras Regional Project, due to commence summer 2008. The final TDA will serve as the scientific basis for development of the Strategic Action Programme (SAP) an agreed programme of interventions for the introduction of Integrated Water Resource Management approaches throughout the basin. The TDA will review the potential impacts of climate change on the priority transboundary issues. The SAP will incorporate a basin vision, water resource quality objectives, targets and interventions in the short and medium term to meet the targets. Key activities which will inform both the TDA and the SAP will be the demonstration projects on the establishment of ecological flows at key locations in the basin and the trialing of water management systems in the Aras basin. The SAP will be underpinned by the development of national IWRM plans in Azerbaijan and Georgia and implementation of the existing IWRM plan in Armenia.

This project has been designed in close collaboration with the Kura-Aras Basin countries and will form a part of the KAEP. It has been developed in coordination with the other major donors, inter alia, European Union and USAID, to ensure maximum synergy and minimum overlap between supporting projects.

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## Acronyms

<b>AAWEMA</b>	Agency for Amelioration and Water Economy of the Ministry of Agriculture
<b>AM</b>	Republic of Armenia
<b>ASH</b>	State Hydrometeorological and Monitoring Service of Armenia
<b>AWSC</b>	Armenian Water Supply Company
<b>AZ</b>	Republic of Azerbaijan
<b>BMO</b>	Basin Management Organization
<b>BOD</b>	Biological Oxygen Demand
<b>EU</b>	European Union
<b>CCA</b>	Causal Chain Analysis
<b>CEP</b>	Caspian Environment Programme
<b>CLD</b>	Causal Loop Diagram
<b>CRC</b>	Central Regulatory Commission
<b>CTA</b>	Chief Technical Advisor
<b>DAI</b>	Development Alternatives Inc.
<b>DDD</b>	Dichloro-Diphenyl-Dichloroethane
<b>DDT</b>	Dichloro-Diphenyl-Trichloroethane
<b>DOE</b>	Department of Environment
<b>ENVSEC</b>	Environmental Security Initiative with UNDP, OSCE and other donors
<b>IA</b>	Implementing Agency
<b>IDP</b>	Internally Displaced Person
<b>IR</b>	Islamic Republic of Iran
<b>IW</b>	International Water
<b>IUCN</b>	International Union for the Conservation of Nature and Natural Resources
<b>EIMC</b>	Environmental Impact Monitoring Center
<b>FSU</b>	Former Soviet Union
<b>GEF</b>	Global Environmental Facility
<b>GEO</b>	Republic of Georgia
<b>GDP</b>	Gross Domestic Product
<b>GIWA</b>	Global International Waters Assessment
<b>GNI</b>	Gross National Income
<b>HCH</b>	Hexachlor-Cyclo-Hexane
<b>HMEM</b>	Department of Hydro-Meteorology and Environmental Monitoring
<b>LEB</b>	Local Executive Bodies
<b>LM</b>	Local Municipalities
<b>LMIMCS</b>	Laboratory of Management of Integrated Monitoring of Caspian Sea
<b>LMPLSW</b>	Laboratory of Monitoring of Pollution of Land Surface Waters
<b>LNGES</b>	Laboratory of National Geologic Exploration Service
<b>LSG</b>	Local Self-Government
<b>MAC</b>	Maximum Allowable Concentration
<b>MAF</b>	Ministry of Agriculture and Food
<b>MAD</b>	Minimal Allowable Discharges
<b>MED</b>	Ministry of Economic Development
<b>MENR</b>	Ministry of Ecology and Natural Resources
<b>MEPNR</b>	Ministry of Environment Protection and Natural Resources
<b>MF</b>	Ministry of Finances
<b>MFE</b>	Ministry of Fuel and Energy
<b>MH</b>	Ministry of Health
<b>MLHSS</b>	Ministry of Labor, Health and Social Security
<b>MNP</b>	Ministry of Nature Protection
<b>MOE</b>	Ministry of Energy
<b>MTA</b>	Ministry of Territorial Administration

<b>NAPs</b>	National Action Plans
<b>NATO</b>	North Atlantic Treaty Organization
<b>NGO</b>	Non Governmental Organization
<b>NMO</b>	National Meteorological Organization
<b>NSM</b>	Non Structural Measures
<b>NWC</b>	National Water Council of Armenia
<b>O&amp;M</b>	Operation and Maintenance
<b>OSCE</b>	Organization for Security and Cooperation in Europe
<b>PCB</b>	Polychlorinated Biphenyl
<b>POP</b>	Persistent Organic Pollutant
<b>PSRC</b>	Public Services Regulatory Commission of Armenia
<b>RGF</b>	Republican Geological Fund
<b>SHA</b>	Stakeholder Analysis
<b>SAP</b>	Strategic Action Plan
<b>SC</b>	South Caucasus (Armenia, Azerbaijan, Georgia)
<b>SCWS</b>	State Committee on Water Systems
<b>SIDA</b>	Swedish International Development Cooperation Agency
<b>SEI</b>	State Environmental Inspectorate
<b>SHAEI</b>	State Hygiene and Anti-Epidemiological Inspection
<b>STF</b>	Sweage Treatment Facility
<b>TACIS</b>	Technical Aid to the Commonwealth of Independent States
<b>TI</b>	Tax Inspectorate
<b>TTT</b>	Technical Task Team
<b>TDA</b>	Transboundary Diagnostic Analysis
<b>UNDP</b>	United Nations Development Programme
<b>UNEP</b>	United Nations Environment Programme
<b>USAID</b>	United States Agency for International Development
<b>QLSA</b>	Qualitative Stakeholder Analysis
<b>QNSA</b>	Quantitative Stakeholder Analysis
<b>WRMA</b>	Water Resources Management Agency
<b>WUA</b>	Water User Association
<b>WWF</b>	Global Conservation Organization/World Wildlife Fund for Nature
<b>YWSC</b>	Yerevan Water Supply Company

## Map of the Basin



## SECTION I: ELABORATION OF THE NARRATIVE

### PART I: Situation Analysis

#### Project Context

##### *Physical Context*

1. The basin of the rivers Kura and Aras covers the territory of Armenia, Azerbaijan, Georgia, Iran, and Turkey. The total area of the Kura-Aras basin is approximately 188,400 km<sup>2</sup>, occupying the greater part of the South Caucasus<sup>1</sup>. Table 1.1 shows the distribution amongst the five countries.

**Table 1.1:** Distribution of the riparian countries in the Kura-Aras River Basin

Country	Total Country Area (1000 km <sup>2</sup> )	Area in the Basin (1000 km <sup>2</sup> )	% of the country area	% of the basin area
Armenia	29.8	29.8	100.0	15.8
Azerbaijan	86.6	55.1	63.6	29.2
Georgia	69.7	36.4	52.2	19.3
Turkey	771	28.9	3.7	15.3
Iran	1648	38.2	2.3	20.3
<b>Total</b>	<b>2605.1</b>	<b>188.4</b>	<b>7.2</b>	<b>100.0</b>

2. The basin spreads over the major part of eastern Georgia; over 60% of Azerbaijan, excluding the northeast of the country and the Lenkoran region; the entire area of Armenia; the northwestern part of Iran and territories of northeast Turkey. A map of the Kura-Aras Basin is shown in Figure 1.1.
3. The Kura is the main water artery of the Caucasus. Its total length is 1,364 km. It originates at a height of 2,700 m in the Anatolian highland of Northeast Turkey in the Kizil-Giadik mountain range, winding its way through mountainous regions in Turkey, Georgia and Azerbaijan into the Caspian Sea. It is fed by snow (36%), ice melt water from glaciers (14%), underground sources (30%) and rain (20%). The main tributary of the Kura is the Aras.
4. The altitude of the Kura watershed ranges from 4,500 m to the Caspian Sea (-27 m). The flow in the spring flood periods makes up 58-64% of the total annual discharge with 19-22% of the total discharge during the summer-autumn period and 17-20% in winter.
5. The Aras River originates in Erzurum province in eastern Turkey. It flows along the Turkey-Armenia border, the Iran-Armenia border, and the Iran-Azerbaijan border, before flowing into Azerbaijan where it joins the Kura near the Caspian.
6. The Aras divides just before meeting the Kura, and one branch flows directly into the Caspian. The total length of the river is 1,264 km with a total watershed area of 102,000 km<sup>2</sup> (of which 18,740 km<sup>2</sup> relates to Azerbaijan, 22,556 km<sup>2</sup> to Armenia and 60,704 km<sup>2</sup> to Iran and Turkey).

<sup>1</sup> South Caucus refers to Georgia, Armenia and Azerbaijan

7. The Kura and the Aras contribute about 66% and 34% respectively to the total runoff. There are more than 10,000 rivers in the basin including many small shallow rivers.
8. The water regime is characterized by high spring flows from snow melt and low flows during the autumn and winter period. In the plains, the river meanders and the water of the Kura is characterized by high turbidity as the result of mobilization of erosion products along the bank, exacerbated by deforestation and flooding.

#### *Environmental Context*

9. The ecosystems of the Kura-Aras basin, similar to the entire Caucasus Ecoregion, are highly diverse and include a broad range of landscapes, from semi-deserts and arid shrublands to mesophytic relic broadleaf forests and alpine grasslands. These ecosystems harbour a variety of plant and animal species representing a mixture of Mediterranean, Eastern European, and Near Eastern floras and faunas, combined with a high proportion of regional endemics (reaching 20-30% of the total species number in certain taxonomic groups).
10. The Caucasus Ecoregion has been identified by Conservation International (CI) as one of the world's 25 biodiversity hotspots due to high species diversity and significantly threatened local ecosystems. The area identified by CI corresponds closely to the Kura-Aras river system. This demonstrates the ecological importance and fragility of this area. Notably, the Aras is home to one of the last natural sturgeon breeding grounds, along the Kura there are important and unique dry-land riparian forests along the Kura, and the delta, where the Aras and Kura rivers flow into Caspian, contains many important wetland sites.
11. Over the last decades, the biodiversity in the basin has been affected by extensive anthropogenic activities. Major impacts on the basin biodiversity include loss of species and habitats. Many flora and fauna species have become endangered or threatened and have been listed in IUCN, former USSR and National Red Books, and recently, the Ecoregional Conservation Plan for the Caucasus (2006). Some species have also become extinct.
12. The major threats to the biodiversity and habitats are: uncontrolled harvesting of flora and fauna, including poaching; habitat destruction as a result of the development of agriculture, industry, tourism and recreation activities, and the development of infrastructure and urbanization etc; and, climate change.
13. Human activities in the second half of the twentieth century have had a drastic effect on the quality and quantity of the water in the rivers. Ranges of factors, including industrial pollution, domestic waste, agricultural pesticides, large-scale irrigation/flood control/hydropower schemes and watershed degradation have affected the basin. All the riparian countries have contributed to this situation. However, as many countries in the region experienced a significant economic decline in the last decade, the stress on water quality in some parts of the river has decreased temporarily. In the future, as the economies in the region grow, and as some industrial activities are restored, a likely scenario is that the threats to the water quality will again grow. Water quantity problems have generally not decreased in the past decades, with increasing droughts and floods. A good example of how mismanagement can cause irreversible damage to the ecosystem is the disappearance of the Tugai forest in Azerbaijan and Georgia. Inefficient upstream irrigation systems used the water needed by forest ecosystems, and consequently they were unable to survive.

14. A number of off-channel and on-channel reservoirs have been constructed for irrigation, drinking water supply, energy generation or regulation of uneven annual flow of rivers in the Kura-Aras river basin that indirectly serve as pollution control mechanisms. Though the reservoirs have a significant role for socio-economic development in the region, in some cases they have had a negative environmental impact through changing the natural hydrological flow of the rivers and the related ecological consequences such as degradation of floodplain forests, reduction of fish stock downstream, bank erosion, etc.
15. The further downstream, the greater the deterioration in water quality and the increase in water quantity challenge. This retrogression downstream is due to increasing levels and aggregation of pollution emissions, increasing demands for water, and the fact that the downstream areas are naturally drier. The Kura-Aras Rivers also have an impact on the Caspian Sea. At present, the river is the second largest flowing into the Caspian, providing approximately 10% of the total inflow. It is possible that it provides an even greater share of the Caspian's pollutants<sup>2</sup>. In order to sustainably manage the Caspian Sea, it will be necessary to manage the quality and quantity of the inflow from the Kura-Aras.<sup>3</sup>

#### *Socio-economic Context*

16. Social and economic changes within the Kura-Aras Basin have impacted the ecosystem and at the same time changes in environmental conditions have impacted human development trends. The historical socio-economic conditions of the Kura-Aras Basin have largely shaped water use practices that continue to date. These include altering water ways, intensive irrigation schemes and high levels of industrialization. Since 1991 the shift from the Soviet economic system to a more free market system temporarily reduced impacts on river system health, but negative impacts continue. Despite the drastic decline in economic production in Armenia, Azerbaijan and Georgia during the early 1990s, the Kura-Aras River basin remains a region with relatively well developed industry and agriculture.
17. The industrial and agricultural sectors are now recovering, again increasing impacts on the Kura-Aras ecosystem. Concurrently, increased intensity of droughts and flooding events negatively impact socio-economic development in part due to the loss of riparian forests, over all deforestation, and climate change.
18. Since the end of the Soviet Union the human population has experienced changes in demographics movements, transitional economic conditions and more localized social welfare that are reflected in the shifting environmental situation. The increases in urbanization, agricultural irrigation, and industrialization within the basin, contribute to the challenges of managing the health river basin system. The economic data highlights trends in national macro-economic development in the past 15 years in the region, pertaining to water use, development and government investment strategies.
19. The Preliminary TDA estimated population of the Kura-Aras River Basin for 2003 was approximately 13.1 million people, or about 16% of the total population of Armenia,

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<sup>2</sup> Until recently, the Volga was by far the largest pollution source. However, economic decline along the Volga has led to major reductions in the pollution load.

<sup>3</sup> The Caspian Sea covers 422,000 km<sup>2</sup> and provides a livelihood for 12 million people in five countries. GEF is providing support for the protection of the Caspian through the Caspian Environment Programme (CEP) with the involvement of the five riparian countries UNDP, World Bank, UNEP and EU-TACIS.

Azerbaijan, Georgia and Islamic Republic of Iran<sup>4</sup>. The average population density in the Kura-Aras Basin is 82 people per km<sup>2</sup>. Table 1.2 shows the division between the urban and rural populations and population density in each riparian country.

**Table 1.2:** Population of the Kura-Aras River Basin (2002-2003)

Country	Population in the basin (mln.)	Urban Population (mln.)	Urban Population (%)	Rural population (mln.)	Rural Population (%)	Population Density (per 1km <sup>2</sup> )
Armenia	3.2	2.1	65	1.1	34	107
Azerbaijan	4.8	1.7	35	3.1	65	87
Georgia	2.7	1.1	41	1.6	59	74
Iran	2.4 <sup>5</sup>	na	na	na	na	63
<b>Total in the Kura-Aras Basin</b>	<b>13.1</b>					<b>82</b>

20. Migration in the Kura-Aras river basin increased in the last decade of the 20th century, largely determined by the political and socio-economic developments in the region. In Armenia, in 1992 alone, more than 200,000 people left the country and although the level of emigration slowed by the end of 1990s, the negative migration balance continues to affect population growth in the country. Azerbaijan has also experienced substantial migration within and across its borders over the last two decades and many of the internally displaced people (IDP) that make up 10 % of the population are settled in communities along the lower Aras and Kura rivers. Georgia continues to experience increased urbanization and IDPs now make up approximately 5% of the country's population. Within Iran, there has been an increased effort on behalf of the state to develop agricultural settlements within the Aras River Basin that depend on significant irrigation.
21. Throughout the region, the social and economic systems have been in flux since the fall of the USSR, exacerbated by the conflict between Armenia and Azerbaijan. Economic development is uneven throughout the river basin, both between and within countries. Major urban areas are increasingly crowded, and some are thriving, while most rural areas slide further into economic dislocation due to the shift from a centralized economy to a market driven economy.
22. Following the dissolution of the former Soviet Union in the 1990s, the economies of Armenia, Azerbaijan and Georgia experienced dramatic economic decline in large part due to civil strife and conflict. For example, between 1990 and 1993, the average annual decrease of Gross Domestic Product (GDP) was around 18% in Armenia and 13 % in Azerbaijan. In Georgia, GDP declined by 70-75 % between 1991 and 1994. This was a result of economic dislocation, closing down of state owned industries and development of new land tenure systems for agriculture.
23. However, economic reforms and political stability in the second half of the 1990s have revived the economies of these countries and they are currently growing rapidly. Between 2000 and 2007 the Gross National Income in Armenia has nearly tripled, more than tripled in Azerbaijan and more than doubled in Georgia. While these rates show positive

<sup>4</sup> For the purpose of analysis this report does not include socio-economic, geographic or other data on Turkish part of the Kura-Aras River Basin

<sup>5</sup> For Iran the data is for 2000.

trends the economies of the Basin countries remain in a period of transition with very low per GNI per capita<sup>6</sup> rates. Further, the rates of income distribution are concentrated tightly in urban centers and are generally in the hands of a minority of the population, while the significant majority of populations remain in poverty. See Table 1.3 for details.

24. This trend favoring urban populations is notably prevalent in Azerbaijan, which has undergone a drastic increase in revenues due to the development of oil and gas reserves. The economic boom Azerbaijan is experiencing does bear some standard hallmarks of petro-economies in which there is a concentration of wealth for those directly involved in the petroleum sector, but less immediate benefit for the broader society. It is anticipated that secondary and tertiary impacts of the oil wealth will improve conditions in Azerbaijan in the coming years.

**Table 1.3:** National GNI and GNI Per Capita for Kura-Aras Countries 2000 - 2007

Country	2000	2003	2004	2007
<b>GNI (Current US \$), billion</b>				
Armenia	2.0	2.9	3.2	5.8
Azerbaijan	4.9	6.8	7.8	15.6
Georgia	3.3	3.9	4.8	7
<b>GNI per capita Current US \$)</b>				
Armenia	666	960	1,060	1,920
Azerbaijan	610	820	940	1,840
Georgia	700	860	1,064	1,580

**Table 1.4:** Economic Sector Development Trends for Kura-Aras Countries 2000-2006

Country	2000	2003	2004	2006
<b>Agriculture, value added (% GDP)<sup>7</sup></b>				
Armenia	25.5	24.1	23.4	44
Azerbaijan	17.1	13.5	12.3	7
Georgia	21.9	20.6	17.8	13
<b>Industry, value added (% of GDP)<sup>8</sup> including mining</b>				
Armenia	35.4	37.7	37.1	37
Azerbaijan	45.5	52.6	55.4	70
Georgia	22.2	25.6	25.4	25

25. The oil and gas extraction (mostly in Azerbaijan) and its transport are fast growing sectors in the basin. The Kura-Aras river basin is the corridor for the Baku-Tbilisi-Supsa and Baku-Tbilisi-Ceyhan oil and gas pipelines (put in operation in 1999 and 2006, respectively) that could impact the health of the river systems in the event of accidents, however, safeguards have been implemented to mitigate the risks.

<sup>6</sup> Definition: GNI (Gross National Income formerly GNP) GNI per capita (formerly GNP per capita) is the gross national income, converted to U.S. dollars using the World Bank Atlas method, divided by the midyear population.

<sup>7</sup> Agriculture corresponds to International Standard Industrial Classification (ISIC) divisions 1-5 and includes forestry, hunting, and fishing, as well as cultivation of crops and livestock production. Value added is the net output of a sector after adding up all outputs and subtracting intermediate inputs. Source: World Bank national accounts data, and OECD National Accounts data files.

<sup>8</sup> Industry corresponds to ISIC divisions 10-45 and includes manufacturing (ISIC divisions 15-37). It comprises value added in mining, manufacturing (also reported as a separate subgroup), construction, electricity, water, and gas. Value added is the net output of a sector after adding up all outputs and subtracting intermediate inputs. Source: World Bank national accounts data, and OECD National Accounts data files.

26. Agriculture continues to play an important role throughout the region, through both commercial and subsistence farming. The shift from collective state farms with assured markets to a free-market based economies for agricultural goods produced on privately owned plots of land have significantly impacted this sector. The high costs of farming equipment, renovation of irrigation schemes and agricultural chemicals has resulted in a short-term decline in environmental impacts on the river basin. However, this is offset by the decline in the condition of agricultural infrastructure including irrigation channels, and drainage systems has resulted in increased soil salinization, decreased soil fertility, and increased demand for water .

27. On the Aras, pending agricultural schemes in Iran feature high levels of water abstraction for irrigation, which are expected to have significant impacts on the hydrological flows. Additionally, planned hydroelectric dams to be built in partnership between Iran and Armenia (the Meghri hydropower plant), and between Iran and Azerbaijan, (the Khoda Afarin dam, currently under construction) are also expected to impact the regime.

28. While the economic situation appears to be improving, a healthy functional workforce is needed for economies reach their potential. The health of the population can also be informative about the conditions within and across the region and can be inferred by several major indicators that are readily available. These are infant mortality rates, life expectancy at birth and prevalence of malnourishment. See Table 1.5 for details.

**Table 1.5:** Social Welfare Indicators in the Kura-Aras Basin for 1990 - 2004

Country	1990	2004	2006
<b>Mortality Rate, infant (per 1,000 live births)</b>			
Armenia	52	29	21
Azerbaijan	84	75	73
Georgia	43	41	28
<b>Life Expectancy at Birth (years)</b>			
Armenia	68	71	72
Azerbaijan	71	72	72
Georgia	70	71	71
<b>Prevalence of Undernourishment (% of population)</b>			
Armenia	52*	29	24
Azerbaijan	34*	10	7
Georgia	44*	13	9

\*measured for 1993

29. Between 1990 and 2006, human health indicators have shown very favorable trends throughout the region, which could be interpreted to be indicative of an overall improvement in conditions. It should also be noted that the 1993 measure for malnourishment prevalence shown in Table 1.5, was probably low due to the tremendous social and political changes in Armenia, Azerbaijan, and Georgia during this period.

30. One issue of significant concern is the high rate of infant mortality, especially in Azerbaijan. As a down stream country relying on the Aras and Kura rivers as the main source of drinking water for this population, infants become very susceptible to water borne illnesses. Further, birth defects due to maternal ingestion of some water borne pollutants can lead to higher rates of infant mortality (please refer to stakeholder analysis for more details on perceptions different stakeholders.)

*Legal, Institutional, and Policy Context*

31. In the Kura-Aras basin countries virtually all of the water resources are considered to be part of the national wealth, with state agencies charged with their safe-keeping and management of their exploitation. National legislation in the basin countries stipulates the basic principles of management, utilization and protection of the water resources and water systems. In particular, they specify the principles of: satisfying the essential needs of present and future generations; preserving and increasing the volumes of the water reserves; encouraging effective utilization of water resources for the public benefit; establishing a coordinated and integrated management system of surface and ground water resources; reducing and preventing the pollution of water resources; and reimbursing the expenditure for the cleanup of polluted waters, amongst others. All countries in the region are committed to sustainably managing water resources and this commitment is reflected in national development and environment policies and plans, including MDG-based Poverty Reduction and Development Strategies, and National Environmental Action Programmes. Moreover, these policies and plans give due emphasis to the management and protection of the Kura and Aras rivers and the importance of the IWRM approach in achieving the objectives. Armenia already has a National Action Plans for IWRM, Georgia will have one for the Kura and one for the Black Sea basin, and Azerbaijan will develop a national IWRM plan which will cover the Kura, Aras and minor river basins in the north.
32. Each of the countries has a growing non-governmental community and academic sector to complement the work of governmental organisations in this sector. Over the past ten years, working with the World Bank and USAID, Armenia has greatly strengthened its water and environmental policy, legislation and planning process based on the IWRM approach and it is now entering into an aggressive investment phase. Striving for accession to the European Union, Armenia, Azerbaijan and Georgia have signed with the EU the European Neighborhood Policy Action Plans (2006). Under these plans each of the countries is committed "to identify possibilities with neighboring countries for enhanced regional co-operation, in particular with regard to water issues".
33. After the collapse of former Soviet Union environmental legislation has undergone significant changes in Armenia, Azerbaijan, and Georgia. Currently in these countries the legal framework is relatively new, innovative and dynamic, and endeavors to be quite comprehensive. However, these laws are certain to be confronted with a number challenges as implementation moves forward. A major concern is the coherence and consistency among the many legal documents. This has led to some confusion with regard to the institutional arrangements. The TDA identified areas where there are duplications, gaps and overlaps in the water resource oriented functions of the various government agencies in the Kura-Aras basin countries.
34. Armenia, Azerbaijan, and Georgia are currently working towards the harmonization of their institutional setting and legislation with the legislation of the European Union (EU), including the field of environmental protection, and in particular water resource management. Hence, the institutional structures of water resources management bodies are being organized to ensure the implementation of water protection policy in accordance with the requirements of the EU Water Framework Directive (N2000/60/EC, 2000). The introduction of basin management principles is a requirement of the Directive. Hence the directive is not only concerned with water quality but also with the equitable sharing of water at the basin level.
35. Though some progress has been made in water sector governance in the Kura-Aras basin countries, there are still significant deficiencies in terms of legal frameworks, institutional frameworks and law enforcement, including the collection of fees/tariffs, and the

implementation of transboundary agreements. Water Codes are the main laws governing water sector in Armenia, Azerbaijan, and Georgia. Analysis of the Codes/laws shows that though they do reflect the reality of water situation in the countries, there are some discrepancies and need for improvement. This relates first of all to Georgia and Azerbaijan, since they intend to transfer to basin management principles, which is not reflected in their respective Codes/Laws.

36. Institutional analysis shows that some of the institutional drawbacks are implications of legal drawbacks. This particularly relates to the fact that there are overlaps, gaps and duplications of functions of various agencies, even within the same Ministry of Environment. There is a need to streamline the functions of each organization. To avoid duplication and overlapping of the functions with some other state bodies, it is necessary to introduce amendments in the relevant legislative acts.
37. One of the most important priorities in all countries is the harmonization of legislative basis determining the system of control and regulation of the pollution level of the water resources and all the procedures connected with the licensing of water use. Harmonization process should develop in two directions: mutual agreements between the countries of the region and harmonization with the requirements of the European Union legislation. It is necessary to approve a uniform system of the standards of the quality of water resources. Standards of quality of the water bodies that are active may be characterized as quite inapplicable and very strict, thus making them unrealistic. It is necessary to consider the possibility of applying comprehensive approach to the control of pollution. Carrying out this principle will require transformation of the existing systems establishing water quality standards in Armenia, Azerbaijan, and Georgia.
38. There are a number of existing agreements between Armenia, Azerbaijan and Georgia:
  - The agreement of 1974 entered between the Soviet Socialist Republic of Armenia and the Soviet Socialist Republic of Azerbaijan on the joint utilization of the waters of the river Vorotan (concerning the diversion of the Vorotan-Arpa-Sevan), which predetermines allocation of 50% of these waters to each party.
  - The Memorandum of Understanding between the Ministry of Environment of Georgia and the State Committee of Ecology and Nature Management of the Republic of Azerbaijan (currently the Ministry of Ecology) on cooperation in the development and implementation of pilot projects for monitoring and assessment of the status of the Kura River basin (1997).
  - The agreement between the Governments of Georgia and Azerbaijan on cooperation in Environmental Protection (1997).
  - The agreement between the Governments of Georgia and Republic of Armenia on cooperation in Environmental Protection (1997).
39. These agreements are an important step in transboundary IWRM, however additional unified efforts are required. In order for regional transboundary cooperation be successful the countries need to have the same/similar methodology of water quantity and quality monitoring, possess compatible databases, adopt similar water quality standards, and of course share the information between each other, and public at large. For provision of interaction of the countries of the Kura-Aras basin it is very important to establish a mechanism for exchange of the data received through monitoring of water resources. With this purpose it is very important to develop approved and comparable systems of monitoring in each country of the region. For Kura-Aras Basin countries it is the first priority to develop the system of monitoring of water resources in the framework of overall system of monitoring of the status of the environment. The pre-requisites for such framework are present in national legislations. It is necessary to set up uniform

information on surface waters and groundwater within the common database on natural resources. The legal framework for exchange of data exists in the form of bilateral and multilateral international agreements. Besides this, it is necessary to establish a system of trans-boundary monitoring using similar procedures and methods. Also, the countries should provide for the transparency of the received data. Only after that bi-lateral agreements and international environmental agreements will be fully implemented and their implementation monitored properly.

40. It should be noted that several national and regional projects related to the environment, and water in particular, have been implemented in the Kura-Aras basin countries, most of which have carried out an assessment of the legal and institutional frameworks to some extent. However, the focus of most projects has been at the national level, and even in those that have undertaken a regional analysis there is a heavy emphasis on the country-level approach. In addition to treaties, donors have also been actively promoting regional cooperation in the basin. Several bi-lateral treaties on use of transboundary water resources bind all Kura-Aras Basin countries. Some of them are a result of Iran-former USSR agreement, to which South Caucasus countries are considered successors. Armenia, Azerbaijan, and Georgia are also bound by international environmental agreements and conventions, including the Helsinki Convention which has been ratified by Azerbaijan.

### **Threats, underlying and root causes analysis**

41. As part of the preparatory phase of this project a preliminary TDA was prepared involving four of the five basin countries. During the TDA development the following priority transboundary issues were identified as variation and reduction in hydrological flow, deterioration of water quality, ecosystem degradation and flooding and bank erosion. The current project seeks to address the first three priority issues, with flooding and bank erosion being addressed by other projects. Within the preliminary TDA, a Causal Chain Analysis (CCA) was conducted to identify the underlying and root causes of the degraded conditions pertaining to the priority transboundary issues. For each issue the CCA identified impacts, immediate causes, underlying causes and socio-economic, legal and political root causes. The CCA has provided countries with a clear set of anthropogenic causes that can be addressed in order to interrupt the current trajectory of degradation of the water resources in Kura-Aras River basin. These threats, and their underlying and root causes are described below.

#### *Variation and Reduction in Hydrological Flow*

42. Variation in hydrological flow has been caused by numerous human interventions including direct water abstraction from surface and groundwater bodies, increased evaporation due to impoundments, urbanization and deforestation. This has significant transboundary consequences and it has been calculated that 40 % of the natural runoff of the Kura and 27 % of the Aras runoff to the Caspian Sea has been lost. Severe water deficit has not occurred in the basin to date and consequently shortages of water have not presented any serious threats to the population. However, population growth and rapid economic development in the basin countries will impose increased pressure on surface and groundwater resources. Climate change could also have a catastrophic impact in the medium and long term with potential scenarios indicating flow reductions of 50% as a consequence of increased average temperature and decreased precipitation. Variation and reduction of flow has already impacted fish species such as sturgeon in the Kura-Aras river basin and affected terrestrial ecosystems such as tugai forests. The construction of new reservoirs is likely to further alter flows. Non-rational use of water is a widely spread practice throughout the basin. Agriculture (and in particular irrigation activities) is the major consumer of water in the basin and water loss (through wastage, leakages and

failures), particularly from domestic and municipal water use, is an acute problem for the South Caucasus countries.

43. Currently, the underlying causes can mainly be attributed to low capital investments in operation and maintenance (due to lack of finance and historical economic difficulties), a lack of investment in developing new irrigation schemes and water supply systems, and a lack of a knowledge base of the hydrology and usage of the basin upon which to construct an integrated water resource management and river basin management policy and regulatory framework. This is compounded by the low awareness of the population that currently has little regard for water efficiency and is often careless with its use. Furthermore the lack of an integrated approach in water resources management is a major problem in all the basin countries where ground and surface water are dealt with separately, and land and forest management often fails to take into account management issues relating to water resources. This creates many of the problems outlined above. If present trends of water use are maintained, the impacts on the flow regime will continue to increase. In order to ensure the equitable use of water, coordinated actions between the basin countries are needed in order to avoid negative consequences in downstream countries occurring due to increased water consumption upstream.
44. For the transboundary problem variation and reduction of hydrological flow in the Kura-Aras Basin, the specific threats are: a shortage of irrigation water resulting in low agricultural production, desertification, and reduced incomes; a shortage of safe drinking water impacting human health; shortage of water for industry causing a decline in economic activity with impacts on hydroelectric energy production; and a shortage of water needed to maintain ecosystem functions.
45. The root causes are mainly anthropogenic activities that will be exacerbated by climatic variation and increased populations and agriculturally based economic development. The water infrastructure is in very poor condition that results in enormous losses and very low efficiency rates, especially in the Former Soviet States. There is a lack of reliable information on the water flow trends within the region, and uncoordinated policies and regulation, lack of state revenues dedicated to regionally harmonized improvements and low levels of public awareness and stakeholder involvement in the water management in the region.

#### *Deterioration of Water Quality*

46. Deterioration of water quality in the Kura-Aras river basin has significant transboundary consequences in the down stream countries. This can be confirmed by the presence of chemical compounds of anthropogenic origin in the transboundary sections of the basin as well as in bottom sediments of the Kura Delta in the Caspian Sea. Water pollution in the Kura basin comes from a number of land based sources including industrial and mining sites, agricultural lands, households in rural areas and municipalities. Wastewater treatment facilities are absent in many municipalities and enterprises, and are available only in some locations in the Aras basin. Most of the wastewater treatment facilities were built 20-30 years ago and are currently non-operational. The application of fertilizers and pesticides has been significantly reduced in the basin over the last two decades. Furthermore, the usage of persistent chlorine-organic pesticides, such as DDT, hexachlorocyclohexane (HCH) and aldrine, etc has been prohibited in the region. However, recent studies indicate that there is strong evidence that the illegal application of banned chlorinated pesticides in the region is occurring. The unregulated use of fertilizers results in diffuse pollution of both surface and ground water resources. Nutrient loading also comes from direct point source discharges of animal slurry from cattle and pig farms. These incidents have greatest impact in early spring during the snow melt,

when waters wash out nitrates and phosphates from previous autumn applications. There is little information that can directly attribute water quality to specific environmental impacts in the Kura-Aras river basin. However, it is likely to be a contributing factor and certainly increases the pressure on already stressed ecosystems. Industrial development and the construction of industrial wastewater treatment facilities are not coordinated. The only exception is enterprises that have local wastewater treatment facilities. However, it should be noted that most of them are currently not operating. Of particular danger are wastewaters from the mining industry and tailing lagoons and dumps.

47. For the transboundary problem deterioration of water quality in the Kura-Aras River Basin, the threats are: risks to public health through contaminated drinking water and agricultural products with an increase in potential for water borne illnesses; the degradation of aquatic ecosystems; and a decline in bioresources including fish stocks. The root causes include the lack of a regulatory framework to manage water resource pollution in some riparian counties, including wastewater regulations, industrial pollution controls and agrochemical runoff. A lack of financial commitment to addressing these issues, combined with a lack of stakeholder education and understanding about sustainable use approaches, low enforcement of existing regulations, inefficient practices, and lack of consistent, coordinated and standardized monitoring results in declining conditions due to poor water quality in the region.

#### *Ecosystem Degradation*

48. Transboundary ecosystem degradation including increased trends of biodiversity loss, deforestation, and land degradation are observed throughout the basin. The decline of species has intensified over the last few decades, due to a large extent by habitat fragmentation and degradation. There has been a remarkable decline in several bird species, small mammals and several plant species. Forest degradation in the Kura-Aras basin has intensified during the last two decades. Boundaries of the mountain forests remained more or less stable until the beginning of the 1990s, but since then, the situation has changed as a result of extensive logging, both illegal and authorized by government institutions. Desertification and land degradation is a critical problem in the Kura-Aras basin. The main forms of degradation are salinization (especially in desert and semi-desert areas) and soil erosion (washing out of fertile soil). The most important reason for land degradation appears to be deforestation and overgrazing. Increased demand on timber for commercial purposes is one of the major drivers of ecosystem degradation. This includes timber logging for use in the construction business nationally and for export, and has consequently resulted in a reduction in deciduous forest areas. The energy crisis that has taken place during the last decade in the South Caucasus countries has also put great pressure on forests in the basin. The acute energy deficit in these countries, accompanied with poverty problems has resulted in excessive logging as the population has been forced to use wood for heating and cooking. The causes are related to weak legislation and regulations, institutional complexities, poor law enforcement and low public awareness on the importance of biodiversity and ecosystem act together with financial constraints to create unfavorable conditions for protecting ecosystem integrity and biodiversity. The absence of integrated water resources management also contributes to this process.
49. For the transboundary problem: ecosystem degradation in the Kura-Aras Basin, the threats a loss of forestry habitats, loss in species and ecosystem integrity, including fish stocks, and desertification and land degradation via salinization and soil erosion. The root causes for this include: deforestation due to lack of reliable energy; non-sustainable fishing and hunting practices stemming for weak enforcement of legislation; overgrazing due to a lack of management of pasturelands combined with a lack of understanding of

stakeholders and increased pressures from increased stocks; over use of resources including irrigation waters due to outdated technologies and practices; and absence of coordinated integrated water resource management.

50. The solutions to these transboundary problems are not easily remedied but will require coordinated, collaborative work on behalf of all governments in the Kura-Aras River Basin. The countries have signaled a willingness to address these issues and recognize the importance of doing so as demonstrated through their inputs to the TDA and evidenced in letters of support for the FSP and SAP development.

### **Stakeholders Analysis Summary**

51. A qualitative and quantitative stakeholder analysis (SHA) was conducted in the preparation phase of the project in conjunction with the TDA. The findings of the Stakeholder Analysis (SHA) showed that a majority of stakeholders throughout the region are most concerned about water quality issues. The second highest concern is the reduction in hydrological flows, with concerns about flooding and decline in bio resources being far less immediate concerns. The full TDA stakeholder analysis including the priorities of individual groups and specific concerns and perceptions is presented in Section IV. Based on the findings of the SHA, and significant inputs from the Stakeholder Advisory Group, the Stakeholder Participation plan is outlined in Section IV.
52. In the Kura-Aras River Basin, stakeholders were identified during the TDA Stakeholder Analysis, which included both qualitative and quantitative analysis plus input from a Stakeholder Advisory Group. The stakeholders include those from government agencies and institutions in the following ministries and departments: Water, Hydro-meteorological Department, Natural Resources, Ecology or Environmental Ministry, Industry Ministry, Energy Ministry, Economic Ministry, Foreign Affairs Ministry, Defence Ministry, Agriculture Ministry, Forestry Ministry, Fisheries Ministry, Social Welfare / Public Health Ministry, Labour Ministry, Transportation Ministries and Parliamentary committees for environmental protection. Additionally, regional and municipal administrators were interviewed including: Regional government official, District water management official, Municipal Government and Municipal waste managers, Industrial sectors included Mining industry, Heavy industry, Light industry, Tourism/Recreation industry, and Agro-industry representatives. Other stakeholders who are critical to the project success include National NGOs, Scientists, Nature preserve staff, farmers, fishermen, pastoralists, community based organization, educator/teacher, students, public health care providers and members of coastal communities, plus press and media, international funding Institutions, and bilateral development agency. Their involvement in the project is outlined in the Section IV.

### **Baseline Analysis**

53. Within the region, there is a high level of technical ability and awareness of the need for integrated water resource management is a prime concern within the governments in the region pertaining to development, security and regional cooperation. The countries have signaled their willingness to cooperate throughout and the preparatory phase and given full support for the development of the preliminary TDA and SAP. The states are engagement in active negotiations to create a Kura-Aras Environmental Programme (KAEP) as a mechanism for transboundary cooperation and collaboration. However, in

order to gain from the benefits achieved thus far it is imperative that additional support is provided.

54. The South Caucasus countries continue to emerge from the legacy of Soviet environmental mechanisms that emphasized reporting standards to match regulations rather than actual conditions, and therefore there is a dearth of reliable information prior to 1991. These countries have been struggling to establish a reliable basin-wide monitoring network and are eager to work together in order to further improve their management systems and approximate to the requirements EU Water Framework Directive. To this end, support has been provided by a large number of donor organizations including USAID, NATO, SIDA, OSCE, and EU. However, the GEF project has been the only project in the region that included inputs from all of the major transboundary countries within the South Caucasus, including Iran. Though they will not be actively involved in the Full Sized Project it is planned to that Iran and Turkey shall be kept fully informed about the project's outputs and outcomes.
55. The concept of Integrated Water Resource Management (IWRM) is well known throughout the basin and all three countries are developing national IWRM plans under their Johannesburg WSSD commitments, albeit at different rates. IWRM is a systematic process for the sustainable development, allocation and monitoring of water resource use in the context of social, economic and environmental objectives. It is a cross-sectoral policy approach, designed to replace the traditional, fragmented sectoral approach to water resources and management that has led to poor services and unsustainable resource use. IWRM is based on the understanding that water resources are an integral component of the ecosystem, a natural resource, and a social and economic good. Traditionally within the water sector, resource management has been undertaken independently of social and economic objectives and has focused on the interaction between land and water use at the basin level. The increased complexity of the IWRM inter-sectoral approach brings with it many challenges, not least the differing planning units and plans in which the different sectors operate.
56. The national level IWRM efforts are to be commended where appropriate, and this project seeks to build coordination mechanisms between the countries to ensure that there are collaborative efforts in managing water resources in line with basin-wide priorities. Without this level of collaboration, national level policies will be sub-optimal, as shared resources require shared management.
57. The linkage between water resource management and land use is not clearly articulated in any of the basin countries. A lack of capacity and information prevents local communities from making informed management decisions. They lack information on the important parameters like land condition, carrying capacity, land contamination, etc. that would allow the resource users to identify problem areas and make appropriate mitigation decisions. Conservation of biodiversity and preservation of the hydrology pathways, particularly in the riparian areas should be key objectives in any land management plan.
58. The stage is set for further coordinated efforts, which will lead to an improvement in the aquatic ecosystem of the South Caucasus, however, without a global funding mechanism to support the future work it is likely that this and other efforts will stall, resulting in back sliding and a lack of significant improvements to the river health in the region.

## **PART II: Strategy**

### *Project Rationale and Policy Conformity*

59. The overall long-term objective of this proposed project is to ensure that the quality and quantity of the water throughout the Kura-Aras river system meets the short and long-term requirements for optimum ecosystem function as well as the needs of the communities using the river. A subsidiary objective is to reduce the contaminant load into the Caspian Sea and improve its water quality.
60. To achieve the overall objectives, the immediate objectives are: to foster regional cooperation for river basin management, including information exchange; to increase national and regional capacities with regard to IWRM in addressing water quality and quantity; to assist development of sustainable financial and institutional coordination arrangements for the management and protection of the river basin; to make key improvements to water quality/quantity at specific points in the basin;; and to promote appropriate reforms to economic sectors causing pollution, water shortages, and habitat degradation. The focus will be on **trans-boundary** issues and compliment the Strategic Objectives of GEF 4, International Waters Strategic Objectives.
61. The project is consistent with the 1<sup>st</sup> Strategic Objective of the IW Focal Area: to foster international, multi-state cooperation on priority trans-boundary water concerns through more comprehensive, ecosystem-based approaches to management. It furthermore fits with the 3<sup>rd</sup> Strategic Programme in GEF-4: Balancing overuse and conflicting uses of water resources in trans-boundary surface and groundwater basins. The project aims to assist countries to balance competing water uses between production sectors in a highly stressed river basin under climate change uncertainties, while ensuring water security to support the people's livelihoods and ecological flows to sustain riparian ecosystems. Following integrated basin river management (IRBM) principles, the project will demonstrate and promote the harmonization of policies and activities necessary to effectively address trans-boundary water concerns in the basin.

### *Project Goal, Outcomes and Outputs/activities*

62. The long-term development/environmental goal of the project is sustainable development of the Kura-Aras River Basin enhanced through ecosystem-based Integrated Water Resource Management approaches. The project objective is to improve the management of the Kura-Aras River Transboundary Basin through the implementation of a sustainable programme of policy, legal and institutional reforms and investment options using the Trans-boundary Diagnostic Analysis (TDA) and Strategic Action Programme (SAP) process.
63. The project will play a catalytic role in developing and implementing, through the TDA and SAP process, a sustainable programme of policy, legal and institutional reforms and investments to address them. The Project will create synergies with and build upon a range of initiatives being undertaken by the countries themselves and those of bi-lateral and multi-lateral development partners that have given priority to the Basin. Competing water uses in the context of dwindling and uncertain future supplies is seen as the critical issue in the basin and will be a principal focus of project attention from the outset.
64. The GEF project will support the countries to approach water resource management issues in an interdisciplinary, multi sectoral manner focusing on harmonized basin wide priorities through the development of the SAP. The project will apply Integrated Water Resource Management (IWRM) approaches that consider the interrelationships between natural resource systems, biophysical processes and socio-economic systems. IWRM will take into account factors outside the water sector such as, agriculture and energy uses,

and such issues as climate change in a cross-sectoral approach. This expanded approach makes possible a transition to adaptive management strategies for water resources.

65. During the preparatory stage the countries have:

- Undertaken a qualitative and quantitative stakeholder analysis to determine stakeholder perceptions and ranking of the priority trans-boundary issues.
- Prepared a draft public involvement and communication strategy
- Confirmed the trans-boundary priority issues and undertaken causal chain analyses to identify immediate, underlying and root causes.
- Developed a preliminary trans-boundary diagnostic analysis (to be further refined during the project implementation), incorporating thematic basin studies undertaken by UNDP-SIDA and the GEF project.
- Prepared draft institutional arrangement document for the Kura-Aras Environment Programme under the UNDP-ENVSEC Water Governance project for the Kura-Aras basin.
- Agreed on a draft basin vision and water resource quality objectives, corresponding to the priority trans-boundary issues, as the framework for the Strategic Action Programme to be developed.
- Agreed the scope, activities, outputs and outcomes of two demonstration projects addressing environmental low flows, water conservation in the irrigation sector and range land management.
- Prepared a Full Sized project document for submission to GEF through UNDP.

66. The proposed GEF project on the Kura-Aras River Basin will build upon these achievements and those by other organizations and together with the countries and other partners will undertake the following activities with the resulting outcomes:

- Strengthen the Governance of Water Resources in the Kura-Aras basin through support of the nascent KAEP, with creation of an Information Management System; development of an integrated KAEP partner workplan; establishment of technical working groups; and support of inter-sectoral committees.
  - Outcome: KAEP agreed and established to coordinate initiatives, national institutions and donors to effectively promote the implementation of IWRM principles in the basin.
- Review and update the Trans-boundary Diagnostic Analysis (TDA), filling critical data gaps through targeted assessments in collaboration with the EU and USAID regional projects, identifying potential short, medium and long-term interventions to address trans-boundary issues and conducting pre-feasibility studies on key interventions;
  - Outcome: Transboundary issues and causes more fully understood through additional analyses and the resulting more comprehensive TDA
- Development of a Strategic Action Programme (SAP) and National Action Plans (NAPs) to form a IWRM plan for the Kura-Aras basin, including the development of a detailed Monitoring and Evaluation framework for SAP implementation and support of implementing institutions at the national level;
  - Outcome: Regional and national policy, legal and institutional frameworks in place to address agreed priority transboundary issues using IWRM approach; with sustainable financial arrangements agreed for SAP implementation.

- In line with the public involvement strategy, implement selected projects and activities to encourage targeted participation and involvement in basin management and to increase awareness in the critical issue of water conservation in the basin;
  - Outcome: Stakeholder involvement in project activities ensured; Public awareness increased on transboundary issues in the basin
- Implementation of two demonstration projects to show the potential for strengthening integrated water resource management at the national, sub-basin and basin wide scale.
  - Outcome: Reduced risk of water-related conflict through pilot demonstrations via the setting of ecological flows and establishment of water resource bounds and the development of water quality management systems, reducing human and ecosystem health risks.

67. The trust forged during the pdf-b between the countries and institutions and donor organizations will be built upon in finalization of the SAP and NAPs (national IWRM plans).

68. The six project components are outlined below detailing the activities and outputs. These components are interlinked and intended to both compliment and build on the others to create an over all stronger and more sustainable project in the long term.

69. The components to be conducted within the project are:

1. Institutional Strengthening of the nascent Kura-Aras Environmental Programme
2. Completion of Transboundary Diagnostic Analysis
3. Preparation of the Strategic Action Programme (SAP) and national IWRM plans/NAPs
4. Basin wide stakeholder involvement activities
5. Conflicting water use demonstrations
6. Project management

#### **COMPONENT 1: INSTITUTIONAL STRENGTHENING OF THE KURA-ARAS ENVIRONMENTAL PROGRAMME**

70. The objective of this component is to support the development of the Kura-Aras Environment Programme (KAEP) which is currently being negotiated by the basin states and strengthen governance of water resources and the ecosystem in the Kura-Aras basin. .

71. The Kura-Aras Environment Programme is being negotiated within the framework of the NDP-ENVSEC Kura-Aras water governance project (see KAEP institutional arrangements document, section IV, part V). Once agreed and established the KAEP will provide the framework for coordination of national and multi- and bi-lateral donor activities impacting and developing the Kura-Aras river basin system.

72. During the implementation the GEF project will work with the countries towards the development a more permanent legal and management framework for the basin, the structure of which has not yet been agreed. Any such framework should establish general principles and institutional mechanisms for sustained environmental cooperation based upon the concepts of IWRM and ecosystem management. As part of this task, the project

will work closely with Caucasus Regional Environmental Centre who are implementing a water governance project for the Kura-Aras basin to be funded by the European Union. (see section IV, part 1) .

***Activities:***

- 1.1 Development and support of GIS-based Information Management System and project website with IW LEARN support
- 1.2 Establishment and support of KAEP
- 1.3 Development of integrated multi-partner work plan.
- 1.4 Establishment of Technical Working Groups
- 1.5 Establishment of interministerial committees in all countries

73. There is a clear need to develop a common information system and thereby understanding of the water related problems and issues of the Kura-Aras basin. Equal access to data and information is essential if the countries are to be able to enter into basin-wide agreements on a range of key trans-boundary issues. The design of the information system will take account of the management decisions it is required to support and the current and future form and type of data available to the Kura-Aras basin countries. A web-based, GIS information system and a web-site, consistent with IW:Learn guidelines, will enable the information to be shared efficiently by projects, governments, NGOs, the media, and other interested stakeholders in and outside the basin. The design will build upon the work already undertaken by the USAID Southern Caucasus Water Programme (see section IV, Part 1). The creation of online databases will enable a knowledge based community to emerge, building on the collective expertise in the basin. Additionally, it will be critical in the development of outreach mechanisms for stakeholders without access to internet media, including posters, radio and television information in conjunction with other activities for stakeholder participation (see Component 4).

74. The project will continue to help develop and support of the regional institutional coordination mechanisms initiated under the preparatory phase. Once agreed and established the UNDP/GEF facilitated KAEP would serve as an umbrella coordinating mechanism between multi-lateral organizations, such as the EU, NATO, OSCE, World Bank, UNEP, UNDP, and bilaterals such as USAID. The Project Coordination Unit would serve as the KAEP secretariat, in its first three years and assist in development of a post-project sustainability strategy. A detailed integrated workplan for the KAEP would be prepared to ensure that maximum synergy and minimum overlap between the supporting projects at both regional and national level. It is expected that many organizational members of a future KAEP will also be members of the Friends of the Project Group (see component 6).

75. In order to strengthen future operation of the KAEP, the project will establish a set of technical working groups to review key aspects of trans-boundary water issues, such as variation and reduction of hydrological flows, deterioration of water quality (e.g. pollution), ecosystem degradation and climate change. Experts from the basin states will be recruited to serve on the groups which will meet regularly to review the work done by the countries and the international projects and will provide guidance to a future KAEP Steering Committee

76. The component will also support the continued functioning of interministerial committees in the three basin countries. The committees will review the project documents and those of other KAEP partner projects and will oversee the development of the National IWRM plans and the national input into the SAP.

***Deliverables:***

- GIS-based Information Management System and project website
- KAEF Institutional Arrangements document agreed and options for further regional management explored
- Integrated multi-partner work plan agreed.
- Three Technical Working Groups (TWGs) established
- Interministerial committees functioning in all countries

**COMPONENT 2: COMPLETION OF TRANSBOUNDARY DIAGNOSTIC ANALYSIS**

77. Within the preparatory phase of the project, a preliminary TDA was conducted to identify and assess the status of the priority trans-boundary issues. The preliminary TDA identified the key information gaps to be addressed in order to better understand and improve the knowledge of the trans-boundary issues. A revised Transboundary Diagnostic Analysis (TDA) taking into account findings from the USAID and EU regional projects will be prepared and will provide a mechanism for reaching consensus on priority SAP and NAP/IWRM plan interventions. The TDA will be supplemented by strategic studies including the analysis of flood plain forests, landfill/contaminant land impacts, together with baseline studies of the Aras and Kura Rivers to be carried out in close coordination with EU Tacis project. The revised TDA will include a revised causal chain analysis and pre-feasibility studies of the priority interventions and, where applicable, economic evaluations of possible options.

***Activities:***

- 2.1 Information gaps filled for the TDA (water quantity, hydrological flow data, land-based source of pollution, etc.)
- 2.2 Environmental and Water Resources Status baseline established to inform TDA process and long-term SAP M&E.
- 2.3 Final TB issues prioritized, and immediate and root causes identified
- 2.4. Final TDA revised and updated
- 2.5. Final TDA widely disseminated

78. The strategic studies to be undertaken and incorporated into the revised TDA include:

79. A strategic study on **floodplain forests** which will analyse the forest dynamics, create an empirical description of their biodiversity, analyze the social-economic causes of degradation, and develop a model of floodplain forest degradation in the Kura basin and guidelines for conservation, recovery and sustainable use.
80. Extensive logging, both illegal and authorized, seriously affected forest ecosystems in the Kura-Aras river basin. The most vulnerable and rapidly degrading forest ecosystems at present are the floodplain forests. Floodplain areas in the basin are cleared and lands used for agriculture. Moreover, during last decade due energy supply problems in South Caucasus countries cases of timber logging in floodplain tugai forests for firewood drastically increased. Trapping water in reservoirs and changing the natural hydrological flow of rivers also heavily impacted floodplain forest in the Kura basin. Fragmentation of floodplain forests in lower and middle part of the Kura was most likely the reason for the extinction of some large mammals (ungulates and tigers) and decline of the species not directly associated with the forest but using them as temporary habitats. The process of degradation of floodplain forests and associated habitats starts in the basin of Alazani,

causing drastic decline of some smaller game species. Floodplain forests not only play a key role in maintenance of the riparian biodiversity but provide other environmental services too. They shape the bed of the rivers and prevent floods. Existing data is not sufficient for accounting fragmentation rates in the basin. Detailed study of floodplain forests in transboundary regions is required for identification of critical areas, analyzing trends, development of action plans and mobilization of political efforts for resolving specific problems;

81. A study of **landfill and contaminated land sites** in the flood plain and their impacts at the transboundary sections of the basin. Majority of official and unofficial landfill sites located in the Kura-Aras basin do not meet environmental requirements. Often they are not lined and have simple drainage systems collecting leachate and rainwater, but drainage waters are not treated and may cause contamination of soil, surface and groundwater with heavy metals and toxins. There are also cases of disposing biological and hazardous waste in landfills. In the complete absence of any monitoring it is difficult to judge the extent of the pollution. Therefore, it is very important to develop reliable data for evaluation of environmental impact of operating landfills and mobilizing efforts for addressing this problem. There are also numerous contaminated land sites in the basin associated with old industrial enterprises which are not recorded or characterized but have significant impact on the well-being of the river basin.
82. **Contamination assessments** of the Aras and Kura Rivers, concentrating on determination of trace metals and organic pollutants in the sediment and biota of the river. This work will be closely coordinated with the activities of the EU Tacis project for the Kura-Aras basin which commenced in June 2008. It is anticipated that the Tacis project studies will focus on the river Kura whilst GEF will focus on the river Aras.
83. Deterioration of water quality in the Kura-Aras river basin has significant transboundary consequences in the down stream countries. This can be confirmed by the presence of chemical compounds of anthropogenic origin in the transboundary sections of the basin as well as in bottom sediments of the Kura Delta in the Caspian Sea. Water pollution in the Kura basin comes from industrial and mining sites, municipalities and agriculture. Historical analytical data of water quality is limited and unreliable. Moreover, data for last 10 years in South Caucasus is missing due to inactivity of WQ monitoring network. There is very little information on sediment contamination and benthic health. In order to conduct comprehensive water quality analysis there is a need for extended research on contaminants in sediment and biota. Gathering water quality data along the Kura and Aras River provides one-time snapshot water quality data across rivers by applying standardized equipment and methodology and identification of most affected sites for further specific analysis.
84. The TDA will be revised and updated, including a thorough revision of the Causal Chain Analyses, development of causal loop diagrams, indicating the positive and negative feed-back and identifying the gate-keepers in the decision process, and identification of a range of short, medium and long term interventions for inclusion in the Strategic Action Program. Priority short-medium term interventions will be subject to pre-feasibility desk studies. The final TDA will be presented to the future KAEPEP Steering Committee and once approved will be disseminated widely to stakeholders, civil society, governments, other basin wide and regional projects, and the International Waters community.
85. The TDA studies will also include an economic evaluation of the various possible interventions/options which may be used as a decision support tool for the SAP development. Failure to include proper economic valuation can lead to a diminished importance of the project activities in the eyes of the financing sector.

***Deliverables:***

- Gap-filling studies on floodplain forests, contaminated land sites and water quality surveys
- Revised/updated CCA and causal loop diagrams;
- Listing of potential SAP interventions;
- Pre-feasibility studies for key interventions.
- Final TDA

**COMPONENT 3: PREPARATION OF THE STRATEGIC ACTION PROGRAMME (SAP) AND NATIONAL IWRM PLANS/NAPS**

86. The project will provide support to Kura-Aras basin countries in the development of a Strategic Action Programme and supporting National Action Plans that will enable the basin to harmonize their IWRM policies and actions. The culmination of these efforts will be a donors' conference to mobilize commitments to implement the SAP. The National Action Plans will be developed, from the national IWRM plans, where they exist, targeting implementation of IWRM within the basin. Where the national IWRM plans do not exist (Georgia and Azerbaijan) the project will assist the countries in their development as a parallel activity. The development of the SAP will be undertaken in close coordination with the other regional donors and will be guided by the integrated work plan (see component 1).

***Activities:***

- 3.1. Institutions established to support the national process for the NAP development
- 3.2. SAP and NAPs formulated and endorsed
- 3.3. Donor conference held to mobilize resources for SAP and IWRM implementation

87. The Strategic Action Programme is at the heart of this project and will assist the countries to harmonize and unite their national IWRM policies and strategies in the Kura-Aras River Basin. The SAP will be under-pinned by National Action Plans (NAPs), which will take into account both national and basin wide priorities. The SAP and the NAPs will be developed in parallel to ensure consistency and correlation; the process is an iterative one beginning with the development of a preliminary SAP and involving a number of revision stages while the countries finalise and endorse the NAPs through national planning procedures including establishing financing arrangements.

88. A basin wide working group for SAP formulation and national groups for NAP development will be formed. The preliminary SAP will incorporate the Basin Vision and Water Resource Quality Objectives (WRQOs) developed in the PDF-B stage and for each WRQO a set of targets for the short, medium and long-terms will be established. A listing of policy, legal, institutional, and investment interventions to meet those targets will be drawn from the work done under the TDA. It should be noted that the SAP will include many development interventions which are not GEF applicable and alternative funding sources will need to be sought; this is a specific objective of the donor conference.

89. The preliminary SAP will be reviewed at basin-wide meeting which will include the participation of the Stakeholder Advisory Group (see Component 6). On the basis on the preliminary SAP, draft NAPs will be developed and will be tested through national workshops to verify the feasibility of the proposed targets and interventions in each state and determine the financial implications.

90. The SAP will enable the riparian states to reach a consensus on priorities, targets, programmes and projects to protect the shared resources of the Kura-Aras river basin. The SAP will include an estimation of the required financial resources and a strategy to mobilize these resources. The SAP will be carefully designed to ensure that it is action-oriented, financially realistic, locally owned, government supported, sustainable, and responsive to the local conditions. Once the SAP and NAPs are completed and agreed, the project will assist to obtain endorsement of the SAP at the highest government level in each basin country.
91. Once the SAP is endorsed the project will organize a donor conference aimed at mobilizing commitments for SAP and NAP implementation. A range of international and bi-lateral donors will be invited to consider support for specific aspects or interventions within the SAP, some of which will have been subject to pre-feasibility studies (see component 2). The project will assist the countries in establishing commitments through appropriate memoranda and/or agreements, at national or basin wide level as appropriate.
92. An important element of SAP development will be the creation of a Monitoring and Evaluation framework based on GEF International Waters indicators (process, stress reduction and environmental status). Using this framework the implementation of the SAP will be monitored on an annual basis.

**Deliverables:**

- Endorsed SAP and NAPs.
- Assistance in IWRM plan development in Azerbaijan and Georgia, and IWRM plan strengthened in Armenia
- Operational GEF M&E framework for SAP implementation.
- Financial support leveraged for SAP and NAP implementation

**COMPONENT 4: BASIN WIDE STAKEHOLDER INVOLVEMENT ACTIVITIES**

93. This component will continue the stakeholder and public involvement work initiated under the preparatory phase and the UNDP Environmental Governance Component implemented in support the PDF-B. The activities will include support of the Stakeholder Advisory Group and Kura-Aras NGO forum. The Stakeholder Advisory Group will provide input, through reviews, comments and recommendations into the final TDA and SAP development activities within Components 2 and 3, respectively.
94. Within budgetary constraints, the component will support a range of public involvement activities including two small public involvement demonstration projects to be implemented by regional NGOs. The public involvement activities will be in line with the objectives and targets of the public involvement and communication strategy developed during the preparatory phase (see section IV, part IV)

**Activities**

- 4.1 Support to the Kura-Aras NGO and Stakeholder forums
- 4.2. Targeted awareness raising and education activities
95. In collaboration with other donor organizations, the component will support the activities of the Kura-Aras NGO Forum, initiated under the UNDP Environmental Governance project and with the assistance of the Eurasia Foundation. Since being established the

Kura-Aras NGO Forum has developed a mechanism for collaboration among national and regionally active NGOs emphasizing cooperative action and improved civil society involvement in water resource governance. In collaboration with ENVSEC and other multi-lateral and bilateral donors, the capacity of the Kura-Aras NGO Forum will be strengthened and it is envisaged that it will be functioning independently by the end of the project.

96. Key stakeholders will be fully involved in project implementation through the Stakeholder Advisory Group. It is recognized that unless a wide array of stakeholders is included in project activities, there is a risk of the project becoming focused on governmental concerns, without taking into account those directly impacted by conditions. The component will support the Stakeholder Advisory Group in reviewing and commenting on all project materials and major products, including the TDA, SAP and NAPs.
97. The component will support specific activities demonstrating how the public can be increasingly involved in water resource management issues. Two Public Involvement Demonstration Projects (PIDPs) will be implemented by national NGOs. These projects were developed during the preparatory phase of the project with assistance from the Kura-Aras NGO forum members. The projects will demonstrate the empowerment of communities to take steps to address water related environmental problems through low cost, high impact activities. These projects will stress replicability and sustainability, as well as training of trainers at the local level. Matching funds will be sought for each of these PIDPs from the participating NGOs and beneficiaries. The projects will be closely documented and monitored.
98. The PIDP on **artificial wetlands** is led by the Sustainable Water Environment NGO from Armenia. The project will involve the community supported construction of an artificial wetland to treat sewage waste and demonstrate the efficiency and cost-effectiveness of managed wetland systems for cleansing waste and protecting the riverine ecosystem. There is a strong educational component within the demonstration project and it anticipated it can be easily replicated in other riparian communities.
99. The PIDP on **improved farming methods** is to be led by the NGO “Caucasus Environmental NGO Network” and comprises a set of local projects focusing on sustainable agricultural practices, including biological pest control, crop rotation and managed fertilizer application. The project will be implemented in all three countries by a team of national NGOs. At each site at the beginning of the demonstration project soil, water and crop samples will be taken for testing to establish the levels of nutrients, agro-chemicals and other contaminants in the system. Farmers from surrounding communities will be invited to observe the project and a series of trainings will be designed in support of replication projects elsewhere.
100. In addition to the PIDPs, a series of stakeholder specific training activities will be implemented, intended to raise awareness of the importance of river system health and the impacts of certain stakeholder groups on the environment. The activities will be implemented through the NGO Forum and will include, inter alia:
  - Outreach support for public health care providers through development and distribution of information on water borne illnesses, proper methods for potable water treatment, sanitation, and malaria prevention where appropriate;
  - Training for farmers and pastoralists on impacts of their activities on the river system, including grazing in floodplains and cultivation of river banks, linked to and expanding on the PIDP in improved farming methods; and

- Outreach to river communities for cleanup of local river banks of solid wastes and to increase awareness of the problems with unregulated dumping.

**Deliverables:**

- Further inclusion of the NGO Forum in project activities with linkages to any future KAEP
- Reports on inputs and recommendations for the stakeholder advisory group
- Report on lessons learned from implementation of NGO led artificial wetlands construction in communities and benefits measured
- Report on lessons learned from implementation of NGO led project on improved farming methods and benefits measured
- Stakeholder training exercises conducted and results measured

## **COMPONENT 5: CONFLICTING WATER USE DEMONSTRATIONS**

101. In order to catalyze activities for the SAP and implement the concept of IWRM regionally, the project will implement two demonstration projects in the basin. The projects will be designed to be replicable throughout the basin and beyond and will be accompanied by a strong results dissemination programme. The projects were selected and developed by the countries during the preliminary TDA development and correspond to priority activities identified by the basin countries. The demonstration projects are summarized below and the full draft project documents are given in Section IV.

### **Activities**

- 5.1: Pilot demonstrations setting of ecological flows at key locations in the Kura-Aras basin to establish bounds for water resource development
- 5.2 The introduction of cleaner production approaches at key industrial manufacturing hotspots in Yerevan, and mining hot-spots in the Syunik province of Armenia, to be linked to strengthened regulatory framework.

102. A demonstration project of **ecological flows** in the Kura-Aras basin will be undertaken, to establish an agreed methodology for setting environmental limits of water resource utilization. Increasing demand on water resources due to accelerated economic activities in the basin is predicted to arise in the next twenty years as the basin countries emerge from economic transition. In addition, extensive deforestation and conflicting water use has affected the hydrological flow regime with significant transboundary consequences. The setting of ecological flows is important for preservation of ecological services in the basin and prevention of further deterioration of water dependant ecosystems. Severe water deficit has not occurred in the basin to date, but negative impacts of variation and reduction of flow on aquatic and terrestrial ecosystems have already been observed. In addition, altered annual distribution of river runoff impacted has impacted migratory fish species and the flooded forest ecosystems (see component 2).

103. Two sites will be selected, one on the upper Kura (Georgia) and one in the lower basin (Azerbaijan). Selection of the sites will depend upon the monitoring record and existing monitoring facilities. The project design will be finalized in the first three months in an inception report, which will include a review of state-of-the-art methodologies for setting EF and an appropriate methodology for testing and selection of the pilot sites, based on an agreed set of criteria. The focus will be on toxic substances and discharges from industrial and mining enterprises. The study will undertake a baseline data collection programme; assess the flow and non-flow/ anthropogenic related impacts on the river and the likely outcome of their possible amelioration; and, design of a long-term

monitoring programme to assess the efficacy of any environmental flow and/or other management interventions that have been implemented. The demonstration project will establish two stakeholder advisory forums which will hold regular meetings and inform the project implementation. A socio-economic study of the impact of flow scenarios will be conducted and the results incorporated into the design and implementation of the long-term monitoring programme.

104. Working with the regulatory authorities and industrial enterprises, the second demonstration project will develop and test a **Water Quality Standards system** (WQSS) in the Aras basin. The WQSS will be consistent with the EU Water Framework Directive to which all three basin countries are committed and be applicable and implementable given current economic conditions in the region. Compromises in methodology will need to be sought and the economic implications of any systems carefully evaluated. Uniform emission or discharge standards may be applied in a specific area (emission approach) or based on the pertinent ambient water quality standards (water quality approach) or on the best available technology (BAT), best practicable technology (BPT) or the best available technology not involving excessive costs (BATNIEC). A combined approach implies that minimum uniform emission standards are set and that stricter standards are applied if the quality of the receiving water so requires, or if the way the water is used requires higher standards (e.g. for maintaining a delicate ecosystem). Specific regulatory instruments can also be used to protect aquatic ecosystems and riparian habitats, and for the rehabilitation of water resources. Pilot sites will be selected in order to test a range of these various combinations.

105. The challenge will be to design a 'Water Quality Standards' system which is immediately affordable and applicable by the Caucasus states and the polluting enterprises, and that can be gradually tightened – made stricter and more rigid – bringing it into line with the best international practice. A possible option would be setting minimum standards for receiving waters based on a low percentile of BAT gradually increasing until BAT is achieved (for instance 10% percentile rising to 20% in year 4 and 40% in year 8). The costs of setting discharge standards based on BAT and different levels of emission standards will need to be evaluated to determine the potential speed of application. This demonstration project will be implemented in close coordination with the EU TACIS project.

106. The two demonstration projects will be subject to regularly monitoring and in the last quarter of project implementation a series of workshops to disseminate the findings from all three demonstration projects will be held at the basin-wide level. Intermediate and final findings from the pilots will be fed into the TDA/SAP process.

**Deliverables:**

- Agreed methodology for setting Ecological Flows in the Kura-Aras basin.
- Demonstration of water quality management systems applicable for the Kura-Aras basin, focusing on toxic substances and discharges from industrial and mining enterprises.

***COMPONENT 6: PROJECT MANAGEMENT***

107. The project management structure will be established in order to facilitate optimal coordination with the various donor projects under any KAEF umbrella and between the GEF project components.

108. The Project Management structure (see Organigram section IV, part III) will build upon the foundations established during the preparatory phase. The Steering committee, and appointed NFPs will continue to function providing continuity, although it is anticipated there will be a transition to a KAEPEP Steering Committee, once agreed and established. The regional project coordinating unit (PCU) will be established in Tbilisi, and will comprise a full time CTA with a background in IWRM and a water Scientific Officer (hydrologist or chemist) and an Economist. There will be an office manager and a part time administrative secretary. All other consultants will be part-time. Wherever appropriate the office will be staffed from experts from the region. The office will be supplied with basic equipment necessary for the functioning of the project, including computers, copy machines and other materials as needed and appropriate.

109. Within the establishment of the project management structure, the PCU will have the responsibility of coordinating the inception meeting for the project, and all steering committee meetings. The closer the collaborative the relationship between the PCU and the Steering Committee, the more positive the project outcomes achieved; the onus therefore lies with the PCU which will be responsible for arranging meetings, providing materials to members prior to the meeting, and delineating a clear set of objectives and sub-objectives to be met within the scope of the project. The Steering Committee will be responsible for providing institutional guidance to the project, as well as oversight of all activities and outcomes.

110. The Stakeholder Advisory Group (SHAG) will meet regularly to provide input and support to the project development. The SHAG will convene prior to Steering Committee Meetings to provide feedback, recommendations, comments and critique of the project development. The inputs from the SHAG will be incorporated into the project development, including the TDA, SAP, demonstration projects and public involvement activities whenever possible.

111. Coordination of donor funding for the project will be managed through the Friends of the Project Group made up of partner donor organizations. This group will meet approximately every 6 months concurrent with the meeting of the project Steering Committee.

112. The management component will coordinate with the implementing agency for the project monitoring and evaluation at the six quarter of the project for the mid-term review and the final review. The implementing agency will be responsible for hiring the independent evaluator and who will review project progress against the logistical framework indicators.

**Deliverables:**

- Project Coordination Unit (PCU) established
- Stakeholder Advisory Group Input Reports
- Friends of the Programme Coordination reports
- Website and information management system
- Inception and Steering Committee Meeting reports

*Project Indicators*

113. As noted in the Strategic Results Framework in Section IV, there are a significant number of indicators for this project. The indicators focus on outcomes that lead to improved conditions, through processes and that are reflected in the project. The key project indicators focus on preparation of the TDA and development of the SAP and

NAPs are largely focused on the processes, although there are some environmental status indicators (ESIs) and stress reduction indicators (SRIs) related to the demonstration projects (see SRF).

114. The first indicator is establishment and number of meetings of the KAEF (2 times per year) and number of coordinated initiatives (at least three) in concert with national institutions and donors for implementation of IWRM principles in the basin. The sub indicators include: number of project stakeholders using GIS-based Information Management System; number of stakeholders using project website; number of hits on the website and amount of information distributed; the number of organizations endorsing the KAEF; support from KAEF members for work plan, number of components supports; Technical Working Groups KAEF membership roster and agendas; and, the number of Interministerial committees meeting regularly
115. The second indicator is a finalized TDA with the number of studies conducted to fill gaps and number of interventions identified. The sub indicators include: completed TDA with gaps filled for water quantity, hydrological flow data, land-based source of pollution, etc.; the environmental and Water Resources Status baseline; the long-term SAP M&E, to be carried out in close coordination with EU Tacis Kura-Aras project; agreement on final priority TB issues; identified immediate and root causes; the final TDA revised and updated; the number of copies of Final TDA disseminated; and, the number of visitors to webpage with Final TDA.
116. The third indicator is budget commitments at regional and national level to SAP, NAPs and strengthened IWRM Plans, agreement on the M&E framework, the number of coordinated policies. The sub indicators include: the number of Ministries endorsing SAP in each country; support for SAP from Steering Committee; the percent of NAP and National IWRM plans budget committed by governments; the number of P, SR, and ES indicators agreed to within the M&E Framework; the number of donors attending conference held to mobilize resources for SAP and IWRM implementation; and, the amount pledged by donors at conference.
117. The fourth indicator is the number of Stakeholder groups involved in water resource planning process, the number of Public awareness events or publications; and the range of Stakeholders involved in project activities. The sub indicators include: the number of attendees at the Kura-Aras NGO Forum and number of meetings held; the NGO Forum Representative Attendance at Project and KAEF Steering Committee meetings; the number of Stakeholder Advisory Group meetings and number of inputs/recommendations at each meeting; number of stakeholder groups represented in the Stakeholder Advisory Group; the number of Communities participating in activities for improved water conditions; and the number of awareness raising and education activities for Stakeholders.
118. The fifth indicator is the number of guidelines for water resources management developed and implemented in the countries. The sub indicators include: (A) Pilot demonstrations for the Kura-Aras basin to establish bounds for water resource development and the number of guidelines setting of ecological flows at key locations in established; and the (B) the number of Water Quality Standards and the regulatory framework revisions developed and timeframe for implementation.

#### *Risks and Assumptions*

119. There are a number of risks inherent in this project indicative of the region and their acknowledgement enables us to gauge project success.

Risk	Risk rating	Risk Mitigation Measure
Strong and high level government commitment is not sustained	M	Increasing political commitment from the countries towards regional cooperation to manage the natural resources exists manifested in multilateral and bilateral agreements, including bilateral negotiations between Georgia and Azerbaijan on water sharing, regional discussions on the formation of the KAEF. The project should ensure good information flow to the political decision makers regarding the economic value and importance of the basin's water resources and the need to manage them collectively..
Low acceptance of the TDA/SAP/NAPs process by the participating governments	M	The basin countries have indicated a willingness to work within the TDA/SAP/NAP process and have already prepared a TDA and preliminary SAP; however, it is not clear what level of inter-sectoral coordination is currently on-going. The project will assist the countries to improve coordination at the national level and regional level through the IWRM plans and SAP to ensure political buy-in from all the relevant sectors throughout the TDA/SAP process.
Bi-lateral relations between basin states may impact on project implementation.	M	Relations between Armenia and Azerbaijan remain tense and the project management will have to be constantly sensitive to this issue and consult regularly with the Ministries of Foreign Affairs in both countries
The transboundary priorities vary between countries in the Kura and Aras basins and may hinder SAP agreement	M	During the TDA development the countries of the Aras basin expressed their wish, as a first step to the introduction of IWRM, to focus on water quality issues which are seen as a priority and more problematic than water quantity issues, which are currently dealt on a bilaterally basis through historical agreements. This situation contrast with the situation in the Kura where both sets of issues are critical.
Currently planned interventions will not bring effective results due to adverse effects of Climate Change	M	Project through the TDA/SAP process will assist the riparian countries to the build management flexibility needed to adapt to the most severe climate change scenarios.

120. Concurrently to the risks listed above there are a series of assumed conditions that are requisite for success of the project. Awareness of these assumptions and their potential to destabilize the process if not met strengthens the over all project management.

121. Full support of governments and sectors – it is assumed that the approval by the governments of full support from all sectors including those ministries and agencies that may have competing or alternate strategies for maximizing their own agendas. The reliance on the intersectoral committees as well as the clear requirement for national financial commitments through the NAPs and IWRM plans shall be stressed through out the project and will be critical to overcoming the problems posed by this assumption.

122. Acceptance of and reliance on scientific method to define problems in the region – within project, which will more explore the causes of problems impacting river system

health, there is an assumed acceptance of and reliance on the scientific methods employed. The high level technical capabilities throughout the region support this acceptance..

123. Continued national and international support and enthusiasm for project – while there is strong ongoing support for the project at the national and international levels, it is assumed that this will not diminish due to political or economic shifts. However, as this may occur the project priorities and flexibility can adjust without collapsing and continue to function.

*Expected global, national and local benefits*

124. The global environmental benefits will be achieved through the use of Integrated Water Resources Management (IWRM) policies that have been identified as the answer to balancing competing and conflicting uses of water resources to inform and consider tradeoffs being made in socio-economic development objectives and ecosystem protection. The project will establish an enabling framework for the preservation of transboundary water resources in an extremely political sensitive area facing challenges from reduction of hydrological flow, deterioration of water quality; ecosystem degradation in the river basin; and increased flooding and bank erosion. Additional global benefits will be achieved through the maintenance of the hydrological flows and patterns, and riverine environment that are important in the conservation of natural spawning grounds of the sturgeon and other anadromous fishes of the Caspian Sea. Through linkages with the well-established Caspian Environment Programme, the Kura-Aras project could serve as a pilot towards broadening of the CEP to a truly basin-wide management framework similar, to what has emerged with GEF assistance in the Danube-Black Sea.
125. The global benefits of this project extend to the preservation of the unique ecosystem of the Caucasus eco-region, increasing political stability through environmental cooperation in a geopolitically sensitive area, and testing activities that can be replicated elsewhere for integrated transboundary water management. The challenge in this project is the development of harmonized policies among nations who are at varying stages of development, with wide ranging priorities pertaining to water use. This situation can be found throughout the world in shared water basins and presents international, regional and local decision makers with a unique set of options ranging between meeting the most immediate and dire needs to considering long term sustainable actions needed for sustainable water resource utilization. By trialing a number of innovative strategies, as well as employing proven coordination mechanisms this project will take an array of options into account and will devise a set of realistic activities and objectives that can be realistically met by the participating countries. The lessons learned from this can be translated to many of shared water systems and it is expected that refinement of the strategies will enable this and other projects to develop more fully in the future.
126. National – the national benefits will include an improvement in water quality and water quantity management strategies, monitoring programmes and coordination with neighboring countries. Through prioritized objectives and increased policy harmonization, resources can be combined and will not need to be replicated at the national level alone. Countries can benefit from improved co-management of resources and through long term sustainable development of water in the region. Benefits will include increase monitoring reliability, decrease impacts of significant flooding damages to infrastructure and economic development, increased activities of public, civil society and stakeholders in addressing water resource management challenges..

127. Local – the local benefits will be improved conditions in water system health, including improved quality and quantity availability, as well as defined activities that can be undertaken by communities themselves to improve conditions. The local communities within the river basin are aware of challenges created by the status quo pertaining to water management, but lack the skills to empower them to improve their own conditions. By collaborating with civil society, and project staff, the local beneficiaries will gain a sense of control over their local circumstances, increase the ability to address these and learn from other stakeholders in neighboring countries. This opportunity will provide other communities and stakeholders with examples of low cost activities that can be undertaken to improve conditions pertaining to their impacts on and impacts from regional water management issues.

*Country Ownership: Country Eligibility and Country Drivenness*

128. All countries in the region are committed to sustainably managing water resources and this commitment is reflected in national development and environment policies and plans, including MDG-based Poverty Reduction and Development Strategies, and National Environmental Action Programmes. Moreover, these policies and plans give due emphasis to the management and protection of the Kura and Aras rivers and the importance of the IWRM approach in achieving the objectives. Each of the countries has a growing non-governmental community and academic sector to complement the work of governmental organisations in this sector. Over the past ten years, working with the World Bank and USAID, Armenia has greatly strengthened its water and environmental policy, legislation and planning process based on the IWRM approach and it is now entering into an aggressive investment phase. The other Caucasus countries would like to develop similar programmes and both Azerbaijan and Georgia have requested assistance from UNDP in the development of National IWRM plans as a first stage. Striving for accession to the European Union, Armenia, Azerbaijan and Georgia have signed with the EU the European Neighborhood Policy Action Plans (2006). Under these plans each of the countries is committed "to identify possibilities with neighboring countries for enhanced regional co-operation, in particular with regard to water issues". Under Individual Partnership Action Plans with NATO the countries have committed to participate with their neighbors in the Science for Peace project on transboundary impact of pollution on the environment. The three countries are also committed to approximation to the EU Water Framework Directive and its future implementation.

129. Also, the South Caucasus countries participate intensively in:

- the EU Water Initiative EECCA (Eastern Europe, Caucasus and Central Asia) Component, which seeks to improve the management of water resources in the EECCA region (Eastern Europe, Caucasus and Central Asia) through a partnership established between EU and the EECCA countries at the World Summit for Sustainable Development in 2002;
- the Global Water Partnership, a working partnership among all those involved in water management: government agencies, public institutions, private companies, professional organizations, multilateral development agencies and others committed to the Dublin-Rio principles consisting of a partnership created by the World Bank;;
- and, the Environment and Security Initiative (ENVSEC) in which UNDP, <http://www.unep.ch/roe>/UNEP, OSCE, NATO, UNECE and REC have joined forces in ENVSEC to offer countries their combined pool of expertise and resources towards the aim of peacefully resolving the overriding political, economic and social concerns of our time, including mechanisms to address the links between the natural environment and human security.

### **Project Linkages to National Priorities, Action Plans, and Programs:**

130. All countries in the region are committed to sustainably managing water resources and this commitment is reflected in national development and environment policies and plans, including Poverty Reduction and Development Strategies, Millennium Development Goals, National Environmental Action Programmes. Moreover, these policies and plans give due emphasis to the management and protection of the Kura and Aras rivers. Each participating country has also established legal and institutional frameworks for managing water resources, the mandates of which cover the Kura-Aras river basin. Finally, each of the countries has a growing non-governmental community and academic sector to complement the work of governmental organisations in this sector.

#### *Sub-Regional Level Policies and Cooperation*

131. The Kura-Aras basin countries recognize the importance of transboundary cooperation and are trying to address priority transboundary issues with neighbouring countries. Following the break-up of the former Soviet Union, the existing mechanisms for cooperation, joint water management, and information sharing in the region has deteriorated, although there are still a number of bilateral agreements that continue to function, particularly between the Islamic Republic of Iran and its neighbours. Though most of the treaties were adopted by the former Soviet Union, Armenia, Azerbaijan and Georgia consider themselves to be successor states of the Union and are thus bound by them.

132. An agreement exists between Armenia and Iran on the joint utilization of the frontier parts of the Aras River for irrigation, power generation and domestic use. This agreement from 1957 provides the legal foundation for the current preparatory work for the joint development of two hydropower plants on the Aras River. An agreement also exists between Iran and Azerbaijan, which distributes the use of the transboundary River Aras in equal proportions.

133. Before the break-up of the Soviet Union, water issues within the Soviet Union were dealt with centrally through decisions adopted amongst ministers of the Soviet states. Accordingly, decisions and agreements were made between Armenia and Georgia on the use of the Debed River and between Armenia and Azerbaijan on the use of the Arpa, Vorotan, Aghstev and Tavoush rivers. These decisions and agreements have generally been accepted by the former Soviet States and honored in practice to date.

134. Bilateral co-operation agreements were developed between Armenia and Georgia and between Azerbaijan and Georgia and were signed in 1998. Since then, there have been a growing number of inter-country initiatives in the environmental field at project, technical and bilateral levels. In 1997, the Georgian Ministry of Environment, with the support of the EU TACIS Programme, took the initiative to promote cooperation on a range of environmental issues in the region.

135. Striving for accession to the European Union, Armenia, Azerbaijan and Georgia have signed with the EU the European Neighborhood Policy Action Plans (2006). Under these plans each of the countries is committed "to identify possibilities with neighboring countries for enhanced regional co-operation, in particular with regard to water issues". Under Individual Partnership Action Plans with NATO the countries have committed to participate with their neighbors in the Science for Peace project on Environmental Impact

of Pollutants in a Trans-Boundary Context objective of conducting an assessment of trans-boundary impact on environmental pollution in a regional context.

136. Also, the countries participate intensively in the EU Water Initiative EECCA Component, a partnership that seeks to improve the management of water resources in the EECCA region (Eastern Europe, Caucasus and Central Asia) to support a partnership established between EU and the EECCA countries at the World Summit for Sustainable Development in 2002; the Global Water Partnership, a working partnership among all those involved in water management: government agencies, public institutions, private companies, professional organizations, multilateral development agencies and others committed to the Dublin-Rio principles consisting of a partnership created by the World Bank, the United Nations Development Program (UNDP) and the Swedish International Development Agency (SIDA) in 1996; and, the Environment and Security Initiative (ENVSEC) in which UNDP, <http://www.unep.ch/roe/UNEP>, OSCE, NATO, UNECE and REC have joined forces in the Environment and Security (ENVSEC) Initiative to offer countries their combined pool of expertise and resources towards the aim of peacefully resolving the overriding political, economic and social concerns of our time, including mechanisms to address the links between the natural environment and human security.

137. In addition to the bilateral agreements, international environmental treaties and conventions also bind Armenia, Azerbaijan, and Georgia. Other Agreements listed in Section IV, Part 1 show that there are several conventions that all four countries have signed and ratified, which can be considered a good basis for transboundary cooperation.

#### *Sustainability*

138. This project will be sustained through the support mechanisms that are being incorporated in its development. The Kura-Aras Environment Programme will bring together funders interested in supporting and coordinating work within the region. This will serve to provide an incentive to countries to continue and bolster support of the project, as gains are realized. The project will work with the countries in developing a financial strategy for the sustainability of the KAEP. Within the SAP and NAPs there will be built-in monitoring and evaluation mechanisms which will allow the countries to track future implementation at regional and importantly national levels. These systems will also allow countries to more accurately adapt their plans to current socio-economic conditions and national priorities. The adoption of the NAPs, as part of national IWRM plans, and the SAP by the national Governments at the highest level will be major objective in ensuring project sustainability alongside support for their implementation by the international community at the donor conference.

#### *Replicability and innovation*

139. The project is designed to be replicated at multiple levels. At the international level, the development of a regional coordination mechanism, in the form of the KAEP, focusing on transboundary water issues as a prelude to strengthen water governance will if successful serve as a model for other transboundary water projects in similar politically sensitive regions. The KAEP will also demonstrate how to integrate and coordinate a disparate set of international support projects, bringing them together with common objectives, spelt out in the SAP, and concurrent timelines. At the national level, the development of National Action Plans tied to IWRM plans, with the strengthening of interministerial and stakeholder dialogue, will increase economic and political support for the SAP development and implementation. The formal institutionalization of the

exchange of information, and interlinked reliance of components within this project stress the importance of national and regional policy harmonization. At the local level, the public involvement demonstration projects and stakeholder involvement activities are designed to be supported initially by the project, but with ultimately communities themselves taking responsibility to maintain and replicate the project outputs and outcomes.

### **PART III: Management Arrangements**

140. The idea of a Kura-Aras Environmental Programme (KAEP) has gained support amongst the countries and is to be developed further with the donors in the next few months under the ENVSEC project. If established the KAEP will require a larger Steering Committee than the project and this enlargement would be supported by the project. The project CTA will act as the Programme Coordinator for the nascent KAEP in the initial three years and the project will provide secretariat services to the programme (see component 6 for more detail).
141. There will be a small PCU based (probably) in Tbilisi, with an international CTA and two international/regional experts, a Scientific Officer and an Economist. All other technical staff will be national - maximum staffing of the PCU will be five persons. In each capital there will be a National Project Coordinator who will report to the National Focal Point.
142. The lead UNDP country office will be Georgia and the United Nations Office for Project Services in Copenhagen will be the Executing Agency. In order to accord proper acknowledgement to GEF for providing funding, a GEF logo will appear on all relevant GEF project publications. Any citation on publications regarding projects funded by GEF should also accord proper acknowledgment to GEF.

### **PART IV: Monitoring and Evaluation Plan and Budget**

131. Project monitoring and evaluation will be conducted in accordance with established UNDP and GEF procedures by the project team and the UNDP-GEF Regional Coordinating Unit (RCU) in Bratislava. The Logical Framework Matrix provides impact and outcome indicators for project implementation along with their corresponding means of verification. The M&E plan includes: inception report, project implementation reviews, quarterly operational reports, a mid-term and final evaluation, etc. Annex 6 outlines indicative cost estimates related to M&E activities. The project's Monitoring and Evaluation Plan will be presented and finalized at the Project's Inception Meeting following a collective fine-tuning of indicators, means of verification, and the full definition of project staff M&E responsibilities.

#### Project Inception Phase

132. A Project Inception Workshop will be conducted with the full project team, relevant government counterparts, co-financing partners, the RCU, as well as UNDP-CO and GEF (HQs) as appropriate. A fundamental objective of this Inception Workshop will be to assist the project team to understand and take ownership of the project's goals and objectives, as well as finalize preparation of the project's first annual work plan on the basis of the project's logframe matrix. This will include reviewing the logframe (indicators, means of verification, assumptions), imparting additional detail as needed, and on the basis of this exercise finalize the Annual Work Plan (AWP) with precise and measurable performance indicators, and in a manner consistent with the expected outcomes for the project. Additionally, the purpose and objective of the Inception Workshop (IW) will be to: (i) introduce project staff with the

UNDP-GEF *expanded team* which will support the project during its implementation, namely OPS and responsible RCU staff; (ii) detail the roles, support services and complementary responsibilities of OPS and RCU staff vis à vis the project team; (iii) provide a detailed overview of UNDP-GEF reporting and monitoring and evaluation (M&E) requirements, with particular emphasis on the Annual Project Implementation Reviews (PIRs) and related documentation, as well as mid-term and final evaluations. Equally, the IW will provide an opportunity to inform the project team on UNDP project related budgetary planning, budget reviews, and mandatory budget rephasings. The IW will also provide an opportunity for all parties to understand their roles, functions, and responsibilities within the project's decision-making structures, including reporting and communication lines, and conflict resolution mechanisms. The Terms of Reference for project staff and decision-making structures will be discussed again, as needed in order to clarify for all, each party's responsibilities during the project's implementation phase.

#### Monitoring responsibilities and events

133. A detailed schedule of project reviews meetings will be developed by the project management, in consultation with project implementation partners and stakeholder representatives and incorporated in the Project Inception Report. Such a schedule will include: (i) tentative time frames for Steering Committee Meetings, or other relevant advisory and/or coordination mechanisms and (ii) project related Monitoring and Evaluation activities.

134. Day to day monitoring of implementation progress will be the responsibility of the Project Manager based on the project's Annual Work Plan and its indicators. The Project Team will inform UNDP of any delays or difficulties faced during implementation so that the appropriate support or corrective measures can be adopted in a timely and remedial fashion. The Project Manager will fine-tune the progress and performance/impact indicators of the project in consultation with the full project team at the Inception Workshop with support from the RCU. Specific targets for the first year implementation progress indicators together with their means of verification will be developed at this Workshop. These will be used to assess whether implementation is proceeding at the intended pace and in the right direction and will form part of the Annual Work Plan. The local implementing agencies will also take part in the Inception Workshop in which a common vision of overall project goals will be established. Targets and indicators for subsequent years would be defined annually as part of the internal evaluation and planning processes undertaken by the project team.

135. Periodic monitoring of implementation progress will be undertaken by the RCU through quarterly telephone meetings with the project local implementation group, or more frequently as deemed necessary. This will allow parties to take stock and to troubleshoot any problems pertaining to the project in a timely fashion to ensure smooth implementation of project activities. The RCU will conduct yearly visits to projects that have field sites, or more often based on an agreed upon schedule to be detailed in the project's Inception Report/Annual Work Plan to assess first hand project progress. Any other member of the Steering Committee can also accompany, as decided by the PSC. A Field Visit Report will be prepared by the RCU and circulated no less than one month after the visit to the project team, all PSC members, and UNDP-GEF.

136. Annual Monitoring will be ensured by means of the project Steering Committee (PSC) meetings<sup>9</sup> being the highest policy-level meeting of the parties directly involved in the implementation of a project. PSC meetings will be held at least once every year. The first

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<sup>9</sup> A SCM mechanism as such is similar to the Tripartite Review (TPR) formally required for the UNDP/GEF projects, and differs from the latter only in the composition of the review panel, which, in case of the SC, is broader than that of the TPR.

such meeting will be held within the first twelve months of the start of full implementation. The project implementation team will prepare a harmonized Annual Project Report and Project Implementation Review (APR/PIR) and submit it to UNDP-CO and the UNDP-GEF regional office at least two weeks prior to the PSC for review and comments. The APR/PIR will be used as one of the basic documents for discussions in the PSC meeting. The project proponent will present the APR to the SC, highlighting policy issues and recommendations for the decision of the PSC members. The project proponent also informs the participants of any agreement reached by stakeholders during the APR/PIR preparation on how to resolve operational issues. Separate reviews of each project component may also be conducted if necessary.

**Project Monitoring Reporting**

137. The Project Manager in conjunction with the UNDP-GEF extended team will be responsible for the preparation and submission of the following reports that form part of the monitoring process.

138. A Project Inception Report will be prepared immediately following the Inception Workshop. It will include a detailed First Year Work Plan divided in quarterly time frames detailing the activities and progress indicators that will guide implementation during the first year of the project. This Work Plan would include the dates of specific field visits, support missions from the RCU or consultants, as well as time frames for meetings of the project's decision making structures. The Report will also include the detailed project budget for the first full year of implementation, prepared on the basis of the Annual Work Plan, and including any monitoring and evaluation requirements to effectively measure project performance during the targeted 12 months time-frame. The Inception Report will include a more detailed narrative on the institutional roles, responsibilities, coordinating actions and feedback mechanisms of project related partners. In addition, a section will be included on progress to date on project establishment and start-up activities and an update of any changed external conditions that may effect project implementation. When finalized the report will be circulated to project counterparts who will be given a period of one calendar month in which to respond with comments or queries. Prior to this circulation of the IR, the RCU will review the document.

139. The APR/PIR is an annual monitoring process mandated by the GEF<sup>10</sup>. It has become an essential management and monitoring tool for project managers and offers the main vehicle for extracting lessons from ongoing projects. It also forms a part of UNDP's central oversight, monitoring and project management, as well as represents a key issue for the discussion at the Steering Committee meetings. Once the project has been under implementation for a year, an APR/PIR must be completed by the RCU together with the project implementation team, including GEF International Waters Annual Project Performance Results template.. The APR/PIR can be prepared any time during the year (July-June) and ideally prior to the SCM. The APR/PIR should then be discussed at the SCM so that the result would be an APR/PIR that has been agreed upon by the project, the executing agency, and the key stakeholders. The individual APR/PIRs are collected, reviewed and analysed by the RCs prior to sending them to the focal area clusters at the UNDP/GEF headquarters.

140. Quarterly Progress reports: Short reports outlining main updates in project progress will be provided quarterly to the RCU by the project team based upon a standard format to be provided by UNDP-GEF.

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<sup>10</sup> The GEF M&E Unit provides the scope and content of the PIR. In light of the similarities of both APR (standard UNDP requirement) and PIR (GEF format), UNDP/GEF has prepared a harmonized format - an APR/PIR

141. As and when called for by UNDP, UNDP-GEF or the Implementing Partner, the project team will prepare Specific Thematic Reports, focusing on specific issues or areas of activity. The request for a Thematic Report will be provided to the project team in written form by UNDP and will clearly state the issue or activities that need to be reported on. These reports can be used as a form of lessons learnt exercise, specific oversight in key areas, or as troubleshooting exercises to evaluate and overcome obstacles and difficulties encountered. UNDP is requested to minimize its requests for Thematic Reports, and when such are necessary will allow reasonable timeframes for their preparation by the project team.

142. During the last three months of the project the project team will prepare the Project Terminal Report. This comprehensive report will summarize all activities, achievements and outputs of the Project, lessons learnt, objectives met, or not achieved, structures and systems implemented, etc. and will be the definitive statement of the Project's activities during its lifetime. It will also lay out recommendations for any further steps that may need to be taken to ensure sustainability and replicability of the Project's activities.

#### **Independent Evaluation**

143. The project will be subjected to at least two independent external evaluations as follows:

144. An independent Mid-Term Evaluation will be undertaken at the mid of the third year of implementation. The Mid-Term Evaluation will determine progress being made towards the achievement of outcomes and will identify course correction if needed. It will focus on the effectiveness, efficiency and timeliness of project implementation; will highlight issues requiring decisions and actions; and will present initial lessons learned about project design, implementation and management. Findings of this review will be incorporated as recommendations for enhanced implementation during the final half of the project's term. The organization, terms of reference and timing of the mid-term evaluation will be decided after consultation between the parties to the project document. The Terms of Reference for this Mid-term evaluation will be prepared by the PCU based on guidance from the Regional Coordinating Unit and UNDP-GEF.

145. An independent Final Evaluation will take place three months prior to the terminal Steering Committee meeting, and will focus on the same issues as the mid-term evaluation. The final evaluation will also look at impact and sustainability of results, including the contribution to capacity development and the achievement of global environmental goals. The Final Evaluation should also provide recommendations for follow-up activities. The Terms of Reference for this evaluation will be prepared by the PCU based on guidance from the RCU and UNDP-GEF.

#### **Audit Clause**

146. The project will be audited in accordance with UNDP Financial Regulations and Rules and Audit policies.

#### **TABLE H-1: INDICATIVE MONITORING AND EVALUATION WORK PLAN AND CORRESPONDING BUDGET**

**Table - Project Monitoring and Evaluation Plan and Budget**

Type of M&E activity	Responsible Parties	Budget US\$ <i>Excluding project staff time</i>	Time frame
Inception Workshop &	▪ Project Manager ▪ UNDP CO	Budget US\$ <i>Excluding project staff</i>	Within first two months of project

Type of M&E activity	Responsible Parties	Budget US\$ Excluding project staff time	Time frame
associated arrangements	▪ UNDP GEF	time	start up
Inception Report	▪ Project Team ▪ UNDP CO ▪ Consultancy support if needed	Indicative cost: 10,000	Immediately following IW
Measurement of Means of Verification for Project Purpose Indicators	▪ Project Manager will oversee the hiring for specific studies and institutions, delegate responsibilities to relevant team members, and ▪ Ensure hiring outside experts if deemed necessary	Indicative cost 5,000 (stakeholder consultations, consultancy translation)	Start, mid and end of project
Measurement of Means of Verification for Project Progress and Performance (measured on an annual basis)	▪ Oversight by Project GEF Technical Advisor and Project Manager ▪ Measurements by regional field officers and local IAs	To be finalized in Inception Phase and Workshop. Indicative cost None	Annually prior to APR/PIR and to the definition of annual work plans
APR/PIR, IW RT, GEF 4IW Tracking Tool.	▪ Project Team ▪ UNDP-CO ▪ UNDP-GEF	To be determined as part of the Annual Work Plan's preparation. Indicative cost None	Annually
Steering Committee Meetings and relevant meeting proceedings (minutes)	▪ Project Manager ▪ UNDP CO	Indicative cost: None	Following Project IW and subsequently at least once a year
Quarterly status reports	▪ Project team	Indicative cost: 30,000 (travel costs for relevant project stakeholders)	To be determined by Project team and UNDP CO
Technical reports	▪ Project team ▪ Hired consultants as needed	Indicative cost: None	To be determined by Project Team and UNDP-CO
Project Publications (e.g. technical manuals, field guides)	▪ Project team ▪ Hired consultants as needed	Indicative cost: None	To be determined by Project Team and UNDP-CO
Mid-term External Evaluation	▪ Project team ▪ UNDP- CO ▪ UNDP-GEF RCU ▪ External Consultants (i.e. evaluation team)	Indicative cost: None	At the mid-point of project implementation.
Final External Evaluation	▪ Project team, ▪ UNDP-CO ▪ UNDP-GEF RCU ▪ External Consultants (i.e. evaluation team)	Indicative cost: 10,000	At the end of project implementation
Terminal Report	▪ Project team ▪ UNDP-CO	Indicative cost: 15,000	At least one month before the end of

Type of M&E activity	Responsible Parties	Budget US\$ <i>Excluding project staff time</i>	Time frame
	▪ External Consultant		the project
Lessons learned	▪ Project team ▪ UNDP-GEF RCU (suggested formats for documenting best practices, etc)	Indicative cost: None	Yearly
Audit	▪ UNDP-CO ▪ Project team	Indicative cost: 3,000	Yearly
Visits to field sites (UNDP staff travel to be charged to IA fees)	▪ UNDP Country Office ▪ UNDP-GEF RCU (as appropriate) ▪ Government representatives	Indicative cost: 18,000 (average \$6000 per year)	Yearly
TOTAL INDICATIVE COST Excluding project team staff time and UNDP staff and travel expenses		Indicative cost: 9,000 (average one visit per year)	
		US\$ 100,000	

#### **LEARNING AND KNOWLEDGE SHARING**

143. Results from the project will be disseminated within and beyond the project intervention zone through a number of existing information sharing networks and forums. In addition:

144. The project will participate, as relevant and appropriate, in UNDP/GEF sponsored networks, organized for Senior Personnel working on projects that share common characteristics. UNDP/GEF, IW:LEARN etc. have established a number of networks, such as IW:RM, lake and river basin management, Integrated Ecosystem Management, eco-tourism, co-management, etc, that will largely function on the basis of an electronic platform. Additionally the project will contribute to IW:LEARN experience note preparation, website and participation of the Project CTA and (2) country representatives in IW Conferences. Approximately 1% of the project budget will be spent on IW:LEARN activities.

145. The project will identify and participate, as relevant and appropriate, in scientific, policy-based and/or any other networks, which may be of benefit to project implementation through lessons learned.

146. The project will identify, analyze, and share lessons learned that might be beneficial in the design and implementation of similar future projects. Identifying and analyzing lessons learned is an on-going process, and the need to communicate such lessons as one of the project's central contributions is a requirement to be delivered not less frequently than once every 12 months. UNDP/GEF shall provide a format and assist the project team in categorizing, documenting and reporting on lessons learned. To this end a percentage of project resources will need to be allocated for these activities

#### **PART V: Legal Context**

147. For all three participating countries, Armenia, Azerbaijan and Georgia, this Project Document shall be the instrument referred to as such in Article 1 of the Standard Basic Assistance Agreement (SBAA) between these governments and the United Nations Development Programme, signed by the parties previously. The host countries'

implementing agencies shall, for the purpose of the SBAA, refer to the governments' cooperating agencies described in that Agreement. .

148. The UNDP Resident Representative in Georgia is authorized to effect in writing the following types of revision to this Project Document, provided that he/she has verified the agreement thereto by the UNDP-GEF Unit and is assured that the other signatories to the Project Document have no objection to the proposed changes:
  149. Revision of, or addition to, any of the annexes to the Project Document;
  150. Revisions which do not involve significant changes in the immediate objectives, outputs or activities of the project, but are caused by the rearrangement of the inputs already agreed to or by cost increases due to inflation;
  151. Mandatory annual revisions which re-phase the delivery of agreed project inputs or increased expert or other costs due to inflation or take into account agency expenditure flexibility; and
  152. Inclusion of additional annexes and attachments only as set out here in this Project Document

## SECTION II: STRATEGIC RESULTS FRAMEWORK

Project Strategy	Indicator	Base Line	Target <i>Unless otherwise stated these are targets for Project completion</i>	Means of Verification	Assumption
<p><b>Goal:</b> The overall goal of the Project is to contribute to improved management of the Kura-Aras River Basin's trans-boundary water resources through Integrated Water Resource Management (IWRM) approaches that remediate threats and root causes.</p>					
<b>Purpose (Objective):</b> To create an enabling framework for the long-term, sustainable integrated management of the Kura-Aras River Basin following IWRM principles	1. Agreement and establishment of the KAEPA. Number of meetings 2 times per year and coordinated at least 3 initiatives in concert with national institutions and donors for implementation of IWRM principles in the basin	Though initial activities have been started, there is not yet any formal agreement on the regional management of the Kura-Aras River Basin environment. The Kura-Aras countries have indicated a willingness to support the creation of a Kura-Aras Environment Programme that will enable them to coordinate donor activities throughout the region and harmonize water use policies. This willingness should be encouraged, and formalized so that governments and donors can collaborate towards sustainable	Establishment of the KAEPA.  At least 4 meetings of KAEPA  At least 3 coordinated initiatives	<ul style="list-style-type: none"> <li>• A programme framework and workplan</li> <li>• Technical working groups rosters</li> <li>• Information management System active and number of hits tracked</li> <li>• KAEPA meeting minutes</li> <li>• Number of coordinated initiatives</li> </ul>	<ul style="list-style-type: none"> <li>• All countries are equally engaged in the operation of KAEPA</li> <li>• Millennium Sustainable Development Targets can be met while still developing water resources in the basin in a sustainable manner.</li> </ul>

		development			
	2. Finalized TDA with the number of studies conducted to fill gaps and number of interventions identified	The preliminary TDA conducted during the preparatory stage, is based on desk studies produced by the GEF team. This work has identified a number of knowledge gaps to be filled, some of which will be addressed by GEF in the full size project, including water quantity, hydrological flow data, land-based source of pollution, etc.	Completed TDA with at least 4 gaps filled on water quantity, hydrological flow data, land-based source of pollution, and biodiversity.  Identification of at least 10 short, medium and long term interventions and pre-feasibility studies of priority interventions identified from TDA	<ul style="list-style-type: none"> <li>• 4 Gap filling assessments on water quantity, hydrological flow data, land-based source of pollution and biodiversity</li> <li>• Updated and revised TDA endorsed by the countries.</li> <li>• Revised CCA</li> <li>• Pre-feasibility studies</li> <li>• TDA disseminated widely</li> </ul>	<ul style="list-style-type: none"> <li>• Willingness of countries and stakeholders to accept objective findings of the TDA</li> </ul>
	3. Budget commitments at regional and national level to SAP, NAPs and IWRM Plans  Number of agreements on accepted M&E framework  Number of coordinated policies	At present there is no regional basin wide management or legal framework and there is no coherent unified regional donor initiative through which IWRM approach can be applied. The donor supported attempts to bring together the countries to discuss potential collaborative	Amount from national budgets (total intersectoral) and donors allocated to support SAP and NAP IWRM plans  Formal commitment to Monitoring and Evaluation Framework in place  At least 4 coordinated policies from between all countries	<ul style="list-style-type: none"> <li>• SAP endorsed and signed by countries</li> <li>• NAPS budget committed to by governments</li> <li>• Strengthened IWRM plans agreed</li> <li>• Financial commitments from governments and donor organizations to support SAP and NAP implementation</li> <li>• M &amp;E framework</li> </ul>	<ul style="list-style-type: none"> <li>• Appropriateness of recommendations based on TDA</li> <li>• Political will to introduce IWRM approach and endorse the NAPs</li> <li>• Technical capacity exists in the responsible planning authorities to develop the IWRM plans</li> </ul>

		<p>mechanisms have so far been of limited success. Armenia with the support of the WB and USAID has developed new water legislation and a national water resource plan, which has begun to implement, but Georgia and Azerbaijan are still at the initial planning stages. IWRM is a goal for all three countries which has yet to be realized at the national level and visualized at the regional level.</p>		agreed	
	<p>4. Number of Stakeholder groups involved in water resource planning process</p> <p>Number of Public awareness events or publications. Number of Stakeholders involvement in project activities;</p>	<p>There is a little or no high level, multi stakeholder involvement in the water resource planning process, at the heart of the IWRM approach. There is a lack of knowledge within civil society regarding the water resource issues and a clear need for public awareness raising and targeted education programmes.</p>	<p>At least 10 stakeholder groups involved in water resource planning.</p> <p>At least 15 Public awareness events each year, etc</p> <p>At least 2 NGO Forum Meetings held</p> <p>At least 3 communities actively involved in water improvement projects</p>	<ul style="list-style-type: none"> <li>• Stakeholder Advisory Group meeting regularly</li> <li>• NGO Forum Meetings regularly and regionally strengthened</li> <li>• Education and public awareness raising activities implemented</li> <li>• Public Involvement Demonstration Project reports</li> </ul>	<ul style="list-style-type: none"> <li>• Stakeholder available and willing to participate and effectiveness of awareness raising campaigns</li> <li>• Ongoing cooperation among NGOs</li> </ul>

	5. Number of guidelines for water resources management <i>implemented</i>	There are no agreed regional guidelines and objectives for establishing water resource availability and quality within the basin at the regional level. In theory and in most part the Soviet standards and systems are still applied at the national level but the regulatory structures are weak and incapable of implementation. All three countries are committed to implementation of the EU WFD and the IWRM approach but which in the short-term cannot economically be achieved. The countries need to find approaches by which they can establish objectives and goals for water resource development which can be achieved over the medium to long terms	At least 2 regional guidelines developed and <i>implemented</i> by year 2 of the project	<ul style="list-style-type: none"> <li>• Reports from demonstration projects <ul style="list-style-type: none"> <li>• Agree basin-wide methodology for setting of ecological flows.</li> <li>• Agreed Water Quality objectives and targets for realization based on emission standards and BAT.</li> <li>• Lesson learned reports</li> <li>• Results replicated in other parts of the basin and in the wider region.</li> </ul> </li> </ul>	<ul style="list-style-type: none"> <li>• There is sufficient time to</li> </ul>
<b>OUTCOME 1:</b> Institutional strengthening of	1.1 Number of project stakeholders using GIS-	There is a current lack of a mechanism for sharing information	at least 12 stakeholders using the GIS every month	<ul style="list-style-type: none"> <li>• Management arrangements put in place</li> </ul>	<ul style="list-style-type: none"> <li>• Management arrangements agreed and financially supported</li> <li>• Countries provide data and</li> </ul>

Kura-Aras Environmental Programme	based Information Management System.	within the basin, and across sectors and also analysing data in an integrated manner. While there is high-level capacity in some areas, there is also not a database that is accessible to all users including multiple government departments, academic and scientific communities, farmers, conservationists, NGOs, and others.	at least 30hits /month  at least 60 distinct web site users each month  at least 30 informational sites supplied with print information	<ul style="list-style-type: none"> <li>• Meta-database prepared</li> <li>• Common database agreed</li> <li>• QA and security protocols agreed</li> <li>• Web-site operational and number of website hits recorded</li> <li>• Distribution of non-electronic information</li> </ul>	information freely.
	1.2 Number of organizations endorsing the KAPEP	There are a large number of transboundary donor driven projects in the Kura-Aras region, but they are only loosely coordinated, and often working at cross purposes, unintentionally creating competition between donors and sectors. In the absence of a Convention and secretariat there is a need for an intergovernmental, regionally owned structure to coordinate	At least all countries and 3 donor organizations formally agreeing to support the KAPEP	<ul style="list-style-type: none"> <li>• Clear mission for KAPEP articulated and agreed</li> <li>• Signed KAPEP Agreement / Declaration</li> <li>• Governance structures implemented</li> <li>• Budget allocations committed for support of KAPEP</li> <li>• KAPEP Integrated work plan agreed</li> <li>• Regular schedule of meetings with agendas developed</li> </ul>	<ul style="list-style-type: none"> <li>• Countries able to come to full agreement on mission of KAPEP and governance procedures</li> <li>• Donors able to come to full agreement in support of KAPEP and able to coordinate activities in a meaningful way</li> </ul>

		these activities.			
	1.3. Support from KEAP members for work plan, number of components supports	There are currently several bilateral and multilateral partners operating in the Southern Caucasus in various sectors impacting and affected by the Kura-Aras Rivers, but there is no unified agreed work plan in the region to assist them to coordinate their efforts. Without such a work plan, future activities may overlap or create intersectoral tensions over resource uses	Agreement among all partners and countries to fund 3 priority actions in work plan	<ul style="list-style-type: none"> <li>• Work plan</li> <li>• Agreement from all countries</li> <li>• Agreement from donors and indications of project flexibility</li> </ul>	<ul style="list-style-type: none"> <li>• Ability of donors to reliably initiate projects at designated times</li> <li>• Ability of all parties to agree to work plan priorities</li> </ul>
	1.4 Technical Working Groups KAEP membership roster and agendas	In the Kura-Aras region, there is insufficient sustained communication between governments to address the particular transboundary issues of water quality degradation, conflicting uses and ecosystem degradation and the challenges of climate change. While there have been some efforts towards this,	Technical working groups (TAGs) created functioning and meeting 3 times per year to address key aspect of IWRM implementation in the Kura-Aras river basin.	<ul style="list-style-type: none"> <li>• Technical group reports</li> <li>• Written guidance from the TAGs to component projects regarding implementation</li> <li>• Reports to Steering Committee meeting</li> </ul>	<ul style="list-style-type: none"> <li>• Ability to recruit suitable members from each country</li> </ul>

		notably between Armenia and Islamic Republic of Iran, these efforts need to be multiplied at the regional level to address IWRM.			
	1.5. Number of Interministerial committees meeting regularly	Initial interministerial committees were established during the PDF-B phase of the project, but these have not been sustainably active. Therefore it will be necessary for governments to recommit to this effort, and in some cases for gaps to be filled on these committees with all members briefed on project goals, objectives and TDA/SAP methodologies.	Establishment of interministerial committees and meetings at least 3 times per year to address means of intersectoral collaboration in concert with the KAEP objectives.	<ul style="list-style-type: none"> <li>Reports to Steering Committee and recommendations to KAEP</li> </ul>	<ul style="list-style-type: none"> <li>Ability of ministries to coordinate activities and agree on priorities</li> </ul>
<b>Outcome 2:</b> Completion of Transboundary Diagnostic Analysis	2.1. Completed TDA with gaps filled for water quantity, hydrological flow data, land-based source of pollution, etc.	There is good agreement on the priority transboundary issues relating to water resource management in the river basin but there remain a number of empirical information gaps to be filled before a	TDA based on: Assessment of water quantity variation by season and flow regimes with baseline and 2-5 year increments Study of flood plain forests Study on landfills and	<ul style="list-style-type: none"> <li>Assessment report of the gaps and pertinent information regarding their impact on the system           <ul style="list-style-type: none"> <li>Study and assessment reports (GEF and EU projects)</li> </ul> </li> </ul>	<ul style="list-style-type: none"> <li>Results from the gap filling activities being undertaken by other parties will be made available with the first three years on project</li> </ul>

		<p>complete picture can be formed. The EU Tacis Project, in concert with the UNDP/GEF TDA, will undertake a detailed gap analysis and the results will be summarized in the KAEP workplan. The donor component projects will address these knowledge gaps, with GEF investigating issues of water quantity, hydrological flow data, land-based source of pollution, etc.</p>	<p>contaminated land sites</p> <p>Contamination assessments of the Kura and Aras rivers</p>		
	<p>2.2 Environmental and Water Resources Status baseline</p> <p>Long-term SAP M&amp;E, to be carried out in close coordination with EU Tacis Kura-Aras project.</p>	<p>The preliminary TDA was not able to establish a full baseline for environmental and water resource statuses, which will be required to monitor and evaluate the progress of the SAP throughout implementation and beyond. An agreed baseline status will provide the benchmark for progress to be gauged and to enable</p>	<p>Clearly agreed 4 sets of baselines for environmental and water resource status</p> <p>2, 5, 10 and 20 year for SAP M&amp;E activities</p>	<ul style="list-style-type: none"> <li>• Assessment reports for water resources and environmental status</li> <li>• M&amp;E guidelines based on assessments</li> </ul>	<ul style="list-style-type: none"> <li>• EU Tacis assessment completed within the timeframe of this project</li> <li>• Assessments impartial and agreed by all countries</li> </ul>

		<p>all countries to reach consensus on what priority actions are needed in the basin, for the SAP and other partner projects including the EU Tacis Kura-Aras project and the other members of KAEP.</p>			
	<p>2.3 Number of parties in agreement on final priority TB issues</p> <p>Identified immediate and root causes</p>	<p>The preliminary TDA undertaken during the preparatory stage did not identify the longer-term interventions to be incorporated into the SAP. The additional work required will involve a revised CCA and Causal Loop diagrams. This work will be a precursor to SAP and NAP/National IWRM Plan development.</p>	<p>3 countries and all Steering Committee Members in agreement on final priority transboundary issues</p> <p>5 Immediate and 5 root causes of each priority issue</p>	<ul style="list-style-type: none"> <li>Revised TDA document containing the results from gap filling studies and revised Causal Chain Analyses with Causal Loop Diagrams</li> <li>List of potential interventions in the short, medium and long term to address each of the transboundary issues</li> <li>Economic valuation report</li> <li>Pre feasibility studies for key interventions</li> </ul>	<ul style="list-style-type: none"> <li>Regional agreement on the findings of the TDA and listings of priority interventions</li> </ul>
	<p>2.4. Final TDA revised and updated</p>	<p>The preliminary TDA has information gaps and requires revision and updating prior to dissemination. This activity will result in a</p>	<p>Government and Steering Committee approval of Final TDA</p> <p>At least 15 recommendations for the SAP and KAEP translated into regional languages.</p>	<ul style="list-style-type: none"> <li>TDA Document Finalized</li> <li>Final TDA on-line and accessible to public</li> <li>Final TDA</li> </ul>	<ul style="list-style-type: none"> <li>Final TDA acceptable to all countries and Steering Committee</li> <li>Updated information available</li> </ul>

		document that accurately reflects the current conditions in the basin, and serve as the baseline for actions of the SAP and KAEП.		presented to the Steering Committee	
	2.5. Number of copies of Final TDA disseminated  Number of visitors to webpage with Final TDA	As evidenced in the SHA, there is currently a generalized low awareness among stakeholders regarding the priority transboundary issues in the basin and how the issues inter-relate, as well as how these issues can be viewed collaboratively by all basin states.	At least 50 copies of the TDA in local languages shared with at least 20 different stakeholder groups, in either electronic or paper format  At least 20 hits on website with Final TDA	<ul style="list-style-type: none"> <li>• TDA finalized and endorsed by Steering Committee</li> <li>• TDA in easy access format prepared and disseminated</li> <li>• Newspaper articles, radio and TV programmes featuring the TDA findings in local languages</li> </ul>	<ul style="list-style-type: none"> <li>• Relevance and accessibility of information to stakeholders</li> </ul>
<b>Outcome 3:</b> Preparation of the Strategic Action Programme (SAP) IWRM plans and NAPs	3.1 Number of Ministries endorsing SAP in each country  Percent Support for SAP from Steering Committee	Across the Caucasus there are competing water uses drawing on the Kura-Aras River basin resources (including ground water), which may exacerbate tensions if not collectively addressed. An initial Basin Vision and preliminary SAP was developed under the PDF-B phase of the project, but the final agreement was not	At least 3 Ministries in each country endorsing SAP  100% support for SAP by Steering Committee	<ul style="list-style-type: none"> <li>• SAP endorsed by the national governments</li> <li>• Final NAPs/ plans approved by appropriate national planning authorities</li> <li>• GEF M&amp;E Framework included in the final SAP</li> </ul>	<ul style="list-style-type: none"> <li>• Ability to reach agreement on priority actions needed</li> <li>• Ability to link NAPs/National IWRM plans to SAP</li> <li>• Ability to reach targets set within the SAP</li> </ul>

		<p>decided and targets and activities not agreed. The movement towards consensus is started, however a final full SAP formulation and endorsement will provide guidance to the countries in the development of their national plans, and provide partner organizations with a clear set of regional priorities for investments.</p>			
	3.2 Percent of NAP and National IWRM plans budget committed by governments	<p>Currently, each country is developing their own individual and independent water resource use plans without collaboration with others in the basin. At the national level there is a need to develop plans for IWRM that spans sectors and includes priorities of government and other stakeholders, including environmental sustainability. The formulation of these plans should be</p>	<p>At least 50% of budget for NAPs and/or National IWRM Plans activities committed to by governments within 1 year of project completion.</p>	<ul style="list-style-type: none"> <li>• National Action Plans and strengthened national IWRM plans</li> <li>• Letters of endorsement from government</li> <li>• Work plans for implementation of national plans</li> </ul>	<ul style="list-style-type: none"> <li>• Harmonization of plans across the region without resorting to lowest common denominator</li> <li>• Ability of governments to incorporate plans into existing budgets</li> <li>• Willingness of stakeholders to support the National IWRM Action Plans.</li> </ul>

		supported and brought into harmony with the regional SAP.			
	3.3 Number of P, SR, and ES indicators agreed to within the M&E Framework	N/A	At least 12 agreed indicators for the M&E Framework	<ul style="list-style-type: none"> <li>• Detailed M&amp;E framework incorporated into the SAP.</li> <li>• Agreed set of P,SR and ES indicators</li> </ul>	<ul style="list-style-type: none"> <li>• The is a management framework in place to undertake the SAP implementation assessments</li> </ul>
	3.4 Number of donors attending conference held to mobilize resources for SAP and IWRM implementation  Amount pledged by donors at conference	There have been multiple donor projects assisting the Kura-Aras Basin states with development of transboundary water resources workplan and efforts have been undertaken to ensure the minimum of duplication of effort and maximum synergy. These efforts will continue throughout the project and more donors will be asked to support the KAEP, including the major IFIs.	At least 5 International and bilateral organizations attending donors conference  At least 20% of project budgets pledged by donors within 3 months of donor conference	<ul style="list-style-type: none"> <li>• Donor conference minutes, project monitoring reports and files</li> <li>• Memoranda or agreements, project monitoring reports and files</li> <li>• Financial support leveraged for SAP and NAP implementation</li> </ul>	<ul style="list-style-type: none"> <li>• Continued donor and national commitment to implementing KAEP activities.</li> </ul>
<b>Outcome 4: Basin wide stakeholder involvement activities</b>	4.1 Number of attendees at the Kura-Aras NGO Forum and number of meetings held  NGO Forum Representative	There are currently limited facilities at the basin wide level for consultation and involvement of stakeholders. Earlier	At least 2 NGO Forum Meetings with at least 21 participants at each meeting  At least 1 Steering Committee meeting and 1 KAEP meeting with NGO Forum representative	<ul style="list-style-type: none"> <li>• Adopted and operational NGO Forum Charter with clear funding sources sought independently and linkages to the</li> </ul>	<ul style="list-style-type: none"> <li>• Diversity of Stakeholder Advisory Group and NGO Forum to reflect broad array of stakeholders within the basin</li> <li>• National stakeholder forum are representative of stakeholders in the</li> </ul>

	<p>Attendance at Steering Committee Meeting and KAPEP Meeting</p> <p>Number of Stakeholder Advisory Group meetings and number of inputs/recommendations at each meeting</p> <p>Number of stakeholder groups represented in the Stakeholder Advisory Group</p>	<p>efforts towards the development of a basin-wide NGO Forum show promise, and included participation from NGOs throughout the basin and inter-donor coordination. Ongoing support for this collaborative forum is needed in order to strengthen civil society collaboration across the basin. This strategy includes reconvening the Stakeholder Advisory Group and creation of national stakeholders forums to provide input and advice to the TDA finalization, SAP development and creation of national IWRM plans. Additionally these groups will provide input into the M&amp;E strategy for the SAP implementation.</p>	<p>attending</p> <p>At least 3 Stakeholder Advisory Group Meetings held and at least 20 comments/recommendations in from each meeting</p> <p>At least 10 stakeholder groups represented in the Stakeholder Advisory Group</p>	<p>KAEP established</p> <ul style="list-style-type: none"> <li>• Stakeholder Advisory Group roster</li> <li>• Stakeholder Advisory Group meeting minutes and recommendations</li> </ul>	<p>basin</p>
<p>4.2. Number of awareness raising and education activities for Stakeholders</p>	<p>The current level of awareness of water conservation is stakeholder group</p>	<p>At least 15 public awareness raising events each year</p> <p>At least 3 stakeholder group</p>	<ul style="list-style-type: none"> <li>• Basin-wide campaign strategy to engage stakeholders in all sectors</li> </ul>	<ul style="list-style-type: none"> <li>• Support and political commitment from the basin government for the aims and objectives of the campaign</li> </ul>	

	Number of Communities participating in activities for improved water conditions	specific and sectorally focused. Stakeholders are eager for more information about conservation measures across the basin including how to improve water quality and understand improved farming methods	educational outreach activities conducted  At least 3 communities involved in the Public Involvement Demonstration Projects	<ul style="list-style-type: none"> <li>Report on lessons learned from implementation of NGO led artificial wetlands construction in communities and benefits measured</li> <li>Report on lessons learned from implementation of NGO led project on improved farming methods and benefits measured</li> <li>Stakeholder training exercises conducted and results measured</li> </ul>	<ul style="list-style-type: none"> <li>Ability of activities to reach and impact targeted groups</li> </ul>
<b>Outcome 5.1 :Demonstration Projects on conflicting water use</b>	<p>5.1(A) Pilot demonstrations for the Kura-Aras basin to establish bounds for water resource development.</p> <p>Number of guidelines setting of ecological flows at key locations in established</p>	The setting of ecological flows and classification of the river are sensitive since it has a direct bearing on the water resources available. The existing procedures for establishing ecological flows were developed during the Soviet period and do not reflect modern environmental protection standards. In addition, ecological	<p>3 sets criteria for setting ecological flows agreed</p> <p>3 sets of ecological flow establishment methods agreed</p>	<ul style="list-style-type: none"> <li>Agreed methodology for setting Ecological Flows in the Kura-Aras river basin.</li> </ul>	<ul style="list-style-type: none"> <li>The ecological value of the river is recognized when establishing levels of protection</li> <li>The governments willing to invest in improved infrastructure and adopt new practices as part of the pilot project.</li> <li>There is sufficient time to implement and monitor the impact of the management changes</li> </ul>

		<p>flows need to take account of the seasonal variations and flooding events, necessary for wetland inundation, fish migration and river bed cleansing. A basin-wide methodology and criteria for ecological flows the countries are a key element in defining the long-term vision for the basin.</p>			
5.1 (B) Number of Water Quality Standards. regulatory framework revisions developed and timeframe for implementation		<p>The current water quality management and pollution control systems inherited from the Soviet era are still in place in all three basin countries but do not function. The countries are committed to the EU Water Framework Directive but there is no planned means of transition from one system to the next. In addition the existing monitoring systems are dysfunctional and licensing and permitting procedures</p>	<p>WQS development strategy, that results in staged implementation towards meeting international standards for water quality.</p> <p>4 WQS regulations revised within 1 year, and additional 4 within 3 years. 12 within 5. All 20 implemented within 10 years</p>	<ul style="list-style-type: none"> <li>▪ Demonstration of water quality management systems applicable for the Kura-Aras basin.</li> </ul>	<ul style="list-style-type: none"> <li>• The lessons learnt on the Aras can be applied throughout the basin</li> <li>• The ecological and economic value of the river is recognized when establishing levels of protection and new technologies</li> <li>• The governments willing to invest in improved infrastructure and adopt new practices as part of the pilot project.</li> <li>• There is sufficient time to implement and monitor the impact of the management changes</li> <li>• Legislation and regulations adopted</li> </ul>

		are inadequate. The regulators need to work closely with the polluting enterprises to develop a phased water quality improvement programme gradually bringing in BAT and improved technologies.			
<b>Outcome 6:</b> Effective project management	6.1 Number of full time staff in Project Coordination Unit	N/A	3 full time staff hired within three months of project commencement.	<ul style="list-style-type: none"> <li>Local administration staff appointed</li> <li>Filing and accounting systems set up and bank account opened.</li> <li>Web-site updated regularly</li> <li>Number of web-sites hits</li> </ul>	<ul style="list-style-type: none"> <li>Availability of qualified staff</li> <li>Website accessible to all users</li> </ul>
	6.2 Number of meetings of the Stakeholder Advisory Group	Current institutional mechanisms for multiple stakeholder group input into project activities are not active, though initial inputs from a stakeholder advisory group into the PFD-B were deemed very useful to project development	3 meetings of Stakeholder Advisory Group within 3 years	<ul style="list-style-type: none"> <li>Stakeholder Advisory Group Input Reports</li> </ul>	<ul style="list-style-type: none"> <li>Representative Stakeholders recruited</li> <li>Value of inputs for practicality and cost effectiveness</li> </ul>
	6.3 Number of Friends of the Project (FoP)	The establishment of the Kura-Aras	5 bilateral and multi-lateral donors supporting implementation of the	<ul style="list-style-type: none"> <li>Attendance of FoP at SCM</li> </ul>	<ul style="list-style-type: none"> <li>Willingness of relevant organizations to dedicate staff time</li> </ul>

	representatives at group meetings	Environment Programme has provided a focus for coordination of the donor activities. A detailed workplan is currently being developed and gaps in funding at the national and basin level identified.	SAP during at least 3 meetings	<ul style="list-style-type: none"> <li>• FoP meeting minutes</li> <li>• Support of SAP components by FoP members</li> </ul>	to meetings and support activities
	6.4 Inception and number of Steering Committee meetings held	N/A	<p>Inception meeting held within 3 months of project start</p> <p>At least 1 Steering Committee Meeting held every year</p>	<ul style="list-style-type: none"> <li>• Steering Committee reports</li> <li>• UNDP Progress reports measured against inception report</li> </ul>	

## SECTION III: Total Budget and Work Plan

### Kura-Aras River Basin Total Budget and Work Plan

Award ID:	00051122
Award Title:	Reducing Transboundary Degradation in the Kura-Aras basin
Business Unit:	GEO10
Project Title:	Reducing Transboundary Degradation in the Kura-Aras basin
Project ID: PIMS no. 2272	00063506
Implementing Partner (Executing Agency)	UNOPS

GEF Component/Atlas Activity	Responsible Party/ Implementing Agent	Fund ID	Donor Name	Atlas Budgetary Account Code	ATLAS Budget Description	Amount Year 1 (USD)	Amount Year 2 (USD)	Amount Year 3 (USD)	Total (USD)	See Budget Note:
Component 1: Institutional Strengthening of Kura-Aras Environmental Programme	UNOPS	62000	GEF	71200	International Consultants	55,000	45,000	10,000	110,000	1
				71300	Local Consultants	30,000	20,000		50,000	2
				72200	Equipment	40,000	10,000		50,000	3
				71600	Travel	20,000	20,000		40,000	4
				74500	Miscellaneous					
				<b>sub-total GEF</b>		<b>145,000</b>	<b>95,000</b>	<b>10,000</b>	<b>250,000</b>	
				<b>Total Outcome 1</b>		145,000	95,000	10,000	250,000	

<b>Component 2: Completion of Transboundary Diagnostic Analysis</b>	<b>UNOPS</b>	<b>62000</b>	<b>GEF</b>	71200	International Consultants	50,000	85,000		135,000	5
				71300	Local Consultants	55,000	20,000		75,000	6
				72100	Contractual services – company	90,000	100,000		190,000	7
				72200	Equipment					
				74500	Miscellaneous		20,000		20,000	8
				71600	Travel	15,000	15,000		30,000	9
					<b>sub-total GEF</b>	<b>210,000</b>	<b>240,000</b>		<b>450,000</b>	
					<b>Total Outcome 2</b>	210,000	240,000		450,000	
<b>Component 3: Preparation of Strategic Action Program and National IWRM Plans</b>	<b>UNOPS</b>	<b>62000</b>	<b>GEF</b>	71200	International Consultants		110,000	155,000	265,000	10
				71300	Local Consultants		345,000	200,000	545,000	11
				72100	Contractual services – companies					
				72200	Equipment					
				74500	Miscellaneous		60,000	60,000	12	
				71600	Travel		60,000	70,000	130,000	13
					<b>sub-total GEF</b>		<b>515,000</b>	<b>485,000</b>	<b>1,000,000</b>	
					<b>Total Outcome 3</b>		515,000	485,000	1,000,000	
<b>Component 4: Basin Wide stakeholder Involvement Activities</b>	<b>UNOPS</b>			71200	International Consultants	30,000			30,000	14
				71300	Local Consultants	45,000	40,000		85,000	15
				72100	Contractual services – companies					
				72200	Equipment					
				74500	Miscellaneous	10,000	20,000	10,000	40,000	16
				71600	Travel	15,000	15,000	15,000	45,000	17
					<b>sub-total GEF</b>		<b>100,000</b>	<b>75,000</b>	<b>25,000</b>	<b>200,000</b>
					<b>Total Outcome 4</b>	100,000	75,000	25,000	200,000	
<b>Component 5: Conflicting water use demonstrations</b>	<b>UNOPS</b>	<b>62000</b>	<b>GEF</b>	71200	International Consultants	27,500	90,000	52,500	170,000	18
				71300	Local Consultants					
				72100	Contractual services – companies	100,000	195,000	225,000	520,000	19
				72200	Equipment					
				74500	Miscellaneous			20,000	20,000	20
				71600	Travel		15,000	15,000	30,000	21

					<b>sub-total</b>	<b>127,500</b>	<b>300,000</b>	<b>312,500</b>	<b>740,000</b>	
				<b>Total Outcome 5</b>	127,500	300,000	312,500	740,000		
<b>PROJECT MANAGEMENT</b>	<b>UNOPS</b>	<b>62000</b>	<b>GEF</b>	71200	International Consultants	35,000	35,000	25,000	95,000	22
				71300	Local Consultants	30,000	30,000	30,000	90,000	23
				71600	Travel	10,000	10,000	10,000	30,000	24
				72200	Equipment					
				72500	Office Supplies	5,000	5,000	5,000	15,000	25
				74500	Miscellaneous expenses	10,000	10,000	10,000	30,000	26
					<b>sub-total</b>	<b>90,000</b>	<b>90,000</b>	<b>80,000</b>	<b>260,000</b>	
					<b>Total Management</b>	90,000	90,000	80,000	260,000	
					<b>PROJECT TOTAL</b>	672,500	1,315,000.	912,500	2,900,000	

**Budget notes:**

1. 53 staff-weeks of international consultants (including 15% of CTA and 30% of Scientific officer) to work on Activities 1.1 Creation of Information Management System, 1.3 Development of water resource allocation criteria and 1.4 Development of EA guidelines and procedures
2. Includes:
  - a. 25 staff- weeks of local consultants to assist with development of IMS software and collation and processing of data including assembling of metadata
  - b. 75 staff- week of a pool of national experts serving as members of the four Technical Working Groups to meet twice yearly
3. Computer server to host IMS and web-site and GIS printer. .Statistical and GIS software
4. Includes:
  - a. Travel cost associated with two technical meetings associated with development of IMS
  - b. Travel costs for Technical working group meetings
5. 79 staff-weeks of international consultants (including 10% of CTA, 20% of Scientific Officer and 40% of Economist) to work on Activities 2.1 Gap Analysis, 2.2 Environmental baseline and 2.3/2.4 TDA Revision and update
6. 150 staff-weeks of a pool national consultants working on the TDA Technical Task Group, ,CCA and Causal loop diagrams, interventions and prefeasibility studies.
7. Contracts for floodplain forest study(\$40k), contaminated land sites (\$50) and in-river surveys (\$100k)
8. Printing and production costs of final TDA
9. Includes:
  - a. Travel costs for three TDA meetings (CCA and CLDs, interventions and review of pre-feasibility studies and TDA finalization
10. 109 staff- weeks of international consultants including 40% of CTA and 30% of economist to support Activities 31 Formulation of SAP and 3.2 Formulation of National IWRM plans .A TDA/SAP expert will be hired to facilitate the TDA/SAP process including vision and WREQO formulation, target setting and drafting of final document (10 wks) and a IWRM expert to guide the national plans(23 weeks) .
11. 1090 staff-weeks of national consultants to formulate the IWRM and the SAP and attend key SAP meetings
12. Costs of SAP and IWRM plan production and distribution.
13. Includes:
  - a. Travel costs for three IWRM planning meetings in each country
  - b. Travel costs for four SAP meetings (Vision and WREQOs, Preliminary SAP and integration of NAPs, draft SAP and M&E framework and final SAP)
14. 15 staff-weeks of international consultant to assist with support of the NGO forum and establishment of the Public involvement demonstration projects
15. 170 staff-weeks of a pool of national consultants to work on Activity 4.2 targeted awareness raising campaign including public involvement demonstration projects.
16. Costs of promotional materials for Activiy 4.2
17. Including:

- a. *Travel costs for six NGO forum meetings*
  - b. *Travel costs for launch meetings for public awareness campaign*
- 18. *101 staff-weeks of international consultants including 10% of CTA, 50% of Scientific Officer and 30% of Economist*
- 19. *International contracts:*
  - a. *Ecological Flows study (\$260,000) with the following outputs: site selection; comprehensive baseline information at pilot sites; review of ecological flow determination methodologies and agreement on methodology for Kura-Aras; establishment of stakeholder groups; socio-economic study of the impact of low flow scenarios; design of long-term monitoring programme ; and final report*
  - b. *Water Quality Standards system ( \$260,000) with the following outputs: Site selection; review of existing WQ management systems and infrastructure ; assessment of water quality objectives; design of new system and location of pilot sites; establishment of stakeholder group; trialing of new system; and final report*
- 20. *Cost of promotional materials for dissemination of pilot project results*
- 21. *Includes:*
  - a. *Travel costs for pilot project inception meetings (2)*
  - b. *Travel costs for final dissemination meetings (2)*
- 22. *32 staff-weeks of international consultant (25% of CTA)*
- 23. *180 staff-weeks of national consultants including office manager and part-time administrative assistant*
- 24. *Travel of CTA on project management related business including attendance at IW conference in 2009*
- 25. *Office supplies*
- 26. *Includes IW:Learn activities*

Quarterly work plan	Kura –Aras															
	Full Sized Project Timeline															
	Q4 2008	Q1 2009	Q2	Q3	Q4	Q1 2010	Q2	Q3	Q4	Q1 2011	Q2	Q3	Q4	Q1 2012	Q2	Q3
<b>Activity</b>																
<b>Component 1 – Institutional Strengthening of KAPEP</b>																
1.1 GIS based Information Management System and web-site																
1.2 KAPEP institutional arrangements agreed																
1.3 Integrated multi-partner workplan agreed																
1.4 Establishment of technical working groups																
1.5 Establishment of interministerial committees																
<b>Component 2 – TDA and gap filling</b>																
2.1 TDA Gap Filling																
Gap analysis																
Hydrological flow record review																
Refinement of climatic change scenarios																
Land-based source assessments																
2.2 Environmental and Water Resources baseline established																
Strategic study of Floodplain forests																
Study of landfill and contaminated land fill sites																
In-river contamination assessments																
2.3 Final TB issues prioritized and immediate and root causes identified																
TB issues confirmed and prioritized																
Detailed Causal Chain Analysis and Causal Loop Diagrams																
2.4 Final TDA revised and updated																
Identification of short, medium and long term interventions																
Pre-feasibility studies of priority interventions																
2.5 Final TDA widely disseminated																
<b>Component 3 – Preparation SAP and National IWRM plans</b>																
3.1 Development of SAP																
Vision and WRQOs confirmed																
Draft SAP developed including targets and interventions																
Revision of SAP in line with IWRM plans																
Finalise and endorse SAP																
Disseminate results																
3.2 National IWRM plans																
Development of draft National IWRM plans developed																
Finalise and endorse national IWRM plans																
3.3 Develop M&E framework for SAP implementation																*
3.4 Donors Conference																

	Q4 2008	Q1 2009	Q2	Q3	Q4	Q1 2010	Q2	Q3	Q4	Q1 2011	Q2	Q3	Q4	Q1 2012	Q2	Q3
<b>Component 4 – Basin wide stakeholder and Involvement activities</b>																
4.1 Support to the Kur-Aras NGO and Stakeholder forums																
4.2 Targeted awareness raising and educational activities																
Public Involvement demonstration projects																
Outreach and training programmes for key stakeholders																
<b>Component 5 – Conflicting water Use Demonstrations</b>																
5.1 – Environmental Low Flows																
Inception Report																
Stakeholder consultation																
Final project design																
Baseline assessment																
Application of environmental flows methodology and selection of scenarios																
Design and implementation of long-term monitoring programme, including M&E framework																
Monitor and disseminate results																
5.2 Water Quality Standards system																
Inception report and site selection																
Stakeholder consultation																
Baseline assessment																
Design of improved WQSSs with permitting and monitoring guidelines																
Implementation of improved systems and training programme																
Monitor and disseminate results																
<b>Component 6 – Project Management</b>																
6.1 Establish and maintain PCU																
6.2 Establish and maintain Friends of the Project Group					*		*		*		*		*			
6.3 Inception report and Steering Committee meetings					*				*				*			

## SECTION IV: ADDITIONAL INFORMATION

### PART I: Other agreements

#### Endorsement Letters



#### საქართველოს გარემოს დაცვისა და ბუნებრივი რესურსების სამინისტრო MINISTRY OF ENVIRONMENT OF GEORGIA

0171, თბილისი, კოსტავას ქ. 68ა, ტელ: 36-45-41, ფაქსი: 94-34-20/33-39-52

68a, Kostava str., 0171, Tbilisi, Georgia, Tel:(+995 32) 364 541 /333 952 / 334 082,  
Fax:(+995 32) 943 420/ 333 952, E-mail: geoairdept@caucasus.net

13 08  
10-07/949  
N<sup>o</sup>

To: Mr. Lance Clark  
UNDP Resident Representative in Georgia

*RE: Endorsement of the project proposal "Reducing Trans-boundary Degradation of  
the Kura-Aras River Basin"*

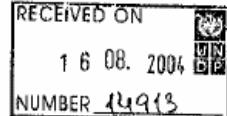
Dear Mr. Clark,

In response to your letter concerning UNDP Multicomponent Regional Water Initiative "Reducing Trans-boundary Degradation of the Kura Aras River Basin", I am pleased to submit to you endorsement letter of Mr. Malkhaz Adeishvili, Head of the Projects Coordination Department, who acts as the National Operational Focal Point of the GEF. Attached are also comments that we have to the project proposal.

Please accept the assurance of my highest consideration.

Zaal Lomtadze

Deputy Minister



10/07/04  
12.08.2004

To: Mr. Lance Clark  
UNDP Resident Representative in Georgia

*RE: Endorsement of the project proposal "Reducing Trans-boundary Degradation of the Kura-Aras River Basin"*

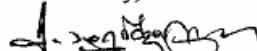
Dear Mr. Clark,

In my capacity of the GEF National Operational Focal Point in Georgia, I have the honour to endorse submission for GEF PDF B funding of the project proposal "*Reducing Trans-boundary Degradation of the Kura-Aras River Basin*". However, we would like to provide few comments to the project proposal responding to which, we think, would improve the project document, facilitate the process of its endorsement by participant countries and its effective implementation.

We believe that successful implementation of the project will facilitate arresting the ongoing degradation of Kura-Aras river basin ecosystems through effective cooperation among the countries located in the basin and donor communities.

I would like to avail myself of this opportunity to express gratitude to the UNDP for assisting Georgia in addressing global and local environmental issues.

Sincerely,



Malkhaz Adeishvili

GEF National Operational Focal Point  
Head, Department of Projects Coordination  
Ministry of Environment Protection and Natural Resources

ՀԱՅԱՍՏԱՆԻ ՀԱՆՐԱՊԵՏՈՒԹՅՈՒՆ  
ԲԱՍՊՈՎԱԿԱՆԹՅԱՆ  
ՆԱԽԱՐԱՐՈՒԹՅՈՒՆ

375010, ք.Երևան, Հանրապետական հր.  
Կոմիտազյան 3 հան.  
Հեռ. (374 1) 521 099  
Ֆաք. (374 1) 585 469  
Էլ.փոստ: interdp@rambler.ru



ՀԱՅԱՍՏԱՆԻ  
ՆԱԽԱՐԱՐՈՒԹՅՈՒՆ  
MINISTER

REPUBLIC OF ARMENIA  
MINISTRY  
OF NATURE PROTECTION

Government Bldg. 3, Republic Sq.  
Yerevan 375010, Armenia  
Tel. (374 1) 521 099  
Fax (374 1) 585 469  
E-mail: interdp@rambler.ru

1-02/2015

4420983

11. 12. 2004 թ.

To: Ms. Lise Grande  
UN Resident Coordinator  
UNDP Resident Representative

Dear Ms. Grande,

In my capacity of the GEF Operational Focal Point for Armenia I would like to confirm the importance of the regional project "Reducing Trans-boundary Degradation of the Kura-Araks River Basin" for the country in the context of priorities in environmental sector at national and regional levels and to endorse the PDF B Proposal Request to GEF through UNDP as GEF Implementing Agency.

I am looking forward to the results of successful implementation of the project and continued fruitful cooperation established between the UNDP Office in Armenia and the Ministry.

Sincerely yours,

Vardan Ayvazyan

*[Handwritten signature of Vardan Ayvazyan over the stamp]*

UNDP Armenia

DATE	27.12.2004
FILE	CEP-07/2004/2
APPROVED	<i>[Signature]</i>
RECEIVED	<i>[Signature]</i>
FILED	<i>[Signature]</i>
A-4	

AZƏRBAYCAN RESPUBLİKASI  
EKOLOGIYA VƏ TƏBİİ SƏRVƏTLƏR  
NAZIRLIYI



MINISTRY OF ECOLOGY  
AND NATURAL RESOURCES OF  
REPUBLIC OF AZERBAIJAN

AZ1073 Azərbaycan, Bakı, B. Ağıyarov küç. 100A  
Tel: (99412) 492-59-07, Faks (99412) 492-59-07

No 4/264-01

B.Ağayev Str. 100A, AZ1073 Bakı, Azerbaijan

Tel: (99412) 492-59-07, Fax (99412) 492-59-07

"13" 02 2009

Yannick Glemarec  
Executive Coordinator  
United Nations Development Programme  
Global Environment Facility (GEF)  
304 East 45th Street, 9th Floor  
New York, N.Y. 10017, USA

**RE: Reducing Transboundary Degradation in the Kura-Aras basin**

Dear Mr Glemarec,

In reference to the above project and in my capacity as GEF Operational Focal Point, I would like to endorse this project which will greatly benefit the countries that share resources in the Kura-Aras River basin.

The approval of the GEF grant for USD 2.9 million for implementation of the project is greatly welcomed and I therefore endorse the co-financing pledge as stipulated in the project document.

The Ministry of Ecology and Natural Resources of the Republic of Azerbaijan endorses in-kind co-financing amount of 191,000 for outcomes of the project.

Further to this, I am pleased to endorse the co-financing amount of 270,000 to the Kura-Aras for the outcome of the project Completion of Transboundary Diagnostic Analysis, in the form of national funded projects listed in the annex to this letter.

We look forward to the start of this project and would like to take this opportunity to reassure the GEF of our active participation which is necessary to ensure a successful project

Yours faithfully,

Hussein Bagirov  
Minister of Ecology and Natural Resources  
GEF Operational Focal Point

CC: Mr. Robert Watkins  
UNDP Georgia Resident Representative & Principal Project Representative

Dr. Vladimir Mamaev  
UNDP/GEF Portfolio Manager for International Waters

**International Environmental Agreements, which the Kura-Aras Basin Countries are Party to (R – Ratified; S – Signed; NS – Not Signed)**

Name of Convention	Date	Status in Armenia	Status in Azerbaijan	Status in Georgia	Status in Iran
Roma Convention on Plant Protection	1951	NS	R	NS	NS
Ramsar Convention on Wetlands of International Importance	1971	S	R	R	R
Convention on the International Fund Establishment for Compensation of Oil Pollution Damage	1971	NS	NS	R	NS
Paris Convention for the Protection of World Cultural and Natural Heritage	1972	R	R	NS	R
International Convention for the Prevention of Pollution from Ships	1972	NS	R	R	NS
Convention on International Trade in Endangered Species of Wild Fauna and Flora	1973	NS	R	R	R
Geneva Convention on Prohibition of Military or Any Use of Environmental Modification Techniques	1977	R	NS	NS	NS
Geneva Convention on Long-range Transboundary Air Pollution	1979	R	R	R	NS
Bonn Convention on the Protection of Migratory Species of Wild Animals	1979	NS	R	R	R
Bern Convention on the Conservation of European Fauna	1979	R	R	NS	NS
Vienna Convention for the Protection of Ozone Layer	1985	R	R	R	R
Montreal Protocol on Substances Depleting the Ozone Layer	1987	R	R	R	R
Basel Convention on the Control of Transboundary Movements of Hazardous Wastes and their Disposal	1989	R	R	R	R
Espoo Convention on Environmental Impact Assessment in Transboundary Context	1991	R	R	NS	NS
Rio Convention on Biological Diversity	1992	R	R	R	R
Framework Convention on Climate Change	1992	R	R	R	R
Convention on the Transboundary Effects of Industrial Accidents	1992	R	NS	NS	NS
Protocol on Water and Health of Helsinki Convention on Protection and Use of Transboundary Watercourses and International Lakes	1992	S	R	S	NS
Helsinki Convention on Protection and Use of Transboundary Watercourses and International Lakes	1992	NS	R	NS	NS
London Convention on Civil Liability for Oil Pollution Damage	1992	NS	NS	R	NS
Bucharest Convention on the Pollution of Black Sea and Other Issue	1992	NS	NS	R	NS

Convention on the Protection of Black Sea Against Pollution	1993	NS	NS	R	NS
Paris Convention on Combating Desertification	1994	R	R	R	R
Kyoto Protocol of UN Framework Convention on Climate Change	1997	R	R	R	R
Aarhus Convention on Access to Public Information, Public Participation in Decision-making and Access to Justice in Environmental Matters	1998	R	R	R	NS
Rotterdam Convention on Prior Informed Consent Procedure for Certain Hazardous Chemical and Pesticides in International Trade	1998	S	R	NS	R
Stockholm Convention on Persistent Organic Pollutants	2001	S	NS	R	R

Note: S – Singed; R – Ratified; NS – Not Signed

### **List of affiliated projects**

153. A list of affiliated projects is given below in the table below. Coordination efforts between these initiatives supporting the sustainable management of the basin are well advanced and will continue throughout the project implementation. During the project preparation the coordination efforts have been realized among the major donor partners through the creation of a ‘Friends of the Project’ group that has met every three months and has enabled the parties avoid duplication of effort and maximize synergy. Particular efforts have been made to coordinate with the USAID regional and national water programmes. With the assistance of UNDP, UNEP and OSCE the countries are developing their proposals for a Kura-Aras Environmental Programme (KAEP), an umbrella programme modeled on the highly successful Caspian Environment Programme (CEP). The KAEP will be underpinned by a declaration by the countries and donors to work together to protect and improve the environment and use the resources of the Kura-Aras basin in a sustainable manner. As part of the institutional strengthening of KAEP the GEF project will help develop an integrated multi-partner workplan that will guide the harmonization and coordination of the on-going and forthcoming initiatives of the main donor organizations (USAID, EU, EBRD, OSCE, NATO, WB UNEP and UNDP) and the countries. The project will be linked to the rehabilitation of the anadromous fisheries of the Caspian Sea that is being supported by GEF under the new proposed Caspian Sea project. The ecological flow requirements to be addressed under a specific pilot project and will take account the needs of sustainable natural fisheries. The potential for removing impoundments and restoring lost spawning sites will also be explored.

154. The project will work closely with the major IFIs in the region, in particular the WB and EBRD, to encourage countries to make strategic investments in support of the SAP implementation and the water sector. During project preparation there will be close coordination with the WB and EBRD to ensure the project is inline with and complementary to the organizations country strategies; both WB and EBRD are members of the Kura-Aras Friends of the Project group and will be invited onto the Steering Committee. In the Kura-Aras basin the WB’s ten year restructuring programming of the water sector in Armenia is particularly impressive and is seen as a model by the other Caucasus states. EBRD has an extensive portfolio of major water projects in the region including the Baku Water Project and Lake Sevan Environment Project, funded by a mix of loans and grants worth 50 million euros. EBRD also has a pipeline of waste water treatment projects worth 70 million euros identified for the Kura-Aras basin and will be a key player in shaping the SAP.

155. The full-size project in conjunction with its sister project the Caspian Environment Programme (CEP) project is committed to work to create a mechanism similar to the Danube Black Task Force (DABLAS) for the whole Caspian Sea basin to encourage strategic investments in the environment and water sectors. The highly successful DABLAS which was set up in 2001 and provides a platform for cooperation between the countries, IFIs, bilateral donors, regional and international organizations, has been one of the driving forces behind GEF's Danube/Black Sea pollution reduction investment programme. The project has already approached the EBRD and EU with a proposal for the establishment of a Caspian Task Force and its linkage with CEP SAP implementation and the Kura-Aras SAP development. Finally the project is designed to ensure close cooperation with other GEF projects in the region, in particular, the Caspian Environment Programme and will explore the potential for expanding the IWRM approach in the wider Caspian basin.

## List of affiliated projects table

Project Name	Period	Donor	Budget	Project objectives and activities
<b>Water Management in the South Caucasus</b> (Armenia, Azerbaijan, Georgia)	2000-2004	USAID	4.0 mln. USD.	<p>The project goal was to increase the dialogue for sustainable water management between representatives in Georgia, Armenia, and Azerbaijan in the riparian states of the South Caucasus, and to encourage bilateral actions on the sustainable use of natural resources.</p> <p>The general activities include support to the appropriate agencies in each country for:</p> <ul style="list-style-type: none"> <li>• Monitoring, data exchange, and training</li> <li>• Integrated river basin planning in bilateral pilot areas, and</li> <li>• Institutional framework for addressing water policy issues in the region.</li> </ul> <p>Specific activities included:</p> <p>Integrated river basin planning in the Khrami-Debed basin; Water policy studies; Development of hydrological and water quality databases; Rehabilitation of hydrological posts, construction of meteorological stations, Establishment of river basin councils; Establishment of data exchange mechanism between the countries; Implementation of small grant program for NGOs; Training of specialists of key governmental agencies.</p> <p>For More information see: <a href="http://chiqui.dai.com/wateriqc/">http://chiqui.dai.com/wateriqc/</a></p>
<b>South Caucasus Water Program</b> (Armenia, Azerbaijan, Georgia)	2005-2008 Completed	USAID	\$ 4.2 mln.	<p>Goal of this project is to increase regional cooperation in the management of shared water resources that is effective and sustainable. The project specific objectives and activities include:</p> <ul style="list-style-type: none"> <li>▪ Strengthening the institutional framework and capacity for trans-boundary basin management and increase technical understanding on key topics.</li> <li>▪ Developing the scientific and analytical capacity needed to turn data into information, and promote its use for management.</li> <li>▪ Strengthening civil society participation to achieve stewardship and measurable social, economic, and environmental results.</li> <li>▪ Promoting regional, international discussion and cooperation amongst Armenia, Azerbaijan and Georgia on the issues surrounding regional water management, that is critical in the context of the southern Caucasus.</li> </ul> <p>For more information see: <a href="http://www.scaucasuswater.org/">http://www.scaucasuswater.org/</a></p>
<b>Joint River Management Programme on Monitoring and Assessment of Water Quality on Transboundary Rivers</b> (Armenia, Azerbaijan, Georgia)	2002-2003.	EU/TACIS	€ 4mln.	This project covered four rivers, including Kura. The overall objective of this Project was to support the prevention, control and reduction of adverse trans-boundary pollution impact caused by the quality of the four rivers selected for the Project. Although the focus was strongly on monitoring, the project addressed related legislative, institutional, economic and financial issues.
<b>Reducing Transboundary Degradation in the Kura-</b>	2003-2005	UNDP, SIDA	0.6 mln USD	<ul style="list-style-type: none"> <li>▪ Identification of institutional needs for proper management of water resources in the basin</li> <li>▪ Identification of technical needs for integrated water resources management and planning in the</li> </ul>

Project Name	Period	Donor	Budget	Project objectives and activities
<b>Aras Basin</b> (Armenia, Azerbaijan, Georgia)				<p>basin</p> <ul style="list-style-type: none"> <li>▪ Promotion of sustainable water resources management</li> </ul>
<b>Science for Peace Program - South Caucasus River Monitoring</b> (Armenia, Azerbaijan, Georgia)	2002-up	NATO/ OSCE	NA	<p>General Objectives of this programme is to establish the social and technical infrastructure for an international, cooperative, transboundary River water quality and quantity monitoring, data sharing and watershed management system among the Republics of Armenia, Azerbaijan and Georgia.</p> <p>Specific objectives of the programme are:</p> <ul style="list-style-type: none"> <li>• Increase technical capabilities (monitoring, analytical and communications) among partner countries</li> <li>• Cooperatively establish standard sampling, analysis and data management techniques for all partner countries</li> <li>• Establish data, GIS and model sharing system accessible to all partners via WWW</li> <li>• Establish social framework (i.e., annual international meetings) for whole-watershed management</li> </ul> <p>This system is being developed cooperatively with scientists from Armenia, Azerbaijan, Georgia, US, Belgium and Norway.</p> <p>For more information see: <a href="http://www.kura-araks-natosfp.org/">http://www.kura-araks-natosfp.org/</a></p>
<b>Trans-boundary cooperation for hazard prevention in the Kura-river basin.</b> (Armenia, Azerbaijan, Georgia)	2003-2006	The Federal Environmental Agency of Germany (UBA).		<p>In this study risk assessment and investigation on feasibility were conducted for the Kura river basin, where cooperation in hazard prevention between the South Caucasian Countries Georgia, Armenia and Azerbaijan was prepared and supported. Main objective was to find out the risks and uncertainty and specially the following general conditions for the project:</p> <ul style="list-style-type: none"> <li>▪ Development of industrial hazard prevention system;</li> <li>▪ Development of early warning model</li> <li>▪ Inventory and assessment of potential polluters</li> <li>▪ Development of appropriate safety measures for the polluters</li> <li>▪ Development of early warning system in the Kura basin</li> <li>▪ Gradual increase of safety level to allow integrated of the South Caucasus countries into the European Economic Zone;</li> <li>▪ Support to more efficient management of water resources in the South Caucasus</li> </ul> <p>For more information see: <a href="http://www.kura-araks-natosfp.org/">http://www.kura-araks-natosfp.org/</a></p>
<b>Critical Ecosystem Partnership Fund</b> (Armenia, Azerbaijan, Georgia, Iran)	2005-2008	GEF	8.4 mln USD	<p>Implemented through WWF Caucasus Office. CEPF's strategy focuses on the conservation of globally threatened species, priority sites and conservation corridors by providing funding and technical assistance for the scientific community and civil society groups to:</p> <ul style="list-style-type: none"> <li>• Help preserve the diversity of life and healthy ecosystems as essential components of stable and thriving societies.</li> <li>• Undertake initiatives that will also contribute to poverty alleviation and economic prosperity.</li> </ul> <p>The Caucasus area covers territory in Georgia, Armenia, Azerbaijan, Russia, Turkey and Iran. Within this region, CEPF is interested in supporting initiatives in 5 target conservation corridors:</p>

Project Name	Period	Donor	Budget	Project objectives and activities
				<p><a href="#">Greater Caucasus, Caspian, West Lesser Caucasus, East Lesser Caucasus and Hyrcan.</a></p> <p>For more information see:  <a href="http://www.panda.org/about_wwf/where_we_work/asia_pacific/our_solutions/caucasus/projects/english/index.cfm">http://www.panda.org/about_wwf/where_we_work/asia_pacific/our_solutions/caucasus/projects/english/index.cfm</a></p>
<b>REC Caucasus Water Program</b> (Armenia, Azerbaijan, Georgia)	2001-up	EU, USA		<p>Being established by the Governments of the three Caucasus countries, guided by the needs of its beneficiaries and other stakeholder groups, and based on the requirements of international environmental policies, such as the Environment for Europe Process, EU Water Initiative, the EECCA (Eastern Europe, the Caucasus and Central Asia) Strategy, and the European Neighbourhood Policy, the Water Programme aims at strengthened cooperation and coordination between the various stakeholders of the three countries of the region for integrated management of transboundary water resources. REC Caucasus plans to achieve it through:</p> <ul style="list-style-type: none"> <li>- Calling and facilitating a dialogue between concerned parties on transboundary water resources management;</li> <li>- Fostering public participation in water related decision-making processes through an increased awareness, information and knowledge of the stakeholders and public in water related issues;</li> <li>- Assisting the Governments of Armenia, Azerbaijan and Georgia in their initiatives towards integrated management of transboundary water resources.</li> </ul> <p>For more information see: <a href="http://www.rec-caucasus.org/">http://www.rec-caucasus.org/</a></p>
<b>Support to the Trans-boundary Management of the Kura River Basin.</b> (Armenia, Azerbaijan, Georgia)	2007-2010.	EU TACIS	\$ 5 mln.	<p>The project lays on two main pillars: the EU Water Initiative EECCA component and the EU Water Framework Directive. The overall objective is to improve the water quality of the Kura river. Specific objectives of the project will be:</p> <ul style="list-style-type: none"> <li>• To establish transnational organisational monitoring structures and systems of information management needed for integrated water resources management in the long term;</li> <li>• To establish a transboundary hazard management system in the Kura river basin to prevent and control accidental pollution and to minimize contamination of the river from such accidents.</li> </ul> <p>Outputs will include the following:</p> <ul style="list-style-type: none"> <li>• Runoff and water quality information will be put in GIS based data. National GIS systems will be merged in a transnational information system;</li> <li>• Computerized Kara's catchments area modeling will be developed to establish an inventory of existing water abstractions, to model the runoff, the water balance and the flood plains.</li> <li>• Capacity building including the training of national experts</li> <li>• Hazard prevention systems will be set up;</li> <li>• Contingency plan will be developed for Kura basin. Monitoring stations will be integrated in the transboundary warning and alarm system;</li> </ul>
<b>Armenia</b>				
<b>Integrated Water Resources Management Project</b>	1999-2001	WB	1.0 mln USD	<ul style="list-style-type: none"> <li>▪ Assessment of water resources</li> <li>▪ Structural reforms</li> </ul>

Project Name	Period	Donor	Budget	Project objectives and activities
				<ul style="list-style-type: none"> <li>▪ Introduction of integrated water resources management principles and Basin planning</li> <li>▪ Calculation of water supply and demand</li> <li>▪ Modeling of water balance</li> <li>▪ Development of guidelines for water resources management strategy</li> </ul>
<b>Preparation to Municipal Water Supply and Wastewater Removal Project</b>	2001-2004	WB	1.32 mln USD	Preparatory works for “Municipal water supply and wastewater removal” project Water supply and wastewater collection systems of major cities (except Yerevan) in Armenia
<b>Sustainable Water Resources Management Project</b>	2001-2005	USAID	4.0 mln USD	<ul style="list-style-type: none"> <li>▪ Support to development of the new Water Code, draft National Water Policy and Water Resources Fee Strategy</li> <li>▪ Rehabilitation of water quality monitoring laboratory in Yerevan, and provision of equipment</li> <li>▪ Training of the staff of key counterpart organizations</li> <li>▪ Strengthening of institutional framework for water management</li> <li>▪ Rehabilitation of water quantity and quality monitoring stations</li> <li>▪ Development of local capacity</li> <li>▪ Grant program for NGOs</li> </ul>
<b>Irrigation Development Project</b>	2001-2009	WB	30.82 million USD	<p>1) support the rehabilitation of critical irrigation structures, by upgrading primary canal structures, and sections in deficient state, but critical for the effective operation of major irrigation water conveyance infrastructure systems. Aqueducts, and often siphon structures will undergo rehabilitation works, while specifically, the Armavir irrigation scheme will be improved, by expanding river intake schemes, the main conveyance canal, and secondary canal, and will include construction of sediment control facilities;</p> <p>2) support the conversion from pump, to gravity irrigation, to reduce the reliance on high-cost energy-intensive irrigation, for those cases where clear technical, and economic viability can be demonstrated; and,</p> <p>3) create conditions for effective operations, and maintenance (O&amp;M) of the irrigation infrastructure through institutional strengthening, by supporting appropriate institutional reforms.</p>
<b>Improvement of Internal Water Network of Multi-apartment buildings in Yerevan City</b>	2003-2006	JICA	2.0 mln. USD	<ul style="list-style-type: none"> <li>▪ Increasing the role of condominiums in water supply quality and safety issues</li> <li>▪ Effective management of the internal water network of multi-apartment buildings,</li> <li>▪ Installation of water meters in socially vulnerable families,</li> </ul> <p>Decreasing water loss in the internal network of multi-apartment buildings</p>
<b>Irrigation Dam Safety Project</b>	1999-2008	WB	30.3 million USD	Dam Safety Project aims to protect the population and the socio-economic infrastructure downstream of the dams facing the highest risk of failure. This project has two main components. The first component supports repair work on primary irrigation dams including design and supervision, field tests, civil works, hydraulic steel structures. Rehabilitation consists of upstream protection works, spillway structural repairs, leakage reduction, and irrigation/bottom outlet repair. The second component prepares, operates, and supervises dam safety plans for operation and maintenance and an emergency preparedness plan; finances dam safety site installations, which include instruments and monitoring devices and early warning systems; strengthens the capacity of the Dam Maintenance Enterprise; and supports safety investigations into all remaining dams in Armenia.
<b>Rehabilitation of Water Supply and Wastewater Removal Systems in Armavir</b>	2003-2006	KFW	€ 15 mln.	<ul style="list-style-type: none"> <li>▪ Improvement of technical condition of water supply system and environmental performance, financial rehabilitation of the company</li> <li>▪ Water supply and wastewater removal systems of Armavir region</li> </ul>

Project Name	Period	Donor	Budget	Project objectives and activities
<b>Irrigation Development Project</b>	2001-2009	WB	30.82 million USD	<p>1) support the rehabilitation of critical irrigation structures, by upgrading primary canal structures, and sections in deficient state, but critical for the effective operation of major irrigation water conveyance infrastructure systems. Aqueducts, and often siphon structures will undergo rehabilitation works, while specifically, the Armavir irrigation scheme will be improved, by expanding river intake schemes, the main conveyance canal, and secondary canal, and will include construction of sediment control facilities;</p> <p>2) support the conversion from pump, to gravity irrigation, to reduce the reliance on high-cost energy-intensive irrigation, for those cases where clear technical, and economic viability can be demonstrated; and,</p> <p>3) create conditions for effective operations, and maintenance (O&amp;M) of the irrigation infrastructure through institutional strengthening, by supporting appropriate institutional reforms.</p>
<b>Program for Institutional and Regulatory Strengthening of Water Management in Armenia</b>	2004-2009	USAID	7.2 million USD	<ul style="list-style-type: none"> <li>▪ Establishment of more effective legal and regulatory framework</li> <li>▪ Support to establishment of the National Water Council</li> <li>▪ Support to development of the State Water Cadastre Information System</li> <li>▪ Support to institutional development and strengthening of water basin management organizations</li> <li>▪ Support to monitoring infrastructure and programs, including rehabilitation of underground water resources monitoring</li> <li>▪ Capacity building for the Public Services Regulatory Commission</li> </ul>
<b>Dam Safety Project, Stage 2</b>	2004-2009	WB	7.5 million USD	<ul style="list-style-type: none"> <li>▪ Rehabilitation of 47 dams of ameliorative importance for Armenia, improvement of roads adjacent to 16 dams, and preparation for emergency situations Dams</li> </ul>
<b>Municipal Water Supply and Wastewater Removal Project</b>	2004-2009	WB	1.32 million USD	<ul style="list-style-type: none"> <li>▪ Improvement of Armenian Water Supply and Sewerage company's quality of service provision, including improvement operational performance and financial rehabilitation</li> </ul>
<b>Rehabilitation of Water Supply and Wastewater Removal Systems in Lori</b>	2005-2008	KFW	11.4 million Euro	<ul style="list-style-type: none"> <li>▪ Rehabilitation of water supply and wastewater removal systems of Vanadzor city and 16 settlements in Lori region</li> </ul>
<b>Rehabilitation of Water Supply and Wastewater Removal Systems in Shirak</b>	2005-2008	KFW	14.59 million Euro	<ul style="list-style-type: none"> <li>▪ Rehabilitation of water supply and wastewater removal systems of Gyumri city and 53 settlements located near the main canal in Shirak region</li> </ul>
<b>Water Supply and Wastewater Removal Project for Yerevan</b>	2006-2011	WB	22 million USD	<ul style="list-style-type: none"> <li>▪ Development of management, operation and maintenance of Yerevan city drinking water system</li> </ul>
<b>Study for Improvement of Rural Water Supply and Discharge in the Republic of Armenia</b>	2006-2009	JICA	0.6 million USD	<ul style="list-style-type: none"> <li>▪ To formulate an improvement plan for the water supply systems; the plan mainly consists of rehabilitation of the existing facilities and improvement of the operation and maintenance mechanisms;</li> <li>▪ To transfer knowledge of the plan formulation to the Armenian counterparts through participation in the Study process.</li> </ul>
<b>Armenia Irrigation Development Additional Financing</b>	2007-2009	WB	5 million USD	Provision of additional funds for rehabilitation of Armenia's tertiary canals
<b>Armenia Lake Sevan Basin</b>	2007-2010	EBRD	12.5	To improve wastewater treatment for five municipalities discharging wastewater into the Lake Sevan

<b>Project Name</b>	<b>Period</b>	<b>Donor</b>	<b>Budget</b>	<b>Project objectives and activities</b>
<b>Environmental Project</b>			million EURO	catchment basin. The operation will: build small wastewater treatment plants and rehabilitate wastewater networks in Gavar, Vardenis and Marduni; and, rehabilitate the wastewater networks in Sevan and Jermuk. The objective is to enable mechanical and enhanced aeration treatment of wastewaters discharged by the participating towns.
<b>Water Supply and Sanitation Sector Project</b>	2008-2011	ADB	45 million USD, of which 9 million USD is GOA contribution	Improved access to safe, reliable and sustainable water supply and sanitation services in about 16 project towns and up to 125 project villages managed on commercial principles and environmentally sound practices.
<b>Azerbaijan</b>				
<b>(Azerbaijan Flood Impact and Prevention Project)</b>		ADB	22 mln. USD	The project envisages construction of bank protection for 27 rivers in the Kura basin with higher risk of mudflows. ADB also has allocated funds (500 000 USD) for Assisting the Agency of Melioration and Water Economy of Azerbaijan in Planning of River Basins and Floods in Azerbaijan. This project will develop recommendations and short-term and long-term measures for river basins and floods management in Azerbaijan.
<b>Technical Assistance to the Republic of Azerbaijan For Preparing the Urban Water Supply and Sanitation Project (Azerbaijan)</b>	2001-2003	ADB	0.5 mln	The main objectives of the TA are to (i) analyze the WSS sector in secondary towns in Azerbaijan; and (ii) identify and prepare an investment project to rehabilitate WSS services and provide institutional restructuring for these in selected towns for possible ADB funding. The level and quality of WSS services will be determined with the respective communities, and project preparation will seek to establish conditions for the sustainable development of these services.
<b>Urban Water Supply and Sanitation (Azerbaijan)</b>	2005-up	ADB; AZ Govt.	ADB 30.0 mln. USD AZ Govt. 9.9 mln USD	The project objective is to improve the quality, reliability, and sustainability of WSS services in the towns of Agdash, Goychay, and Nakhchivan.  For more information see: <a href="http://www.adb.org/Documents/RRPs/AZE/rrp-aze-35087.pdf">http://www.adb.org/Documents/RRPs/AZE/rrp-aze-35087.pdf</a>
<b>Flood Mitigation Project In the Republic of Azerbaijan</b>	2004-up	ADB	22.7 mll. USD.	The investment project is a multidimensional one, proposing interventions for protection of settlements, agricultural lands, and infrastructure from recurring floods. These measures include structural as well as non-structural interventions.  The Project covers the areas which get devastated by floods in the hill torrents and rivers of the Republic of Azerbaijan. These areas lie in and the exclave of Nakhchivan, the north-west in the Greater Caucasus, the south-west close to the border of Russia, and south-east near Iran. The structural measures comprise the least-cost feasible solution to protect settlements, agricultural areas, and/or important infrastructure. These structures have been designed against flood with average occurrence of once in 50 years. The proposed measures will protect five major towns and 43 villages, covering 76,790 hectares (ha) area and inhabited by 215,250 persons in 12 districts. The Project includes the following components: (i) Structural Measures; (ii) Nonstructure Measures; (iii) Disaster Preparedness, and (iv) Project Management and Monitoring..

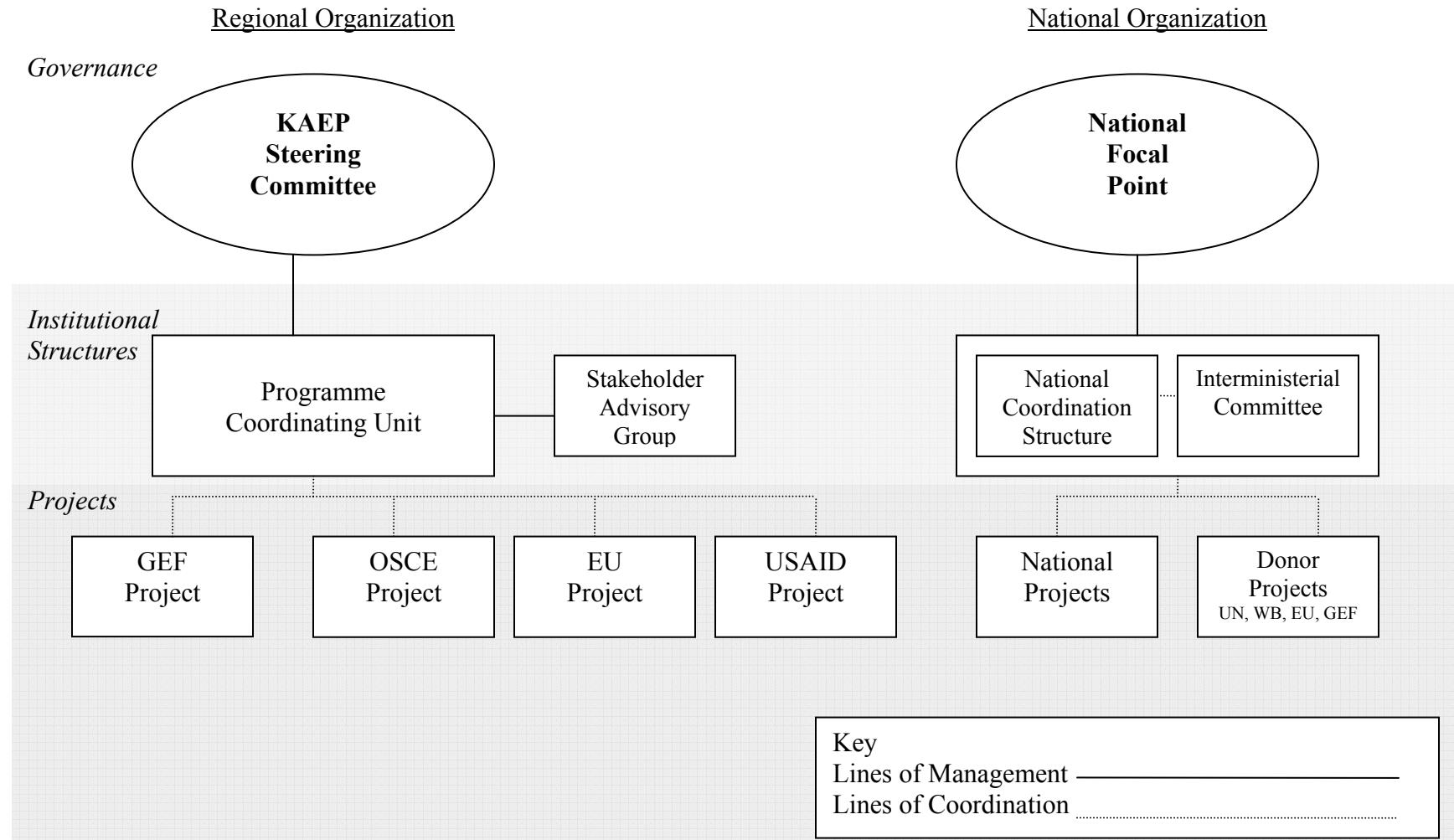
Project Name	Period	Donor	Budget	Project objectives and activities
<b>Greater Baku water supply rehabilitation project</b>	2002-2006	WB, GoA	US\$ 61.0 M	67, Tbilisi Ave, 370112 Baku, Azerbaijan Republic Contact Person: Oktay Asadov, President Tel: (9412) 300131; Fax: (9412) 983814; E-mail: cdu@azdata.net
<b>Azerbaijan - AARP/Environment Policy and Enforcement for Environment State Program</b>	Under review	WB, GoA	US\$ 5.5 M	Aniruddha Dasgupta Title: Lead Urban Planner Tel: (202) 458-4079 Email: adasgupta@worldbank.org
<b>Georgia</b>				
<b>Social Investment Fund of Georgia (SIF)</b>		Gov. Georgia, IDA, EBRD		<p>The Fund is providing financial and technical assistance for:</p> <ul style="list-style-type: none"> <li>• Implementing local investment projects;</li> <li>• Appraising local infrastructure investment projects</li> <li>• Financing local infrastructure investment projects</li> <li>• Implementing micro projects developed by initiative of local self-governments (governments) and population,</li> <li>• Developing administration capacity, capacity building for self-government (government) units for managing assets and financial resources, improving accountability of local bodies;</li> <li>• Promotion of creation and development of Amelioration Associations.</li> </ul> <p>Some of ongoing water supply and sanitation projects funded by the SIF include:</p> <ul style="list-style-type: none"> <li>- Preparation of Engineering Design for Rehabilitation of City Rustavi Headworks, Water Mains and City Water Supply Networks and Field Supervision</li> <li>- Preparation of Detailed Design for Kutaisi Water Supply</li> <li>- Review/Supervision of Detailed Engineering Designs for Rehabilitation of Sioni and Algeti Dams</li> <li>- Preparation of Detailed Design for Kobuleti Water Supply and Sewage Systems</li> <li>- Preparation of Detailed Design for Rehabilitation of Sioni Dam</li> <li>- Corporate Development Programme for Kobuleti Water Company</li> </ul> <p>For more information see: <a href="http://www.mdf.org.ge">http://www.mdf.org.ge</a></p>
<b>Irrigation and Drainage Community Development Project</b>	2002-2008	IDA, Gov. Georgia	Total - 32.8 mln. USD.  IDA- 27 mln. USD,  Gov.	<p>The Project covers 110,000 ha and envisages implementation of the following activities:</p> <ul style="list-style-type: none"> <li>• Establishment of water users' associations (WUA) and full rehabilitation of irrigation schemes (including main and onfarm infrastructure) on 16,000 ha in Gurjaani, Khashuri, Kareli and Akhaltsikhe districts;</li> <li>• Establishment of amelioration associations (water users' and drainage users' associations) and rehabilitation of only onfarm network on 40,000 ha in various districts of Georgia;</li> <li>• Establishment of amelioration associations (AAs) on 50,000 ha.</li> </ul> <p>For more information see: <a href="http://www.mdf.org.ge/english/IR-1.php">http://www.mdf.org.ge/english/IR-1.php</a></p>

Project Name	Period	Donor	Budget	Project objectives and activities
			Georgia - 5.8 mln.USD.	
<b>Irrigation and Drainage Community Development Project Additional Financing (Georgia)</b>	2006-2008	IDA, Gov. Georgia	Total - 16.1 mln USD.  IDA -13 mln. USD,  Gov. Georgia - 3.1 mln USD	<p>The aim of the additional IDCOP component is to restore the flood-damaged irrigation and bank protecting infrastructure. It provides for implementation of the activities as follows:</p> <ul style="list-style-type: none"> <li>• Reconstruction of the flood-damaged irrigation scheme headworks and canals in order to restore the design capacities;</li> <li>• Reconstruction of the flood-damaged bank protecting structures for flood protection in accordance with the respective design parameters;</li> <li>• Consulting services for designing and construction supervision of reconstruction works.</li> </ul> <p>The objective for the reconstruction of flood-damaged infrastructure component is to improve and secure the sustainability of river flood protection works and irrigation headworks and canals, which, if unattended, could lead to increased flooding occurrences and infrastructure damage, and subsequent human life and economic losses.</p> <p>IDA uses its considerable experience with flood emergency projects and introduction of appropriate designs and construction materials to reconstruct sustainable infrastructure that would require minimum maintenance.</p> <p>For more information see: <a href="http://www.mdf.org.ge/english/IR-1.php">http://www.mdf.org.ge/english/IR-1.php</a></p>
<b>Regional Infrastructure Development Project</b>	2006-2009	MCG	60 mln. USD	<p>The Government of Georgia has received a \$295.3 million grant from the Millennium Challenge Corporation (“MCC”) to be managed by Millennium Challenge Georgia Fund (“MCG”).</p> <p>Regional Infrastructure Development (RID) is one of the 5 priority areas of investments from MCG. Regional Infrastructure Development (RID) Project, which aims at improved regional and municipal service delivery intends to provide grants to Eligible Governmental Entities. USD 60 million is allocated to fund regional and municipal physical infrastructure such as:</p> <ol style="list-style-type: none"> <li>1. Water supply/sanitation</li> <li>2. Irrigation/drainage</li> <li>3. Municipal gasification</li> <li>4. Road rehabilitation</li> <li>5. Solid waste treatment</li> </ol> <p>Eligible Entities are:</p> <ul style="list-style-type: none"> <li>○ Regional government</li> <li>○ Local government</li> <li>○ Local self-government</li> <li>○ Municipal utility</li> <li>○ Central government (to the extent that it owns assets located in Georgia’s regions)</li> </ul> <p>The maximum amount allocated to fund each RID Investment Project is 7.0 million USD. For projects with parallel funding MCG funding portion shall not exceed lesser than 35% of total project cost or USD 7,000,000.</p> <p>For more information see: <a href="http://www.mcg.ge/?l=1&amp;i=249&amp;i2=0">http://www.mcg.ge/?l=1&amp;i=249&amp;i2=0</a></p>

<b>Project Name</b>	<b>Period</b>	<b>Donor</b>	<b>Budget</b>	<b>Project objectives and activities</b>
<b>Kobuleti and Borjomi Water Project</b>	2007-2010	EBRD, MCG, WB, Gov. Georgia, Local Municipaliti es	Total 29 mln. Euro.  EBRD 3.0 mln Euro	The Project objectives are to: rehabilitate and extend the water and wastewater networks, install water meters; construct a reservoir, construct a wastewater treatment plant; and, assist the Kobuleti and Borjomi water companies to implement the project and to improve their financial and operational performance.  For more information see: <a href="http://www.ebrd.com/projects/psd/psd2007/37560.htm">http://www.ebrd.com/projects/psd/psd2007/37560.htm</a>
<b>Poti Water Supply Project</b>	2006-2010	EBRD, MCG, SIDA, Europ Aid Gov. Georgia, Local Municipaliti es	Total 8 mln Euro EBRD 3.5 mln Euro	The project would consist of a sovereign loan of up to EUR 3.5 million, on-lent to the Poti Water Company to finance improvements in the municipal water supply system by extending its pipeline to a more reliable source. The objective of the project is to enable the City water municipal Company to provide a 24/7 service to Poti inhabitants.  For more information see: <a href="http://www.ebrd.com/projects/psd/psd2005/35601.htm">http://www.ebrd.com/projects/psd/psd2005/35601.htm</a>
<b>Kutaisi Water Project</b>	2006-2010	EBRD, Gov. Georgia, Local Municipaliti es	Total 11 mln Euro EBRD 3.0 mln Euro	The objectives of the proposed project are to: rehabilitate well fields, transmission pumping stations and the water supply network; install water meters for 100 percent of households and assist the Kutaisi Water company to improve its financial and operational performance.  For more information see: <a href="http://www.ebrd.com/projects/psd/psd2006/36491.htm">http://www.ebrd.com/projects/psd/psd2006/36491.htm</a>
<b>Ecoregional Conservation Program in the South Caucasus: Establishment of Javakheti National Park in Georgia</b>	2008-2010	BMZ/KfW, Govt. Georgia	2.25 mln Euro	The project supports the establishment of a national park, four wetland sanctuaries around lakes Khanchala, Bugdasheni, Madatapa and Sagamo in Javakheti region of Georgia. The project envisages: <ul style="list-style-type: none"><li>- Development of management plans for the national park and the wetland sanctuaries;</li><li>- Integration of the National Park into the land use of the project area via a land use planning which covers all communities in the support zone;</li><li>- Development of selected support zone programmes in order to decrease the pressure on the national park and sanctuaries and to foster the acceptance by the population;</li><li>- To promote transboundary cooperation in biodiversity conservation in the Javakheti region.</li></ul>
<b>Development of Environmental Monitoring and Management Systems in Georgia (DEMMS)</b>	2007-2008	Finnish Gov.	0.7 mln. Euro	Main purposes of the DEMMS project are: <ol style="list-style-type: none"><li>i) to strengthen environmental monitoring and management tools of Georgian environmental authorities,</li><li>ii) to modernize water monitoring methods, restore some parts of the monitoring network, upgrade the environment laboratories and</li><li>iii) preparing a framework for Georgia's water monitoring strategy and action plan.</li></ol>

<b>Project Name</b>	<b>Period</b>	<b>Donor</b>	<b>Budget</b>	<b>Project objectives and activities</b>

## PART II: Organigram of Project



## **PART III: Terms of Reference**

### **Terms of Reference**

#### **Project Coordinator/CTA**

##### **General Responsibilities:**

The Project Coordinator/CTA shall be responsible for the overall coordination of all aspects of the UNDP-GEF project. He/she shall liaise directly with members of the Project Steering Committee (PSC), the Implementing Agency (UNDP), the Executing Agency (UNOPS), UNDP Country Offices, donors, and other partners as deemed appropriate and necessary.

The budget and associated work plan will provide guidance on the day-to-day implementation of the approved Project Document and inception report and the integration of the various donor funded parallel initiatives. He/she shall be responsible for delivery of all substantive, managerial and financial reports from and on behalf of the Project. He/she will provide overall supervision for all staff in the Project Coordination Unit, as well as guiding and supervising all external policy relations. She will directly report to the UNDP Regional technical Adviser and UNOPS Senior Portfolio Manager.

##### **Specific Duties:**

The Project Coordinator will have the following specific duties:

- Management of the UNDP- GEF PCU, its staff, budget and if established the imprest account;
- Prepare an Annual Work Plan of the program on the basis of the Project Document and inception report, under the general supervision of the Project Steering Committee and in close consultation and coordination with related Projects, National Focal Points, GEF Partners and relevant donors;
- Coordinate and monitor the activities described in the work plan;
- Coordinate the TDA/SAP development process;
- Oversee the pilot project implementation and design the replication strategy;
- Ensure project compliance with all UN and GEF policies, regulations and procedures;
- Ensure consistency between the various program elements and related activities provided or funded by other donor organizations;
- Assure preparation of Terms of Reference for consultants and contractors;
- Coordinate and oversee preparation of the substantive and operational reports from the Program, including revised TDA;
- Assume overall responsibility for the proper handling of logistics related to project workshops and events;
- Prepare GEF quarterly project progress reports and annual Project Implementation Reports (PIR), as well as any other reports requested by the UNOPS, UNDP and GEF;
- Guide the work of consultants and subcontractors and oversee compliance with the agreed work plan;
- Monitor the expenditures, commitments and balance of funds under the project budget lines, and draft project budget revisions;
- Assume overall responsibility for the meeting financial delivery targets set out in the agreed annual work plans, reporting on project funds and related record keeping;
- Liaise with project partners to ensure their co-financing contributions are provided within the agreed terms; seek opportunities to leverage additional co-funding
- Represent the Project at meetings and other project related fora within the region and globally, as required
- 

##### **Qualifications:**

- Post-graduate degree in Water Resource or Environmental Management, or a directly related field;
- At least ten (10) years experience in fields related to the assignment including 6 years of experience at a senior project management level.
- Demonstrated diplomatic and negotiating skills;
- Familiarity with the goals and procedures of international organizations, in particular those of the GEF, UNDP and regional organizations related to Project activities, and currently identified Project donors;
- Fluency in English and Russian, both speaking and writing;
- Previous work experience in one or more of the participating countries, and previous work experience in the region on issues related to the Project will be very favorably considered and
- Proof records of successful project management in developing countries.

## **Terms of Reference**

### **Scientific Officer**

#### **General Responsibilities:**

The Scientific officer shall act as Deputy Project Coordinator and shall assist the Project Coordinator in the overall coordination of all aspects of the UNDP-GEF project. He/she shall assume the responsibilities of the Project Coordinator in their absence including communications with the KAEPE Secretariat. The Scientific Officer will have general responsibility for ensuring the Project's high quality technical output.

#### **Specific Duties:**

The Scientific Officer will have the following specific duties:

- Assist the Project Coordinator in preparation of an Annual Work Plan of the Project on the basis of the Project Document and inception report;
- Ensure close collaboration with the major technical partners (EU, NATO, ENVSEC and USAID).
- Oversee development of the KAEPE information management system in consultation with EU;
- Manage the TDA update and have day-to-day responsibility for management of the TDA gap filling activities;
- Have day-to-day oversight of pilot project implementation;
- Preparation of Terms of Reference for Consultants and Contractors; and
- Represent the Project at technical meetings within the region and globally, as required.

#### **Qualifications:**

- Post-graduate degree in Water Resource planning or a directly related field;
- A good background in Information Technology;
- At least fifteen years experience in fields related to the assignment;
- Demonstrated management and team building skills;
- Familiarity with the goals and procedures of international organizations, in particular those of the GEF and UNDP and regional organizations related to Project;
- Fluency in English and Russian, both speaking and writing; and
- Previous work experience in one or more of the participating countries, and previous work experience in the region on issues related to the Project will be very favorably considered.

## **Terms of Reference**

### **Economist**

#### **General Responsibilities:**

The Economist shall be responsible for production of the up-dated TDA coordinating thematic inputs and gap filling activities. He/she shall chair the TDA Technical Task Team reporting directly to the Project Manager. Key technical responsibilities will include the development of the Causal Chain Analysis and Causal Loop diagrams, identification of SAP interventions and pre-feasibility studies of priority interventions. The economist will also assist with the development of the SAP and critically the national IWRM plans, advising the countries on strategic investments, and will be responsible for organization of the donor conference, and will be responsible for technical oversight of the water quality demonstration project.

#### **Specific Duties:**

The Project Coordinator will have the following specific duties:

- Development of the TDA coordinating all inputs into the process and the production of the final document;
- Development of the CCA and Causal Loop diagrams for the priority transboundary issues;
- Listing of interventions for inclusion in the SAP and oversight of priority feasibility studies;
- Technical support to the countries in development of national IWRM plans, with particular reference to investment strategies in the water and environment sectors;
- Organisation of the SAP donor conference and coordination with IFIs; and
- Oversight of the water quality demonstration project and development and promotion of appropriate economic instruments.

#### **Qualifications:**

- Post-graduate degree in Development, Economics or a directly related field;
- At least fifteen years experience in fields related to the assignment;
- Familiarity with the goals and procedures of international organizations, in particular those of the GEF, UNDP and regional organizations related to Project activities, and currently identified Project donors;
- Fluency in English, both speaking and writing, with a working knowledge of Russian; and
- Previous work experience in one or more of the participating countries, and previous work experience in the region on issues related to the Project will be very favorably considered.

## PART IV: Stakeholder Involvement Plan

### Introduction:

Stakeholder involvement in transboundary projects increases the range of opinions, ideas and participating populations. In cases where multi-stakeholder involvement has not been widely utilized in decision making processes, or where there are groups who have been marginalized by the norms ingrained in the decision making process, a stakeholder involvement strategy provides guidance for increasing inclusion and a sense of ownership among a broad array of stakeholder groups. The benefits of increased stakeholder involvement in project development and implementation includes obtaining inputs and diverse perspectives from stakeholder groups, incorporating these into project design, development and implementation. Additional benefits include increasing sustainability of project impacts by increasing the range of stakeholders whose interests are met by the project and through an enhanced sense of region wide responsibility for common resources.

The rationale for developing a stakeholder involvement strategy for the Kura Aras River is that prior to the PDF-B project, low levels of attention paid to the need to secure broad-based public support for, uses associated with the Kura Aras River Basin. It is anticipated that this strategy will provide guidance for how to increase stakeholder input into decision making of the project and will provide guidance about how to appeal to broader public as beneficiaries of the efforts undertaken by the project. Additionally, it is anticipated that this strategy will provide the project with suggested activities that can be undertaken in order to facilitate stakeholder buy-in to project activities to be implemented primarily at the national level and utilizing formal civil society stakeholder organizations.

The Public Participation and Stakeholder Involvement Strategy focuses specifically on the objectives of the Kura Aras River Basin Project and will also support the forthcoming region-wide multi-donor supported Kura Aras Environment Programme (KAEP) and will delineate the activities and tactics to meet the stakeholder involvement objective of obtaining high quality contributions to the project development and implementation from engaged, diverse and informed stakeholder groups. This will include activities to ensure multi-stakeholder inputs into the Strategic Action Programme, and determining public awareness building and outreach activities, education targeting specific stakeholder groups, public involvement components in demonstration projects, ongoing support of the regional Kura Aras NGO Forum, and monitoring and evaluation of the effectiveness of the project.

This will be accomplished through a series of activities based on creating a dynamic flow of information to and from the project staff based on a variety of stakeholder ideas and opinions, and allowing a significant portion of the public and stakeholder involvement to be driven by the stakeholders themselves. The findings of the Stakeholder Analysis conducted during the PDF-B phase of the project serve as the empirical basis for both the specific issues to be addressed and approaches to be employed to reduce tensions between groups through collective action towards common goals.

The activities of the Kura Aras Public Participation and Stakeholder Involvement Strategy are intended to link with the activities of other KAEP component projects such as the UNDP/OSCE Environmental Security Initiative, USAID projects, and EU, as well as others under development such as SIDA, the Greek Embassy, and those working on related activities. Additionally, it is anticipated that the Public Participation and Stakeholder Involvement Strategy can be synchronized with the Caspian Cluster Activities strategy when that has been finalized.

This strategy outlines the activities of the Public Participation and Stakeholder Involvement Strategy (P2/SIS) through: description of the activity; rationale; recommended tactics for accomplishing the activity; timeframe within the project; and, suggested monitoring indicators. Definitions for major terms used in this strategy are available in Annex 1.

This strategy should be viewed as a framework for more specific actions within the project that will be developed as the project is implemented relying on further stakeholder inputs during the SAP development phase of the full sized projects (FSP). This will include the constructing a project communication strategy to facilitate broad project outreach and public awareness, public involvement

inputs into the demonstration projects, and monitoring of project effectiveness and impacts. It is expected that fulfillment of the strategy will include exchange of knowledge, ideas, challenges and experiences between communities from various other river basins in the broader region, including the Caspian Sea, Black Sea, Dnipro/Dneiper River, Tisza River, and Danube River, potentially the Upper Syr Darya, and Aras Sea, as well as other transboundary water projects.

### **Background information**

The need to support stakeholder involvement and public participation in transboundary water management within the UNDP Kura Aras Project is based on the findings of the stakeholder analysis, and the need to meet the needs of multiple stakeholder groups with an interest in and/or impact on the ecology of the river basin while avoiding exacerbating tensions among stakeholder groups. The combination of these two will determine the makeup of the Stakeholder Advisory Council (SHAG) and will contribute to the formation of the national Stakeholder Fora (SHF), as well as provide direction for the implementation of the strategy.

The Stakeholder Analysis (SHA) for the UNDP Kura Aras Project was conducted in Spring 2005 – Autumn 2006. The first phase involved qualitative analysis based on in-depth person to person interviews with stakeholders in the Former Soviet Kura Aras countries. This was followed by development of stakeholder analysis surveys administered to over 500 stakeholders representing 36 distinct stakeholder groups in Armenia, Azerbaijan, Georgia, and Iran. The survey was designed to gauge stakeholder group opinions, concerns and priorities regarding the specific issues addressed by the UNDP Kura Aras Project. These surveys were statistically analyzed and the findings combined with those from the qualitative analysis.

The findings of the SHA suggests that there is a need to include a much broader range of stakeholders in the process of decision making so that the needs of many groups can be addressed in a way that does not infringe upon the needs of others. The SHA demonstrated that there were potential tensions between the upstream and downstream users and use of agrochemicals and municipal waste dumping, or tensions between environmental users such as those concerned with seasonal flows and those stakeholders who favor more aggressive water use schemes that would distribute water at times favorable to demand peaks in order to advance economic development.

The SHA Findings, including those from the Qualitative SHA, Quantitative SHA, and Stakeholder Advisory Group, suggest that stakeholders at all levels are aware of problems and are eager to be involved in addressing these. These SHA demonstrated that there is desire across all stakeholder groups for more information about how to keep the river healthy, and a willingness among stakeholders to recognize that upstream and downstream uses of the river have resounding impacts throughout the region. Specific stakeholder groups will need encouragement and support in becoming involved while others are already active and eager to have more input in to the river basin management process. Completed findings are available in the Full Stakeholder Analysis, and serve as the foundation for this strategy. The recommendations, activities and initiatives advocated within this strategy emerge from the SHA and are a result of the lessons learned through Environmental Governance “Reducing Trans-boundary Degradation of the Kura-Aras River Basin through Public Involvement and Stakeholder Inclusion in Governance” the Regional Environment Practice Component, of the UNDP/GEF Kura Aras Project administered through the UNDP Bratislava Regional Centre.

### **Objective and activities:**

As noted above the primary objective of the strategy is to obtain quality contributions into the project development and implementation from engaged, diverse and informed stakeholders through inputs into project planning/design, implementation and monitoring of the activities at the national and regional levels. This is to be accomplished through a set of five activities stemming from the findings of the SHA and emanating from the inputs of the regional SHAG.

1. Provide input into the project development, including Strategic Action Programme development and demonstration project implementation through the SHAG with linkages to national stakeholders charged with supporting the UNDP Kura Aras Project

2. Continue to support the region wide Kura Aras NGO Forum focusing on addressing sustainable transboundary water and environmental management advocacy to support the project, provide civil society input into project activities and support project outreach activities.
3. Based on the input of the SHAG, develop an iterative communication and outreach strategy for the project that emphasizes broad public awareness building and specific stakeholder group targeted education activities to be implemented through a small grants programme in coordination with the NGO Forum
4. Implement the hands-on stakeholder and public involvement activities at the local level in close coordination with the project SAP Demonstration Projects to be implemented by NGOs and civil society within the region.
5. Create and maintain an empirical mechanism to monitor and evaluate the effectiveness of the activities to determine what works, what needs improvement and how sustainable efforts are without long term project funding.

This work will be done in accordance with the UNDP/GEF Kura Aras SAP Development, and other KAEP projects as possible. These activities will be linked to the activities of the Caspian Cluster where possible and appropriate. It is intended that these activities will provide a model for other the KAEP projects and they will be mutually reinforcing, complimentary, and coordinated whenever possible.

The following section outlines the tactics may be employed to accomplish these activities. Additions and adjustments will be made as the project develops and more information becomes available. The strategy should be viewed as a flexible approach to including stakeholders and the public in project activities and should not be considered an immutable plan. It must remain sensitive to the realities of the project, of regional developments and to the needs and conditions of stakeholders on the ground.

1. Provide input into the project development, including Strategic Action Programme development and demonstration project implementation through the SHAG with linkages to national stakeholders charged with supporting the UNDP Kura Aras Project

In order for the public involvement strategy to most accurately reflect the needs, concerns and priorities of stakeholders within the region, it will be critical that stakeholders from a broad spectrum of interests and backgrounds are represented on the Stakeholder Advisory Group.

During the PDF-B phase of the project a group of 12 Stakeholders met for 3 days in November 2006 to review the TDA after an in depth briefing on the UNDP/GEF Project and earlier work of the SHA Team. The SHAG Team members included: NGO representatives, a public health care provider, a community organizer, a municipal water manager, an agricultural input association representative, a farming technology expert, a rural sociologist, and an environmental journalist. Most lived in communities close to the Kura or Aras rivers.

The members of the group were selected based on a broad spectrum of specialization, their understanding of transboundary water issues, and various interests while maintaining an equal balance of regional nationalities. They provided input, via comments on content, and made substantial recommendations for the project development. Their input has been incorporated into subsequent drafts of the TDA, and will be incorporated into the Full Sized Project (FSP) and other component projects.

The make-up of this group is based on the findings of the stakeholder analysis and members were selected based on the division over particular project related issues, the degree of salience within specific stakeholder groups and the degree to which these stakeholders are impacted by the conditions. The SHAG does not replicate the functions of the intersectoral committees established by the project but instead focuses on those groups who do not have a formal voice within the decision making process at the regional level.

In the future officials from various government sectors may be invited to participate in the SHAG as appropriate. Members of international funding institution and bilateral development agencies and governmental sectors also are stakeholders who may be included in project activities as appropriate, however they will not be participating members of the SHAG.

The SHAG members will provide input into the identification and articulation of the SAP Ecosystem Quality Objectives (EQOs), and set the stage for the development and contributions to the UNDP Kura Aras Project. The SHAG will be asked to assist the project to develop the final version of the Basin Vision, and to work with the project and SAP Formulation Team members to develop meaningful EQOs that will favour win-win situations, address concerns of multiple stakeholders in the region and be realistically attainable.

For the project to move forward to address specific issues other stakeholder groups may be formed to deal with these issues. For example for the demonstration project dealing with transboundary flooding between Azerbaijan and Georgia, a small, issue specific stakeholder group may be able to provide key inputs into the project design and development, especially pertaining to the development of public involvement activities of that project. The members of that group could include national members of the regional SHAG, as well as others impacted by and directly involved with this issue. This approach could be replicated for other demonstration projects and national level activities as needed.

Both the SHAG and issue specific groups will be run on a consensus based decision making model, with no member given more prominence than any other, regardless of social, economic, or political standing. The emphasis will be placed on building mutual respect, consideration and understanding. The goal of these groups is to create win-win positive sum situations whenever possible, and in cases where it is not, to reduce negative impacts on stakeholders.

2. Continue to support the region wide Kura Aras NGO Forum focusing on addressing sustainable transboundary water and environmental management advocacy to support the project and, provide civil society input into project activities and project outreach activities.

The civil society mechanisms with the Kura Aras Basin are emerging as a potentially influential force for change for social and environmental issues. Prior to the PDF-B phase of the project there was not an organization or coalition of civil society organizations that addressed transboundary environmental issues focusing specifically on water management. The NGO Forum came together under the Environmental Governance Component of project with the mission to increase support for the project within the civil society sector, to provide a mechanism for the project to support transboundary project development and implementation for projects funded by international donors and to provide a united front for civil society involvement in the region. The NGO Forum now provides civil society with a formal mechanism for input in to the UNDP project, as well as other.

Members of the NGOs come together, exchange experiences and ideas, develop transboundary partnerships. Organizations in the NGO sector are often competitors for funding, however because of the diversity of expertise within these groups, creating a means for them to cooperate can have benefits throughout the region, including serving as a clearing house and directory for donor funding initiatives, creating a regional expertise database, and establishing cohesive and collaborative project proposals and implementation.

The additional benefit for the creation of a NGO Forum is that it provides a means to recruit and market transboundary communication outreach and stakeholder education activities (detailed in Activity 3) and it provides a means to solicit proposals for implementation of public involvement activities (detailed in Activity 4).

Through continues support, in combination with other regional donors, such as the Eurasia Foundation and OSCE ENV SEC Initiative, the Kura Aras NGO Forum can continue to build upon the strong foundation laid during the PDF-B phase of the project and work towards becoming autonomous. Additionally, the group now has elected representative who can serve to provide civil society input in to

the forthcoming Kura Aras Environment Programme. Additionally, there is an eagerness to liaise with NGOs in the Caspian Cluster.

3. Based on the input of the SHAG, develop an iterative communication and outreach strategy for the project that emphasizes broad public awareness building and specific stakeholder group targeted education activities to be implemented through a small grants programme in coordination with the NGO Forum

An iterative communication and outreach strategy for the UNDP Kura Aras Project is intended to reach a broad array of stakeholders, and the general public, as well as more specific and targeted stakeholder groups. The messages to be sent to these will be different and based on both awareness raising about the nature of the challenges to the Kura Aras Basin environment, and improving the behaviours and actions of specific stakeholders in order to reduce negative impacts on the environment.

A second more focused effort will be developed to increase educational outreach to specific stakeholder groups. The intention is to increase awareness and introduce alternative practices to stakeholders in the region. These efforts will be focused on specific stakeholder groups, such as public health care providers, sustenance farmers, municipal water managers, or educators. The approach will be to demonstrate the logic behind current approaches, the empirical evidence of the impacts of these approaches, and introduction of alternative practices.

The SHAG will serve as the body that provides the critical inputs for the development of the strategy and the specific stakeholder education projects based on the findings of the SHA and the TDA. The SHAG will be asked to help identify specific areas where these efforts will be most effective and then develop specific messages to target groups and over all awareness building. The support of an environmental communications expert may be obtained in order to ensure optimal outputs and strategy design. The communication and outreach strategy should use social marketing approaches to reach the public and should be done through a series of iterated activities and information campaigns so that they can build on one another, and increase understanding and need for action gradually and more effectively. This will be based on the strategy guidelines developed by UNDP/GEF in the manual *“Communicating for Results! A Communications Planning Guide for International Waters Projects”*

Once the efforts and activities have been identified and initially developed through the strategy, they will be channelled to the NGO Forum, and expressions of interest including specific approaches to be used, budgets, transboundary areas and such will be solicited from transboundary partner NGOs. These will be awarded based on criteria established by the SHAG and will be supported through small grants administered by the project. The small grants will have a specific monitoring and evaluation criteria and may be administered based on the criteria set by the SHAG.

4. Implement the hands-on stakeholder and public involvement activities at the local level in close coordination with the project SAP Demonstration Projects to be implemented by NGOs and civil society within the region.

The SHAG will also be charged with advising the project regarding the public involvement demonstration projects (PIDPs) to be implemented during the SAP development phase of the project. The SHAG will provide additional ideas, and assist in the development of strategies to increase the public in communities near the selected sites for the demonstration projects. It is anticipated that the SHAG members will have a unique set of vantage points that can provide much needed understanding of how these issues are currently viewed and how communities can be recruited to assist in the project, and as a result become more invested in the outcomes.

The PIDPs were designed and developed through a competitive selection process during the PDF-B phase of the project in conjunction with the NGO Forum activities. The selected projects are:

Implementation of a farmer training project that demonstrates the impacts of current farming practices, improved farming practices and organic farming practices. This will involve training of farmers in communities, carefully gauging the impacts of the farming practices on the environment, and providing

hands on community educational opportunities that target reducing negative impacts while improving harvests quantity and quality.

Design and implementation of artificial wetlands to treat waste water in public buildings within small communities. This will use artificial wetland technologies to purify the water prior to introducing it to the river environment, and will emphasize small scale, cost effective mechanisms for improving the water environment.

These demonstration projects will be implemented in all four Kura Aras Basin countries, by NGO partners, and will emphasize training, affordability, community involvement and cost effectiveness of the activities.

Again the SHAG could provide critical inputs to the receptivity, location and approach for recruiting community involvement in these activities.

For new smaller scale PIDP activities, the SHAG will assist in the development of new PIDP ideas, provide criteria for selection for proposals from NGOs in the NGO Forum, and devise monitoring and evaluation indicators for the public involvement strategy. As with the Communication Strategy Activities, these will be channeled through the Kura Aras NGO Forum and will require transboundary cooperation among NGO partners for implementation, to be funded through small grants.

5. Create and maintain an empirical mechanism to monitor and evaluate the effectiveness of the activities to determine what works, what needs improvement and how sustainable efforts are without long term project funding.

A significant challenge to the field of public participation and stakeholder involvement is adequate and meaningful monitoring and evaluation of activities. The causality of changes in behaviours, the impacts of outreach activities, and the effectiveness of projects are often inappropriately measured and lack empirical validity. As such it becomes difficult to know if the activities had the intended impacts. Therefore this strategy includes the development of an empirical mechanism to monitor and evaluate the effectiveness of activities. This is intended to gauge what is effective, where improvements can be made and how to increase long term sustainability after funding from the project is no longer driving activities.

A second end of project stakeholder analysis should be conducted to identify where changes have or have not been effective. This will be based on the findings of the initial SHA and target specific issues and stakeholders identified as critical during FSP phase of the project. Additionally, the broader public will also be surveyed to determine if the project has had inputs on the specific groups. This will be a significant portion of the monitoring and evaluation of the communication strategy and stakeholder education activities.

A critical review meeting will be held with project staff and select members of the SHAG to determine the quality and impact of inputs in to the SAP development. It is anticipated that there will be significant lessons to be learned through this and the critical review meeting will provide an opportunity to assess the positive and negative impacts of this so that both this and future projects can benefit from the findings and conclusions reached in this meeting.

Monitoring and evaluation of the NGO Forum will be based on the independent transboundary initiatives undertaken by the NGOs, as well as the specific activities they implement on behalf of the project. As noted above the SHAG will assist in developing the indicators for measuring the successful implementation of the project.

Finally, SHAG and project staff will be charged with reviewing the impacts of the public involvement in the demonstration project activities. These will be reviewed in terms of the unique approaches employed, the receptivity of communities and the long term impacts these activities have on communities.

The final output from the monitoring and evaluation of the public participation and stakeholder involvement activities will be critically reviewed and a lessons learned report will be produced to provide

information for related projects and inputs, as well as for the Kura Aras Environment Programme and/or Caspian Cluster to consider for future public involvement activities.

## **Annex 1 for Public Participation and Stakeholder Involvement Strategy**

### **Definition of Terms**

There are several terms that continue to present conceptual challenges to the development of public involvement strategies. The terms “public”, “stakeholder”, and “participation”, are routinely, and often erroneously, interchanged in discussions and project designs. The working definitions for this particular strategy are as follows:

*Public:* The population as a whole, including a wide array of stakeholders, both those active and latent, who are not specifically defined by their status as members of other professional, social, civic, hedonistic, or economic stakeholder groups in relation to the river basin.

*Stakeholder:* A member of a specifically defined group sharing a common interest in river issues, based on professional, social, civic, hedonistic, or economic concerns. It is possible that an individual can be a member of several stakeholder groups at the same time. Stakeholder interests can be active and organized or latent and unorganized. Stakeholders can be actively or passively involved in the issues addressed by the project. They can either be impacted by and/or impacting the issues addressed by the project.

Stakeholders for this project include the following groups: Non-Governmental Organization (NGOs), scientists, industrial sector, mining industry representatives, construction industry representatives, agro-industry representatives, regional government officials, district water management officials, municipal government officials, municipal waste manager, nature preserve staff, community based organizations (CBOs), educators and teachers, students, farmers, pastoralists, public health care providers, member of community near the river, tourism and recreation industry officials and employees, press and media, and members of international Funding Institution and bilateral development agencies. Governmental sectors also are stakeholders who may be included in project activities as appropriate.

*Participation:* The act of taking part in activities of the project in order to reach the goal of a healthier river system in the Kura Aras Basin. This may be done through receptive participation, in terms of receiving information and education about actions that can be taken to improve conditions, and through active participation by taking part in activities and potentially continuing to be involved in those activities.

*Involvement:* Making a direct contribution to the project through providing direct input and assisting in guiding the project design and development. Involvement is more dynamic and multidirectional than participation, and stresses a sense of ownership through consensus building and extended interactions based on establishing and maintaining an ongoing relationship with the project, and project activities.

*Therefore a public participation and stakeholder involvement strategy involves encompassing the broader public through interactions specifically designed to support the participation of a wide array of stakeholders in activities in support of the project.*

**Kura-Aras River basin Environment Programme**  
**Institutional Arrangements**

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## **I. PROGRAMME STRUCTURE**

1. The Kura -Aras River Basin Environment Programme (KAEP) has participation on regional, national, and international levels and was formed following the Geneva declaration signed by the five basin states in September 2008.

2. The KAEP is a programme for and from the five Riparian States of the Kura-Aras River Basin, Armenia, Azerbaijan, Georgia, Islamic Republic of Iran and Turkey aiming to halt the deterioration of environmental conditions of the basin and to promote sustainable development in the area. The process is currently being supported by European Union, Global Environmental Facility (GEF), OSCE, UNDP, UNEP and USAID, other international organizations and the private sector. In the first phase of the programme, KAEP's objective will be to develop and adopt a Strategic Action Programme (SAP) for the protection and rehabilitation of the basin environment in five transboundary environmental concern areas:

- Variation and reduction of hydrological flow
- Deterioration of water quality (e.g. pollution)
- Ecosystem degradation in the river basin
- Increased flooding and bank erosion, projected to be exacerbated under climate change scenarios

and, implement demonstration projects addressing specific aspects in each of the areas of concern.

3. Within the context of the implementation framework provided by its various programmes and projects the main responsibilities of KAEP country and International Partner members will include the following:

- to provide overall coordination of the national and international component projects supporting the implementation of the SAP.
- to contribute to the overall strategic policy and management direction to the KAEP through representation on the Steering Committee;
- to provide technical and management advice to the KAEP through representation on the Advisory Groups;
- to provide national policy guidance for the KAEP through the National Coordination Structures (NCS) and Inter-sectoral Coordination Groups (ICG);
- to ensure that policy guidance from the Steering Committee is reflected in national KAEP -related policies and programme activities, as appropriate; and
- to contribute and commit, financially and in kind, to development and implementation of the Strategic Action Programme.

4. In its first three years the KAEP will undertake the following activities supported by the Riparian states, EU, GEF, OSCE, UNDP, UNEP and USAID:

- Establish a KAEP management and coordination structure including a Steering Committee, Stakeholder Advisory Council and within the KAEP secretariat, a Programme Coordination Unit (PCU) and technical advisory groups
- Undertake a comprehensive Transboundary Diagnostic Analysis (TDA)
- Agreement on long-term basin vision underpinned by Environmental Quality Objectives
- Development and adoption a Strategic Action Programme (SAP), incorporating IWRM plan elements
- Development of a KAEP River Basin Information System including an interactive web-site
- Implementation of demonstration projects targeting the specific transboundary environmental areas of concern

In longer term KAEP will concentrate its efforts on implementation of the adopted SAP, supported by the International Partners at both the national and regional levels. During SAP implementation it is

anticipated that other International agencies will apply to have their projects included under the KAPEP umbrella and in so doing become full international partners.

5. The overall programme structure is shown as Figure 1. The overall governance is provided by the Steering Committee. Overall KAPEP coordination implementation is under the guidance of the KAPEP secretariat and Programme Coordination Unit, led by the Programme Coordinator. The KAPEP National Focal Point and the National Coordination Structure (NCS) provide the coordination at the national level.

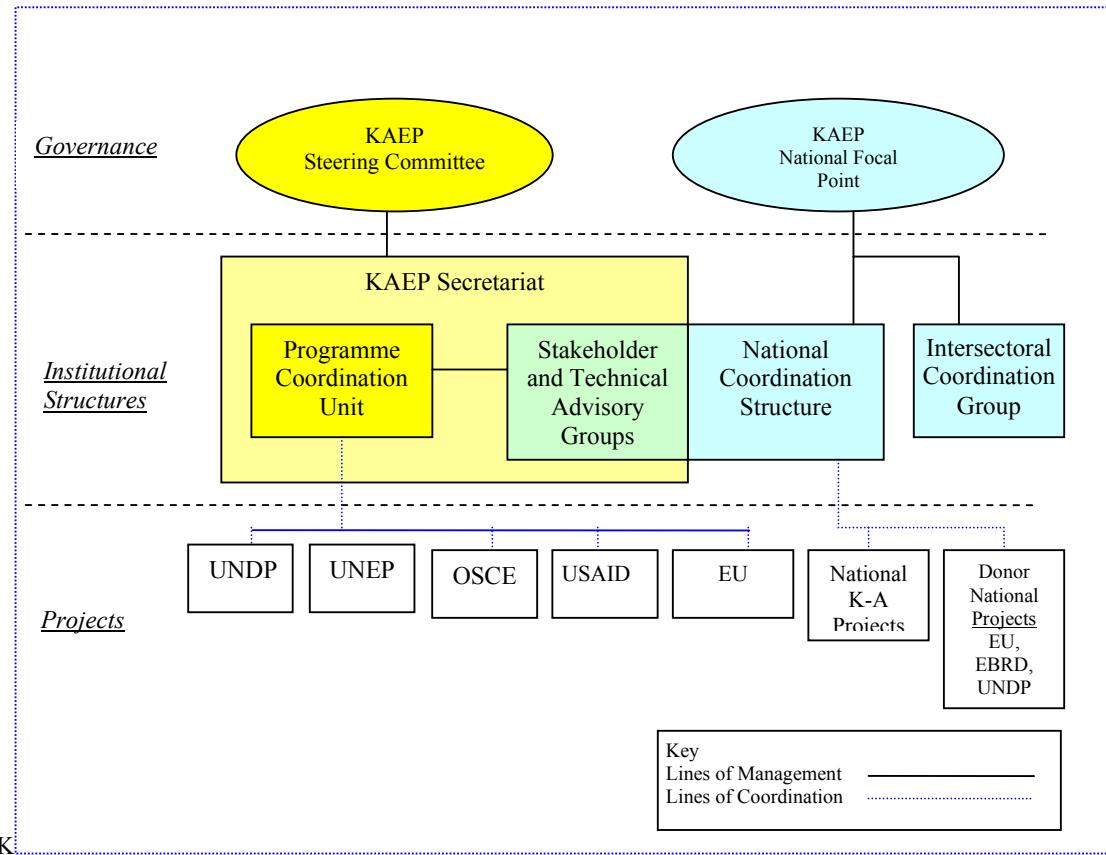


FIGURE 1

Structure of the Kura-Aras River Basin Environment Programme

7. Each of these elements is discussed below and Terms of Reference (ToR) are provided in Annex 1.

### Regional Governance

#### **Steering Committee:**

8. The Steering Committee (Committee) comprises the KAPEP national Focal Point from each Kura-Aras River Basin States or chose representative, representative from the International Partners (European Union, OSCE, UNDP, UNEP and USAID) and a representative from the Stakeholder Advisory Council. Project Managers of projects and experts operating under the KAPEP umbrella may attend meetings as observers, subject to the discretion of the Steering Committee Chairman. Other interested parties may be invited as observers at the Steering Committee's discretion.

9. The Steering Committee is the principal policy-making body of the KAPEP. The Committee will provide direction to the Programme Coordination Unit (PCU) on issues pertaining to the regional governance of the KAPEP, and, when appropriate, to the National Coordination Structures on issues pertaining to the national governance.

10. The Steering Committee's Rules of Procedure are included in Annex 2.
11. Funding of Ordinary Steering Committee meetings will be shared between the countries and International Partners. The country chairing the Steering Committee will be expected to host and bear the costs of the Steering Committee meeting in its year of office whilst the other countries and International Partners shall bear the costs of attendance at the meeting by their representatives. Attendance of observers will be at their own cost.
12. The ToR for the Steering Committee are provided in Annex 1.1.

#### **Programme Coordination Unit:**

13. In the first three years the Programme Coordination Unit (PCU) will be hosted by the UNDP-GEF project located in Tbilisi Georgia.
14. The PCU will carry out the day-to-day coordination of the regional components of the KAEPP and subsequent implementation of the SAP, and will act as the Secretariat for the Steering Committee. The PCU will comprise of a Programme Coordinator and necessary support staff. With the agreement of the Steering Committee, it is proposed that in the short term the responsibility of the Programme Coordinator be given to the UNDP-GEF Project Manager. As appropriate the umbrella projects will be subject to coordination of the Programme Coordinator.

17. Each individual Project Manager of an umbrella project will be responsible to the Steering Committee members, as per project application (see section III) and the stated project beneficiary, for his/her project activities.

18. The ToR for the PCU are provided in Annex 1.2.

20. The ToR for the Programme Coordinator are provided in Annex 1.6.

#### **National Governance**

##### **The National Focal Points:**

21. The National Focal Point is the main contact in each Country for the KAEPP and will sit on all meetings of the Steering Committee.
22. The NFP directs and manages the activities of the National Coordination Structure and assures full inter-sectoral participation in KAEPP nationally, including ministries, academia, NGOs, private sector and other pertinent stakeholders. It is recommended to establish a national Inter-sectoral Coordination Group (ICG), chaired by the NFP, and a national stakeholder forum to ensure full partnership and involvement of the other pertinent national stakeholders.

23. Terms of Reference for the NFP are provided in Annex 1.3.

##### **National Coordination Structures:**

24. The National Coordination Structure (NCS) in each country is responsible for coordination of national SAP implementation and provision of national input into the regional programme.
25. The NCS is a permanent body directed and managed by the National Focal Point, which will maintain close contact with the PCU and be aware of all PCU activities.
26. The ToR for the NCS are provided as Annex 1.4.

#### **The Technical Advisory Groups**

27. Initially three Technical Advisory Groups (TAG) will be established, they are as follows:

- Advisory Group on variation in hydrological flow, including flooding
- Advisory Group on pollution control and water quality
- Advisory Group on ecosystem degradation

28. The Technical Advisory Groups purpose are to assist KAEPCU coordinate activities in the priority regional environmental concern areas. The Technical Advisory Groups will oversee implementation of the SAP in their specific concern area and, where required, develop specific implementation plans. Through the Technical Advisory Groups the riparian states will contribute to the overall regional coordination of the KAEPCU

29. The Technical Advisory Groups will operate on the basis of working parties, involving the participation of all riparian states, PCU representation, and, when necessary, outside experts. Each riparian state, through the NFP, will appoint a technical expert from the appropriate authority to sit on each Technical Advisory Group and act as the country focal point, reporting to the NCS and NFP.

30. The Technical Advisory Groups will meet at least twice a year.

31. Terms of Reference for the Technical Advisory Groups are provided in Annex 1.5.

### **Stakeholder Advisory Council**

32. Members of the Stakeholder Advisory Council (SHAC) will be drawn from the national stakeholder forum and will consist of 12 stakeholders not normally given a formal voice in the programme and project development process.

33. The role of the SHAC will be review the issues and problems arising with implementation of the KAEPCU and SAP and provide an informed feed-back on the assumptions and perceptions of the PCU and project staff.

34. The SHAC will meet twice a year to review all programme products and will make an annual report to the Steering Committee. A representative of the SHAC will sit as a member of the Steering Committee.

35. Terms of reference for the Stakeholder Advisory Council are provided in Annex 1.7

### **Funding Arrangements and Responsibilities**

36. It is recognized that the KAEPCU International Partners in funding umbrella projects must abide by their own rules and regulations governing the provision and administration of project funds.

37. Within these regulations and conditions, the Steering Committee will have the ability to pass comment on project work plans through an annual review. Subsequently, it will be the responsibility of the Project Managers of umbrella projects (in coordination with the KAEPCU Programme Coordinator and in consultation with the NFPs through the National Coordination Structures) to revise the work plans where appropriate.

38. The Kura-Aras riparian states shall:

- Mobilize resources to implement all national activities and support all regional activities, specified in KAEPCU Strategic Action Programme in accordance with programme dates.
- Provide all umbrella projects with appropriate work space where requested.
- Provide the NCS and its staff with the necessary financial support to execute its Terms of Reference; this includes adequate office space, utilities, meeting expenses and administrative support.

- Provide access to all data and information required for implementation of the KAEF.
- Each country shall, as the incumbent Chair of the Steering Committee, host and support the Steering Committee meeting and Technical Advisory Group meetings, providing venue, logistical support and translation.
- Provide support for their representatives to attend the Steering Committee meetings and the meetings of the Technical Advisory Groups.

## **II. Communication Modalities**

The programme Coordinator will help maintain clear channels of communication and will be responsible for:

- **preparation of materials for Steering Committee meetings;**
- **assisting the Chairman of the Steering Committee in providing inter-sessional updates;**
- **assuring that all parties have the latest versions of the TDA, SAP and KAEP implementation progress report and other pertinent documents;**
- **distribution of all major reports from the umbrella project to all parties, for review and comment;**
- **Communication exchange between the TAGs and distribution of TAG minutes and reports to the members of the Steering Committee;**
- **Communication exchange with the SHAC and distribution of SHAC minutes and reports to the members of the Steering Committee**

All correspondence between the NFPs and PCU, should be copied to all Steering Committee Members and the NCSs

### **III. International Partners Coordination**

Whilst complying with the specific project development and intervention goals set down by their implementing bodies, the International Partners, will seek to develop their projects in close collaboration and, if possible, in parallel with each other, in order to ensure that both overall KAEП and specific project goals are met with minimum overlap and maximum targeting.

In this regard, the International partners agree to:

- With the assistance of the KAEП Programme Coordinator, develop an integrated implementation plan, to be shared with the Steering Committee.
- Hold the following schedule of meetings:
  - Task managers, once a year, chaired by KAEП Programme Coordinator, with meeting notes sent to Steering Committee;
  - Project managers, three times a year, chaired by KAEП Programme Coordinator, meeting notes sent to Steering Committee;
- Submit all public reports in draft form to the PCU for review and comment before finalization; this does not include reports intended for internal distribution within the International Partner organizations.
- Submit all final public reports to all International Partners and Steering Committee in electronic and paper form for review and comment.

## Annex 1.2 Terms of Reference

### **Kura – Aras river basin Environment Programme Program Coordination Unit (PCU)**

**Background:** The PCU will be hosted in its first three years by the UNDP-GEF project and will provide a coordination and management structure for implementation of the KAEП in accordance with the rules and procedures and directions provided by the Steering Committee.

#### **Tasks:**

- Assist in networking between National Focal Points and National Coordination Structures in all four riparian states and act as a Secretariat to the KAEП Steering Committee;
- Coordinate the activities of the International Partner projects ensuring maximum targeting SAP;
- Cooperate and liaise with TAGs and the SHAC;
- With the assistance of the National Coordinating Structures, prepare the reports on implementation of the SAP on a regular basis for the Steering Committee;
- Assist relevant capacity building within and among littoral countries;
- Prepare progress reports (administrative and financial) concerning programme activities;
- Maintain the KAEП web-site and information system;
- Disseminate information on policy, economic, environmental, scientific and technical issues related to the programme;
- Coordinate international, multi-lateral and bi-lateral environmental activities in the Kura-Aras basin, where appropriate; and
- Assist in resource mobilization for the SAP.

**Annex 1.3 Terms of Reference  
Kura-Aras river basin Environment Programme**

**National Focal Point**

**Background:** National Focal Point is the main contact point for the KAEП in the riparian state. The NFP is a member of the Steering Committee, and represents his/her country's interests in the governance of the KAEП. The National Focal Point is tasked with coordinating national activities as well as coordinating and being responsible for his/her country's participation in the KAEП. The National Focal Point oversees the office and functions of National Coordination Structure. .

**Tasks:**

- Member of the Steering Committee representing his/her country;
- Performs intersectoral Coordination with his/her country, including ministries, private sector, NGOs, and other stakeholders;
- Directs and manages the National Coordination Structure;
- Nominates national Technical Advisory Group members;

• **Annex 1.4 Terms Of Reference**  
**Kura-Aras river basin Environment Programme**  
**National Coordination Structure**

**Background:** The National Coordination Structure (NCS) is responsible for coordination of national implementation of the KAPEP and SAP, and overall commitments under the ORASECOM agreement. The NCS will be a permanent body, located either within the Ministry or a host institution designated by the NFP. The NFP shall oversee and manage the office and functions of the NCS. It will assist the NFP in the execution of his/her duties under KAPEP, including inter-sectoral coordination function (see article 22). The NCS shall maintain close contact with the PCU and be aware of all its activities.

**Tasks:**

- Promote and coordinate KAPEP and SAP implementation;
- Report annually on national SAP implementation against programme timelines to the Steering Committee and PCU;
- Review and comment on KAPEP documents prepared by umbrella projects, PCU, Technical Advisory Groups, SHAC and National Focal Points;
- Assist in coordination of all national inputs into umbrella projects;
- Assist with practical arrangements for international and regional cooperation (e.g. meeting arrangements, logistics, visa applications, etc.);
- Assist in identifying national institutions and experts to undertake different thematic tasks with the umbrella projects and coordinate the different themes at the national level.

**Annex 1.5 Terms of Reference**  
**Kura – Aras river basin Environment Programme**  
**Technical Advisory Groups**

**Background:** The Technical Advisory Groups' purpose is to provide the PCU with the best possible advice and information on topics key to the development and implementation of the SAP. They will operate on the basis of working parties involving participation of all riparian states and the PCU, together with outside experts when considered necessary. The involvement of NGOs is encouraged. The Technical Advisory Groups will meet at least twice a year the PCU will act as the Secretariat.

**Tasks:**

- Work closely with the PCU to ensure regional coordination within the area of competency;
- When and where appropriate, make recommendations to the Steering Committee, on guidance and strategy within area of competency;
- Assist in development of the TDA and SAP;
- With the assistance of the PCU and the International Partner support projects, develop where necessary specific implementation plans to operationalise the relevant section of the SAP;
- Make recommendations for training within area of competency;
- Cooperate with other Technical Advisory Groups.

**Annex 1.6 Terms of Reference**  
**Kura-Aras river basin Environment Programme**  
**Programme Coordinator**

**General Job Description:** The Programme Coordinator shall be responsible in general for the overall coordination of all aspects of the Kura-Aras river basin Environment Programme and implementation of the SAP in particular. He/she shall liaise directly with the National Focal Points and the representatives of International Partners and other donors in order to coordinate the annual implementation plan for the programme.

He/she shall be responsible for all KAEP substantive managerial and financial reports and will provide overall administrative supervision of the Programme Coordination Unit, as well as guiding and supervising all external policy relations. He/she will be active in promoting the KAEP and mobilizing funds from other donors and the private sector to assist with SAP implementation.

**Tasks:**

- Prepare an annual implementation plan for KAEP on the basis of the SAP and national and international support projects, in close consultation and coordination with the National Focal Points, International Partners and other relevant donors. The plan will provide day-to-day implementation guidance on the programme and assist with integration of donor funded initiatives;
- Coordinate and monitor the implementation of the SAP and, with the assistance of NFPs, TAGs and the NCSs;
- Ensure consistency between the various programme elements and related support project activities; and
- Foster and establish links with other related Kura-Aras and, where appropriate, with other international waters projects in the wider basin.

**Annex 1.7 Terms of Reference**  
**Kura-Aras river basin Environment Programme**  
**Stakeholder Advisory Council**

**General Job Description:** The Stakeholder Advisory Council (SHAC) purpose is to provide first feedback to the KAEП on the direction of the programme from the perspective of stakeholders who are well versed in the issues addressed by the programme, but are not normally involved in its development. They often have hands on experiences with water related issues that are more immediate than members of the PCU and project staff and they can provide an informed check on the assumptions and perceptions of the project staff. The SHAC will comprise of up to ten members and will be represented on KAEП Steering Committee.

Tasks:

- To review and provide early input all KAEП programmatic documents;
- Coordinate the activities of national stakeholder forums;
- To meet twice a year to articulate the concerns and wishes of under-represented stakeholders in the Kura-Aras basin.

## **PART V: Institutional arrangements for Kura-Aras Environmental Programme**

### **KURA-ARAS RIVER BASIN ENVIRONMENT PROGRAMME** **STEERING COMMITTEE** **RULES OF PROCEDURE**

#### **Rule 1. Definitions**

For the purposes of these Rules:

- a) “**Steering Committee**” means the Steering Committee of the Kura-Aras river basin Environment Programme;
- b) “**Programme Coordination Unit**” means the Programme Coordination Unit of the Kura-Aras river basin Environment Programme;
- c) “**Chairperson**” means the Chairperson nominated in accordance with Rule 6;
- d) “**Meeting**” means any meeting of the Steering Committee;
- e) “**Kura-Aras riparian States**” means Armenia, Azerbaijan, Georgia, Islamic Republic of Iran and Turkey.

#### **Rule 2. Composition**

1. The Steering Committee shall be composed of representatives of the Kura – Aras riparian states and of the EU, OSCE, UNDP, UNEP and USAID and a representative of the Stakeholder Advisory Council.
2. The Steering Committee may decide that other organizations become Members of the Steering Committee.

#### **Rule 3. Meetings**

1. The Steering Committee holds an ordinary meeting at least once a year, upon convocation by the Chairperson. At each ordinary meeting, the Steering Committee shall decide upon dates and venues of the next ordinary meeting.
2. An extraordinary meeting may be convened at any time at the request by any Member of the Steering Committee submitted to the Secretariat, subject to concurrence of the majority of the Steering Committee. The requests for an extraordinary meeting shall be circulated by the Secretariat to all Members with a deadline for reply. The requesting member shall be informed by the Secretariat about the replies it receives.
3. The ordinary meetings shall be held in each Kura-Aras riparian State, in turn, in alphabetic order, in the English language. The venue for extraordinary meeting should be defined by the Chairman of Steering Committee in consultations with the Secretariat.
4. The meetings shall be held in private unless the Steering Committee decides otherwise.

#### **Rule 4. Agenda**

1. The Secretariat shall in consultation with the Chairperson prepare the provisional agenda for each meeting.
2. The provisional agenda for each ordinary meeting shall include:
  - a) items the inclusion of which was decided at a previous meeting;

- b) items proposed by any member;
- c) items proposed by the Chairperson.

3. The provisional agenda for an extraordinary meeting shall consist only of those items proposed for consideration in the request for the holding of the extraordinary meeting.

4. The provisional agenda together with supporting documents shall be circulated in English and Russian by the Secretariat to the members at least four weeks before the opening of the meeting.

#### **Rule 5. Representation**

The Kura-Aras riparian states shall be normally represented by the National Focal Point or by senior officials designated by the National Focal Point.

#### **Rule 6. Chairmanship**

1. The chairmanship of the Steering Committee shall be given to each Kura-Aras riparian State, in turn, in alphabetical order.

2. The Kura-Aras riparian State chairing the Steering Committee shall nominate the Chairperson and a Vice-Chairperson. If the Chairperson finds it necessary to be absent during any meeting or any part thereof and/or is unable to perform his/her functions, the Vice-Chairperson shall take his/her place.

3. The Chairperson shall serve for a period of one year.

4. In addition to exercising the powers and duties conferred upon him/her elsewhere in these rules the powers and duties of the Chairperson shall be:

- a) to convene the ordinary and extraordinary meetings;
- b) to declare the opening and closing of each meeting;
- c) to preside at all meetings;
- d) to ensure observance of these Rules and to decide all questions of order raised at the meetings;
- e) to make such decisions and to give such directions to the Secretariat as will ensure, that the business of the Steering Committee is carried out efficiently and in accordance with its wishes;
- f) to hold responsibility for public awareness, particularly through mass media, in consultations with Secretariat and in accordance with Steering Committee policy.

#### **Rule 7. Secretariat**

1. The Programme Coordination Unit shall serve as the Secretariat of the Steering Committee.

2. In addition to exercising the powers and duties conferred upon it elsewhere by the Rules, the Secretariat shall:

- a) issue the invitations to the meetings;
- b) prepare the provisional agenda for the meetings in accordance with Rule 4;
- c) make all necessary arrangements, including secretarial assistance, for the meetings of the Steering Committee and its subsidiary bodies;
- d) prepare reports of the meetings; and
- e) perform such other functions and tasks entrusted to it by the Steering Committee.

#### **Rule 8. Conduct of business**

1. A majority of the members shall constitute quorum.

2. Proposals shall normally be introduced in writing and submitted to the Secretariat, which shall circulate them to the members.
3. The decisions of any meeting shall be taken by consensus.
4. Between meetings, any proposal for a decision falling within the competence of the Steering Committee shall be circulated in writing by the Secretariat to all members with a specified deadline for reply.
5. A written decision shall be taken by consensus subject that all members reply.

#### **Rule 9. Subsidiary bodies**

1. The Steering Committee may establish any subsidiary body if it deems it necessary.
2. The Rules of Procedure of any such Subsidiary body shall be, mutatis mutandis, those of the Steering Committee.

#### **Rule 10. Languages**

The working languages of the Steering Committee shall be English and Russian

#### **Rule 11. Participation of Observers**

1. The Steering Committee may invite observers to participate in its meetings.
2. The observers may participate, without the right to participate in decision-making, in the deliberations of the Steering Committee and its subsidiary bodies, if any, upon the invitation of the Chairperson, as the case may be, on question within their competence or scope of activities.
3. Observers may, upon invitation of the Chairperson, submit written statements that shall be circulated by the Secretariat to the members of the Steering Committee or of the subsidiary body concerned.

#### **Rule 12. Amendments and Suspension**

Any of these rules may be amended or suspended by the Steering Committee in accordance with Rule 8.

## **PART VI: NGO Forum Draft Charter**

### **“Kura-Araks” NGO Forum**

# **CHARTER**

## **1. General Provisions**

- 1.1 The “Kurai-Araks NGO Forum” hereinafter referred to as the “Forum”, is a non-entrepreneurial legal entity.
- 1.2 The Forum integrates non-governmental organizations of Georgia, Armenia, Azerbaijan and Iran (hereinafter referred to as the --- region)
- 1.3 The Forum and its members act adherent to the International Conventions and Treaties, Legislation of Georgia and this Charter.
- 1.4 The Forum is an organization for regional cooperation.
- 1.5 The Forum, in its activity, follows gender, ethnic, racial, religion and social equity principles.
- 1.6 Non-governmental organizations equally participate in the work of the Forum; common problems are discussed, processed and solved in an associated, open and public manner.
- 1.7 Governing bodies of the Forum are formed exclusively on parity and rotation bases.
- 1.8 The Forum is a legal entity. It has its own account in the bank, a seal, an emblem and other attributes. The Forum, based on equality, cooperates with organizations from Georgia, Armenia, Azerbaijan, Iran and other countries of the Region.
- 1.9 Activity of the Forum is distributed at the territory of the region.
- 1.10 The full title of Forum is the “Kura-Araks NGO Forum”.
- 1.11 Address of the Forum Central Office is: Georgia, Tbilisi \_\_\_\_\_.

## **2. Mission and Objectives of the Forum**

### **2.1. Mission of the Forum:**

- 2.1.1. Support to decrease of degradation of eco-systems of Kura- Araksi river basin.
- 2.1.2. Development of the regional cooperation in the transboundary water resources management.
- 2.1.3. Environmental awareness rising and capacity building of public in the transboundary water resources management
- 2.1.4. Involvement of public in the transboundary water resources management

### **2.2. Objectives of the NGO Forum:**

- 2.2.1. Support to and implementation of measures aimed at decreasing of degradation of eco-systems of Kura - Araksi river basin.
- 2.2.2. Development and promotion of regional and international cooperation in the management of transboundary water resources.
- 2.2.3. Rising of the level of environmental education, awareness of public and its involvement in the process of decision making on management of the transboundary water resources
- 2.2.4. Participation in the process of development of constitutional and legislative amendments for effective and efficient conservation, use and sustainable management of water resources in the countries of the region.
- 2.2.5. Participation in the process of implementing provisions of the international conventions of the region and international treaties in water sector, ratified by the countries.
- 2.2.6. Participation in the process of implementation of bilateral and multilateral international agreements on sustainable management of the water resources.
- 2.2.7. Participation in the process of Harmonization of water legislation of the region’s countries with the international legislation.

- 2.2.8. Elaboration of comprehensive programs for the development of the transboundary water resources management for the countries of the region.
- 2.2.9. Independent monitoring of projects implemented in the field of water resources.
- 2.2.10. Creation of web-page of the Forum and its placing in Internet.
- 2.2.11. Preparation, publication and dissemination of research and recommendation materials.
- 2.2.12. Communicating viewpoints of non-governmental organizations and the public at international forums, symposiums, conferences, workshops and others.
- 2.2.13. Organizing environmental campaigns; implementation of demonstrative and pilot projects.

## 2. Rights of the Forum

Given the mission and objectives, the Forum enjoys the right to:

- 3.1 establish national offices of the **Forum** Apparatus.
- 3.2 adherent to the effective legislation, establish water resource conservation, use and management fund of the Region.
- 3.3 create educational and scientific-research institutions.
- 3.4 organize and participate in symposiums, conferences, seminars, trainings and other scientific events.
- 3.5 have printing houses; perform publishing activities.
- 3.6 arrange meetings with citizens, community leaders, businessmen, scientists, journalists, and state government representatives.
- 3.7 establish relations with public organizations both in and outside the Region.
- 3.8 adherent to effective legislation, participate in establishment of enterprises having various organization-legal forms.

## 4. Members of the Forum and Their Rights and Obligations

- 4.1 The **Forum** members are founding and registered non-governmental organizations enrolled into the **Forum** after its registration, adherent to the procedure, making a decision to become a member of the Forum, follow its Charter and pay a membership fee.
- 4.2 A non-governmental organization is involved in the activity of the **Forum** through its official representative, who can be either the head of a non-governmental organization or a member of *Gamgeoba*.
- 4.3 Members are registered upon their applications by representatives of Board of Directors of the **Forum**.
- 4.4 The member of the **Forum** has the right to:
  - a) elect and be elected within the managerial bodies of the **Forum**.
  - b) enjoy the right of a single vote in the work of **Forum** Assembly and within the competence that s/he enjoys by the Forum.
  - c) address the management of the **Forum**; freely express his/her opinion on any issue related to work of the **Forum** until the moment the management makes its final decision.
  - d) freely obtain information on work of the **Forum**.
  - e) participate in the work of regional and national offices of the **Forum** Apparatus, scientific-research institutions and the fund.
  - f) freely leave the **Forum** according to the procedure provided by the Agreement on Cooperation.
- 4.5 The **Forum** member is obliged to:
  - a) follow the requirements as of the Charter.
  - b) participate in the work of the **Forum**; facilitate in execution of decisions made by management bodies of the **Forum**.
  - c) provide the **Forum** authorities with information necessary for its work.
  - d) take care of values and property of the **Forum**.
- 4.6 Members of the Forum are not responsible for obligations exercised by the Forum.
- 4.7 The Forum is not responsible for obligations of member non-governmental organizations.

4.8 Other rights and obligations of members of the Forum are determined adherent to this Charter. Typical form of Agreement on Cooperation between the Forum and its members is approved by the Forum Assembly.

## **5. Management Authorities and Apparatus of the Forum**

### **5.1 The Board of Directors**

5.1.1 The Board of Directors is a managerial authority of the Forum. It is elected for two years and enrolls the chairman of the Forum and 12members, official representatives of non-governmental organizations, of the Board of Directors, out of which three are from Armenia, three – from Georgia, three – from Azerbaijan, three from – Iran.

5.1.2 Sessions of the Board of Directors are attracted at least once a year. A special session is attracted by the Chairman of the Forum or by initiative of 1/3 of the members of the Board. The Chairman of the Forum attracts the sessions of the Board of Directors and develops the agenda of the session. The Session is authorized if it is attended by at least half of the Board's members. Decisions are made by a simple majority of attendants' votes, if the Session does not provide otherwise. Decisions of *Board* are signed by the Chairman of the Forum.

5.1.3 The Forum 's Board of Directors

- a) discusses and approves the structure and the staff schedule of the Forum Apparatus.
- b) approves internal documents regulating activity of the Forum, regulations of meeting bodies of the Forum, typical agreements on cooperation between the Forum and its members.
- c) elects the Deputy Chairman of the Forum from the members of the Board of Directors.
- d) approves action plans of and projects implemented by the Forum.
- e) establishes national offices of the Forum Apparatus; approves their action regulations, structure and staff schedule.
- f) creates educational, scientific and publishing institutions and enterprises of the Forum; approves their heads, action regulations, structure and staff schedule.
- g) hears Progress Reports of the Chairmen of Task Groups , heads of institutions and enterprises of the Forum.
- h) makes decisions on disposal of property owned by the Forum; approves agreements and memorandums of cooperation with partner organizations concluded on behalf of the Forum.
- i) creates Interim Task Groups, approves their heads and members, action regulations and action plans.
- j) discusses and accepts other internal documents regulating the activity of the Forum bodies.
- k) discusses and makes decisions on issues related to activity of the Forum beyond the competence of the Assembly.

5.1.4 Organization and the rule of conducting the sessions of the Forum's Board of Directors are determined by the Regulation of the Board of Directors approved by the same Board.

### **5.2 Chairman of the Forum**

5.2.1 The Chairman of the Forum is elected by the Forum Assembly, for two years, by a secret vote, simple majority of votes and on rotation basis.

5.2.2 The Chairman of the Forum:

- a) determines the agenda of the Board of Directors' session; chairs and administers sessions of the Board; signs decisions made by the Board.
- b) submits the Progress Report to the Assembly.
- c) on behalf of the Forum, signs agreements and memorandums on cooperation with the partner organizations.
- d) performs other duties assigned adherent to the regulation of the Board of Directors and internal documents regulating activity of the Forum bodies.

### **5.3 Deputy Chairman of the Forum**

5.3.1 The Forum Board of Directors, for the term of authority of the Forum Chairman, elects three Deputy Chairmen of the Forum, from its members from each country.

5.3.2 Deputy Chairmen of the Forum:

- upon assignment of the Forum Chairman or the Board of Directors, perform the duties of the Chairman in his/her absence, or in the event of failure to perform the duties of the Chairman.
- perform other duties upon assignment of the Forum Chairman and/or Board of Directors, also adherent to internal documents regulating activity of the Forum bodies.

#### **5.4 Revision Commission under the Forum**

- Revision Commission is created by the Forum so that to implement financial and economic activity of the Forum and to control advisability of the carried out work. The Commission includes five members elected by the Assembly. The member of the Commission cannot be a member of the Board of Directors or hold any other position in the Forum Apparatus at the same time.
- Activity of the Revision Commission is managed by its Chairman elected by the Commission. The session of the Revision Commission is authorized if attended by at least three members. Decisions are made by majority of attendants' votes. In the event that votes are divided equally, the Chairman of the Commission has a decisive vote.
- The Revision Commission:
  - on a periodical basis, familiarizes with the financial documents of the Forum ; prepares relevant conclusions and recommendations for the Board of Directors.
  - submits the Financial Report to the Assembly.
  - attends the sessions of the Board of Directors.

#### **5.5 Interim Task Groups under the Forum**

- Interim Task Groups are created to discuss and prepare issues related to the activity of the Forum.
- The Task Groups are elected by member countries of the Forum and are composed of experts working in water sector.
- Competences and the rule of activity of the Interim Task Groups are determined by relevant regulations approved by the Board of Directors.

#### **6. Consulting Councils under the Forum**

- Consulting Council is created under the Board of Directors of the Forum so that to support effectiveness of the Forum's work and ensure relevant preparation of separate issues by the managerial bodies of the Forum.  
Expert-Consultants Council, including experts and scientists working on water resource issues are members of this council.
- By decision of the Board of Directors, a special consulting council of various representatives can be created so that to discuss separate problem areas.
- Attraction and rule of activity of the sessions of consulting councils is determined by the Regulation of the Forum Councils approved by the Board of Directors.

#### **7. Property and Funds of the Forum**

- The property of the Forum is comprised of immovable property of regional and national offices, institutions and enterprises established by the Forum, main turnover resources, financial resources and other assets being on the balance of the Forum and considered for financial support of its activity adherent to this Charter.
- Funds of the Forum are created from:
  - payments of donor international organizations of the Forum.
  - charity by legal and physical entities
  - incomes from industrial and economic activity adherent to the procedure provided by the law.
  - other sources that are not prohibited by effective legislation of Georgia.
- Incomes from industrial and economic activity of legal entities established by the Forum are not distributed and are used to perform the charter tasks only.

7.4 The Forum can possess buildings, premises, equipment, inventory, transportation facilities, financial resources, securities, and other property needed so that to achieve objectives set by this Charter.

## **8. Economic Activity of the Forum**

8.1 Under the procedure established by the Law, the Forum enjoys the right to create or participate in establishment of enterprises exercising the right of a legal entity and to use incomes generated from them for its own activity.

8.2 The Forum enjoys the right to establish mass media, provide publishing, printing and advertising activity adherent to the effective legislation.

8.3 The Forum provides bookkeeping, statistical and operational recording and accounts and is responsible for their accuracy.

8.4 Annual financial report of the Forum, since it has been approved by the Assembly, is sent to the members of the Forum, donors and state tax agencies, adherent to the procedure established by the law.

8.5 Fiscal year of the Forum coincides with the calendar year.

8.6 The Forum is responsible for its own obligations by the whole of its property.

## **9. Interruption of the Forum Activity**

9.1 The Forum is liquidated upon the decision of the Assembly if at least  $\frac{3}{4}$  of members of the Forum give their votes.

9.2 Property after liquidation is distributed adherent to the effective legislation of Georgia.

## **10. Conclusive Provisions**

10.1 Relations not regulated under this Charter are regulated by effective legislation, also by internal documents of the Forum adopted adherent to this Charter, mandatory for execution by members of the Forum.

10.2 This Charter is effective upon registration of the Forum adherent to the effective legislation.

## **PART VII: Draft Demonstration Project documents**

### **DEMONSTRATION PROJECT FOR INCLUSION INTO THE GEF FULL SIZE PROJECT:**

**1. Country(s): Azerbaijan, Georgia**

**2. Title: Ecological flows study of the Kura River**

**3. Executing Agency: UNOPS**

**4. Cost of Project: GEF: US\$ 340,000; Co-Finance: US\$150,000**

**5. Linkage to Kura-Aras River Basin SAP Priorities:**

1. The Preliminary SAP Priority to address the problem of variation and reduction in hydrological flows is met with the Ecosystemic Quality Objective I: To achieve sustainable utilization of water resources to ensure access to water and preserve ecosystem services. In order to do this, ecological flows requirements of the Kura River must be empirically analyzed in order to understand impacts on ecological processes.

**6. Linkage to National Priorities and Programmes**

2. All countries in the region are committed to sustainably managing water resources and this commitment is reflected in national development and environment policies and plans, including MDG-based Poverty Reduction and Development Strategies, and National Environmental Action Programmes. Moreover, these policies and plans give due emphasis to the management and protection of the Kura and Aras rivers and the importance of the IWRM approach in achieving the objectives. Each of the countries has a growing non-governmental community and academic sector to complement the work of governmental organisations in this sector. Over the past ten years, working with the World Bank and USAID, Armenia has greatly strengthened its water and environmental policy, legislation and planning process based on the IWRM approach and it is now entering into an aggressive investment phase. The other Caucasus countries would like to develop similar programmes and both Azerbaijan and Georgia have requested assistance from UNDP in the development of National IWRM plan as a first stage. Striving for accession to the European Union, Armenia, Azerbaijan and Georgia have signed with the EU the European Neighborhood Policy Action Plans (2006). Under these plans each of the countries is committed "to identify possibilities with neighboring countries for enhanced regional co-operation, in particular with regard to water issues". The three countries are also committed to implementation of the EU Water Framework Directive and the development of river basin management plans, including transboundary river basins, of which a key element is the protection of ecological sensitive riverine areas.
3. The TDA revealed that there is a need to identify and establish an agreed methodology for setting environmental limits of water resource utilization; setting bounds for the general ecosystem and in-river flows for migratory fish. Increasing demand on and competition for water resources due to accelerated economic activities in the basin is predicted to arise in the next twenty years as countries emerge from economic transition. In addition, extensive deforestation and conflicting water use has affected not only the quantity of water flowing but also the temporal pattern; the whole hydrological flow regime has been changed with significant transboundary consequences. The setting of ecological flows is currently based on out-dated Soviet methodologies which don't recognize the importance of ecological services in the basin and prevention of further deterioration of water dependant ecosystems. Severe water deficit has not occurred in the basin to date, but negative impacts of variation and reduction of flow on aquatic and terrestrial ecosystems have already been observed.
4. The yield from potential available water resource, is strongly influenced by the volume of releases made to satisfy the Ecological Flow Requirements (EFR) for aquatic ecosystems, in

particular in the river Kura-Aras the wetland of the lower basin and tugai flood plain forests. The impact of reduced flows on anadromous fish species populations has been noted by the Kura-Aras sister project, the Caspian Environment Programme, particularly the sturgeon species. However, there is little or no information regarding the flow requirements for the various migratory species to enter the Kura-Aras river system from the Caspian Sea or to maintain the accessible spawning grounds in the upper reaches of the system. Much more work is required to establish an environmental baseline and to develop a methodology for determining environmental flow requirements in the river. This work will be linked to the new CEP project which has been approved which focuses on the development of sustainable fishes in the Caspian.

## 7. Name and Post of Government Representatives endorsing the Demonstration Activity

### **BAGIROV, Hussein**

Minister of Ecology and Natural Resources of Azerbaijan  
B. Aghayev Street, 100-A  
Baku 370073,  
Azerbaijan

### **GAMTSEMLIDZE, Zaal**

Minister  
Minister of Environment Protection and Natural Resources of Georgia  
6 Gulua Street  
Tbilisi 0114  
Georgia

## 8: Project Objectives and Activities

### 8.1. Background

5. The Preliminary TDA details the main hydrological features in the Kura-Aras River basin. Variation in hydrological flow is caused by numerous human interventions including direct water abstraction from surface and groundwater bodies, and increased evaporation due to impoundments, urbanization and deforestation. This has significant transboundary consequences. At the confluence of the Aras River the natural annual discharge of the Kura River is approximately 32.3 km<sup>3</sup>, and the natural discharge from the Aras is 12.3 km<sup>3</sup>. However, at present, the discharge of the Kura River is about 19.6 km<sup>3</sup>, while the discharge from the Aras 9.0 km<sup>3</sup>. It is calculated that 40% of the Kura's natural runoff and 27% of the Aras runoff is lost to the Caspian Sea (SIDA Technical Analysis, 2005). Possibly more importantly the temporal pattern of flow is also changed, with significant impoundment of the basin, reducing the spring floods and retaining water for irrigation and hydro-power. Little is known about the impact of these flow alterations on the key ecosystems and migratory fish species.

6. Severe water deficit has not occurred in the basin to date and consequently shortages of water have not presented any serious threats to the population. However, population growth and rapid economic development in the basin countries will impose increased pressure on surface and groundwater resources. Water resources are most limited in Azerbaijan, which compared to Georgia has approximately 8 times less water measured in terms of both per km square and per person. As a result, the country is considered to be a region with a limited water supply (SIDA Technical Analysis, 2005). The Kura-Aras plain in Azerbaijan is also very arid and Azerbaijan's dependence on surface water resources from this is high (Regional Study on Irrigation and Drainage, 2006) making upstream water abstraction a very sensitive issue from a transboundary perspective.

7. The main environmental impacts of variation and reduction of hydrological flow can be summarized as follows:

- Ecosystem degradation including: degradation of habitat, losses of species and reduced biodiversity;

- Temporal changes in flow affecting biological processes such as fish migration and spawning;
- Reduced natural pollution assimilation capacity of rivers, increased pollutant concentrations and reduce flux.
- Increased desertification due to lowering of groundwater tables

8. Variation and reduction of flow has already impacted fish species composition in the Kura-Aras river basin. Statistical data shows that in Azerbaijan in 1932 (i.e. before the implementing major water projects in the Kura river basin) valuable anadromous and fluvial anadromous fish catch reached 30.5 thousand tonnes per annum. In 1982, after construction of the various flow control structures the fish catch was 15 times lower at 2 thousand tonnes.

9. Another cause for decreases in fish catch is the altered annual distribution of river runoff due to the construction of hydropower and irrigation impoundments such as the Mingechavir and Shamkir reservoirs. Although the reservoirs have provided favourable conditions for increasing certain fish stocks, they have had an adverse effect on the habitat and reproduction of downstream populations of silver fish (Cyprinids) as well as anadromous and fluvial anadromous fish.

10. The large abstraction of water from surface and groundwater bodies (predominantly for irrigation) has also affected terrestrial ecosystems. For instance, 5000 ha of floodplain tugai forests in the Iori River valley (a Kura River Tributary) located on the border of Georgia and Azerbaijan have been heavily impacted by reduced surface flows. One of the major causes of degradation of the forest was the construction of a 50 m tall dam on the Dali reservoir that impeded water flow. The Dali reservoir, occupying 3 km<sup>2</sup> was initially constructed for irrigation purposes in Georgia and Azerbaijan but no irrigation network has been put in place. Consequently the reservoir has lost its function and has been non-operational since its construction (WWF Report, 2005). There are similar examples throughout the lower basin.

11. The main socio-economic consequences of variation and reduction of hydrological flow are water shortages in the various economic sectors, causing:

- Low productivity of agricultural land due to inadequate and poor irrigation;
- Low income from agricultural activities;
- Poor local sanitation and increased incidence of water-borne diseases – infection of shallow groundwater potable sources;
- Loss of groundwater resource due to over-extraction;
- Loss of commercial anadromous fish populations due to impoundments blocking access to spawning grounds
- Decreased capacity for hydro energy generation downstream.

12. Significant increases in consumption of water in upstream countries will have a negative impact on the availability of water for economic activities and domestic needs in downstream states, potentially limiting development and affecting ecological functioning. Water shortage problems in the agriculture sector have already taken place in Georgia during the last 15 years although principally as a result of the deterioration of the existing irrigation supply network. Large areas of agriculture lands have not received irrigation water for many years leading to a decline in production and increased poverty levels in rural areas. A similar trend has occurred in Armenia. Water shortage problems in Azerbaijan have resulted in insufficient levels of water for water intensive crops: often they are irrigated only twice instead of 6-7 times (Regional studies on Irrigation and Drainage, 2006). This scenario is likely to develop in downstream countries if water availability is affected due to reduced hydrological flows<sup>11</sup>. In Iran where energy is heavily subsidized pumped irrigation schemes are common and the demand for water to irrigate uplands in the lower Aras basin is high.

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<sup>11</sup> However it should be noted that much of the land previously irrigated by pumped systems in the Soviet period would be uneconomic to restore.

13. Water shortages are likely to accelerate soil erosion and desertification in the basin. There are already acute environmental and social problems associated with these issues, especially in the South Caucasus countries. At present, 600 thousand ha of arable land are heavily eroded in Azerbaijan whereas in Armenia 44 % of land is subject to various levels of desertification. In south east Georgia around 3000 ha are subject to desertification and 11.5 thousand ha are heavily eroded. This demonstration project on the Kura will be replicated subsequently in the Aras and other similar basins.
14. There have been cases in the basin where excessive withdrawals of water have resulted in small and medium sized rivers drying out. Flow reductions from intensive water withdrawals for economic activities are relatively easy to determine, but the impacts of other human activities on river flow will only be revealed over time. Deforestation is one of them. It has a significant impact on the ratio of ground and surface waters and is one of the main causes of increased peak runoffs and decreased runoff during hydrological droughts.
15. Climate change could also have a catastrophic impact in the medium and to long term with potential scenarios indicating flow reductions of 50% as a consequence of increased average temperature and decreased precipitation.

## 8.2. Objectives and Activities

Objective:

16. The overall objective of this demonstration project is to set guidelines for establishing Ecological Flows in the Kura-Aras basin, based on best international practices and accomplished through:
  - undertaking EF assessments for two key sites in the Kura River basin;
  - develop a Baseline Data Collection Programme to inform the EF Reviews;
  - assess the non-flow related impacts at the selected sites and the likely outcome for overall ecological condition of their possible amelioration;
  - design a long-term Monitoring Programme to assess the efficacy of any EF and/or other management interventions (i.e. non-flow related) that are implemented.
17. The assessments should aim to develop data sets for the selected sites, which will allow the evaluation of scenarios of both flow change (i.e., change in the volume and timing of water) and non-flow related impacts in terms of: effects on overall downstream river condition, including; changes in the abundance of key biophysical components of the riverine ecosystems; changes in the availability of resources used directly by the people living alongside the river; and possible impacts on the health of people, or their livestock, living alongside the river and estuary.
18. The results of the study in Kura-Aras basin will be used to provide guidelines to be incorporated into future management plans and to evaluate the feasibility and impacts of new water resource developments including those that will potentially altering the flow regime.

## Project Activities

**Activity 1: Project plan, including site selection and review and selection of appropriate methodologies, and issues assessment.** This will include:

19. Development of a project plan and to be included in the project inception Report. The project plan will include final details of the approach to be adopted, including: the study team; methodology; issues assessment; preliminary EF reach selection based on agreed criteria; programming; project monitoring and quality control system; and assumptions, strengths and weaknesses of the proposed study approach.

20. A review of the scientific literature will be undertaken to select appropriate methodologies based on a preliminary assessment of potential sites. The literature review will include: information on the nature of the river channel and any associated wetlands and floodplains; water chemistry; flow information, i.e., hydrological records/models; general bank and channel biotic communities along the river; any information on the flow and physical habitat preferences of the biotic communities; and information on non-flow related impacts along the lower river. This study will allow the project to identify or develop appropriate methodologies that will meet the objectives of identifying environmental flow limits for the Kura-Aras River.
21. Undertaking field visits to each of the potential site locations within each of the EF river reaches identified. Prepare a Site Selection Report describing each site in full, the selection criteria and potential for replicability to provide a characterization survey of selected sites, conduct an ecological condition assessment on the present conditions for use as the baseline, use accepted methods of rapid riverine/estuarine ecosystem appraisal, and draft a clear description of what natural conditions would have been.

**Activity 2: Study area delineation and scenario selection, with biophysical data collection, and scenario descriptions, to include:**

22. For the two selected demonstration EF sites a preliminary assessment to include: the geographical extent, present condition, ecological or other importance of the river reach in a local and regional context, past problems related to water management; species or features of special significance; a summary of the demographics of the human population that utilise the river and the nature of their dependence on the river; and other relevant aspects such as important cultural sites.
23. Designing and implementing a Biophysical Data Collection Programme aimed at providing the data required for the EF selected methodology. All relevant information should be collected at designated EF sites, under as wide a range as possible of flow conditions to cover one annual hydrological cycle. Standard, well-accepted methods within each discipline should be used, and justified, to the extent possible.
24. Provide detailed description of key scenarios and detailed descriptions of their biophysical implications for a short-list of three key scenarios combining flow and non-flow changes at each site. The key scenarios should be identified through yield analysis.

**Activity 3: Identify the relevant stakeholders and consult with stakeholders at sites, in order to:**

25. Identify relevant stakeholders for the project sites which include, inter alia, stakeholders from relevant economic sectors involved in water use within the site study area, riparian communities within the area with special attention to traditional leaders and community based organizations, government stakeholders at the municipal, district and national level, those from the scientific community. Stakeholders from the areas near selected sites will be included in stakeholder advisory group activities to ensure the capture of the flow and non-flow related impacts on all relevant stakeholders.

**Activity 4: Report on application of EF methodology and selection of scenarios based on flow and non-flow impacts**

26. A desk-top study describing the overall biophysical impacts of the annual and seasonal modified flow regimes, and where possible determine the thresholds of potential concern, following application of the chosen scenarios. This will result in a report to determine the influence of non-flow related impacts on the biophysical condition of the river reach and

mouth, in accordance with the selected methodology. This knowledge will be used to create overlay scenarios to determine the ecological conditions resulting from implementing restorative management actions in combination with the predicted flow related changes.

**Activity 5: Final Environmental Flows Summary report, design of long-term monitoring programme, and dissemination of results.**

27. Preparation of an EF Summary Report that combines the biophysical and socio-economic impacts for each applied flow scenario and identifies thresholds of potential concern. The report should also summarize for each flow scenario the non-flow impacts, including mitigation measures. The summary report will include recommendations for the environmental flow to be adopted at each site and will form the basis for technical guidelines on the determination of environmental flows in the Kura-Aras basin. And design of a long-term Monitoring Programme, based on key biophysical and social parameters, as indicators of agreed site specific Environmental Quality Objectives (EQOs). If the target condition is not being achieved, this should provide criteria for adjustments to be made to the EF, the target condition or the restoration activities.
28. The project results will be presented at a regional workshop to which the Southern Caucasus and Caspian States will be invited. The project will seek adoption of the methodology in the NAPs and the SAP.

**8.3 End-of Project Landscape (Outcomes)**

29. The conclusion of the demonstration project will result in a heightened awareness and understanding of the environmental flow requirements of the Kura-Aras River Basin.
30. As a result of the project there will be a review and selection of appropriate methodologies to be employed in river systems within arid and semi-arid zones. This review of methodologies once applied will provide added protection to the riverine environment in general and at critical locations, such as the river mouth, in particular, and can serve as a resource for other projects in the region and within river systems, to provide guidance to regulating authorities.
31. The project will deliver a solid baseline of information and data from each study area including a clear delineation and characterization of river reaches, assessment of ecological conditions, selection of environment flow sites, biophysical data collection, setting of baseline flows and an evaluation of existing environmental goods and services at the local level.
32. Selection of methodology(ies) for setting of Ecological Flows in the Kura-Aras basin and adoption in the NAPs and SAP.
33. The design and implementation of a long-term monitoring programmes at key sites in the basin. The programme will enable the environmental flow setting methodology to be refined and strengthened to address trends (e.g. climate change), challenges to and shifts in the approach. It will provide valuable data on the overall environmental status of the Kura-Aras and assist in identifying basin-wide trends and changes.

**9. Rationale for GEF Involvement and Fit with GEF Operational Programmes and Strategic Priorities**

34. The demonstration project is consistent with the 1<sup>st</sup> Strategic Objective of the IW Focal Area: to foster international, multi-state cooperation on priority transboundary water concerns through more comprehensive, ecosystem-based approaches to management. It furthermore fits with the 3<sup>rd</sup> Strategic Program in GEF-4: Balancing overuse and conflicting uses of water resources in transboundary surface and groundwater basins. The project aims to assist

countries to better manage water quality and thereby preserve water resources for multiple use. The demonstration project is consistent with the preliminary SAP developed under the PDF-B and assist the countries to harmonise with the EU WFD and implement the concept and principles of IWRM.

## **10. Project Management Structure and Accountability**

35. The Project Coordination Unit based in Tbilisi, Georgia and the Azerbaijan National Coordination Unit in Baku will oversee the project execution. The GEF Chief Technical Advisor will have overall responsibility for the demonstration project implementation assisted by the Scientific Officer. Day-to-day management will be the responsibility of the National Project Coordinators of Baku and Tbilisi. The CTA shall report regularly to the Steering Committee. The majority of the technical work will be tendered out internationally.

## **11. Stakeholders and Beneficiaries:**

36. The stakeholders involved in the project, and the beneficiaries include: local rural communities within the region, conservationists and ecologists, farmers/ pastoralists, and local authorities, Hydro Met agencies, NGOs, Environmental Ministries, Tourism and recreational users, fisheries departments, Mining regulating agencies, Agricultural Ministries, Regional governmental officials, Agricultural industry, and scientists.

## **12. Long-term Sustainability Strategy**

37. The demonstration project has the full support of Azerbaijan and Georgia and is a critical element of their IWRM plans. The implementation of long term monitoring programmes at the critical sites is assured as part of the regulatory system once a clear baseline has been established and methodology agreed. However, the project will seek guarantees through KAEF that the long term monitoring programmes will be maintained.

## **13. Replicability**

38. The overall objective is to refine methodologies for establishing ecological flow requirements throughout the Kura-Aras river basin and as such will be applied in two of basin states and therefore replicability is inherent in the project. The methodology will address environmental requirements in rivers as well as the main river branches. The methodology will have application outside the Kura-Aras River Basin, into the CIS and beyond. The final report of the project will include lessons learned and recommendations for a strategy for replication in other regions.

## **14. Monitoring and Evaluation Process**

39. The Project Management Unit will produce a brief quarterly Progress Report updating the Steering Committee and the Project Execution and Implementation Agencies on the progress of the project based on the approved Strategic Results Framework (Annex 1). Once a year a detailed report will be submitted through the PCU to the Steering Committee. This report will provide a full review of the work plan to identify project achievements and deliverables, budget expenditures, amendments to workplan and budget, staff contracting and performance, and any other information required by the Steering Committee and/or the Executing Agencies.

40. In addition, the pilot project will also be subject to:

- Internal Project Implementation Reviews to be conducted by the CTA and submitted to the implementing agency every six months.
- An independent final project evaluation to be undertaken in conjunction with the Terminal Evaluation for the FSP.

41. The project evaluations will be carried out in accordance with UNDP-GEF requirements and will cover all aspects of the project. They will include: an assessment of (a) the outcomes generated, (b) the processes used to generate them, (c) project impacts, and d) lessons learned. Advice will be given on how the M&E results can be used to adjust the work if needed and on how to replicate the results in the region.

## 15. Co-Funding

42. The total contribution requested from GEF is USD 340,000 within a 3 year period. Country co-funding in-kind is \$150K.

<b>Award ID:</b>					
<b>GEF Outcome/Atlas Activity**</b>	<b>Sub-components</b>	<b>Amount (\$) Year 1</b>	<b>Amount (\$) Year 2</b>	<b>Amount (\$) Year 3</b>	<b>Total (\$) All Years</b>
1. Project plan	1. Project Plan	20,000	0	0	20,000
	2. Preliminary assessment and site selection	30,000	0	0	30,000
	<b>Sub-total</b>	<b>50,000</b>	<b>0</b>	<b>0</b>	<b>50,000</b>
2. Study area delineation and scenario selection	1. Study area delineation and characterisation	30,000	0	0	30,000
	2. Biophysical data collection and preparation of the Biophysical Reference Reports	60,000	60,000	0	120,000
	3. Selection of key scenarios and detailed descriptions of their biophysical implications	0	10,000	0	10,000
	<b>Sub-total</b>	<b>90,000</b>	<b>70,000</b>	<b>0</b>	<b>160,000</b>
3. Identify the relevant stakeholders at selected sites and include in project stakeholder advisory group	1. Identify relevant stakeholders	3,000	0	0	3,000
	2. Stakeholder Consultation	6,000	3,000	3,000	12,000
	<b>Sub-total</b>	<b>9,000</b>	<b>3,000</b>	<b>3,000</b>	<b>15,000</b>
4. Report on application of EF methodology and selection of scenarios based on flow and non-flow impacts	1. Application of Environmental Flow Scenarios	0	0	15,000	15,000
	2. Assessment of non-flow related impacts	0	0	20,000	20,000
	<b>Sub-total</b>	<b>0</b>	<b>0</b>	<b>35,000</b>	<b>35,000</b>
5. Final report, and design of long-term monitoring programme	1. Preparation of Environmental Flows Summary Report	0	0	30,000	30,000
	2 Development of a long-term Monitoring Programme	0	0	20,000	20,000
	3 Dissemination workshop	0	0	30,000	30,000
	<b>Sub-total</b>	<b>0</b>	<b>0</b>	<b>80,000</b>	<b>80,000</b>
	<b>Total</b>	<b>149,000</b>	<b>73,000</b>	<b>118,00</b>	<b>340,000</b>

## ANNEX 1 Strategic Results Framework

Ecological flows study of the Kura-Aras River Basin		Objectively Verifiable Indicators	Sources of Verification	Assumptions and Risks
<b>OUTCOME</b>	<b>Ecological flows study of the Kura River</b> - <i>Establishment of a methodology for determined the ecological flows in the Kura-Aras River basin and setting of the environmental bounds from which the sustainable water resources of the Kura-Aras River can be measured.</i>			
<b>ACTIVITIES</b>	<b>1. Develop project plan and inception report</b> <ul style="list-style-type: none"> <li>▪ Project Plan</li> <li>▪ Preliminary assessment and site selection</li> <li>▪ Review of EF methodologies</li> </ul>	Project plan and inception report drafted Demonstration sites selected Selection of methodologies to be tested	Project plan delivered and agreed Inception meeting minutes MoU with Government stakeholders Methodology report delivered	Data made available All appropriate Government stakeholders consulted
	<b>2. Study area delineation and scenario selection</b> <ul style="list-style-type: none"> <li>▪ Study area delineation and characterization report</li> <li>▪ Biophysical data collection and preparation of the Biophysical Reference Reports</li> <li>▪ Select key scenarios and provide detailed descriptions of their biophysical implications</li> </ul>	Study area delineated and baselines developed for two demonstration sites Biophysical surveys f study sites Scenarios selected	Area study report delivered Biophysical survey report Senario report delivered	Sufficient time and resources to collect meaningful baseline data
	<b>3. Identify the relevant stakeholders at selected sites</b> <ul style="list-style-type: none"> <li>▪ Identify relevant stakeholders</li> <li>▪ Stakeholder Consultations</li> </ul>	Demo project stakeholder forum identified and recruited to Advisory Group Input into project design	Stakeholder Advisory Group roster and meeting reports	Appropriate stakeholders in group with no significant groups missing
	<b>4. Report on application of EF methodology and selection of scenarios based on flow and non-flow impacts</b> <ul style="list-style-type: none"> <li>▪ Apply Environmental Flow Scenarios</li> <li>▪ Assess non-flow related impacts</li> </ul>	Flow application reports and assessments drafted Non-flow related impacts assessed	Flow scenario application report delivered Non-flow related impact report delivered	Appropriate methodology selected

Ecological flows study of the Kura-Aras River Basin		Objectively Verifiable Indicators	Sources of Verification	Assumptions and Risks
	<p><b>5. Final report and design of Long-term Monitoring Programme.</b></p> <ul style="list-style-type: none"> <li>▪ Final Environmental Flows Report</li> <li>▪ Develop a Long-term Monitoring Programme</li> </ul>	<p>Monitoring programme in place</p> <p>Final report agreed and methodology adopted</p> <p>Results disseminated</p>	<p>Monitoring programme design and monitoring results</p> <p>Methodology included in NAP/SAP</p> <p>Dissemination materials and workshop report</p>	<p>Monitoring programme sustained by countries</p> <p>Methodology replicable in other sites</p>



### **DEMONSTRATION PROJECT FOR INCLUSION INTO THE GEF FULL SIZE PROJECT:**

**1. Country(s): Armenia**

**2. Title: Design and testing of Water Quality Standards System**

**3. Executing Agency: UNOPS**

**4. Cost of Project: GEF: US\$ 340K; Co-Finance: \$75K**

**5. Linkage to Kura-Aras Basin SAP Priorities:**

1. The Preliminary SAP developed as part of the PDF-B has as its second EQO: To achieve water quality such that it would ensure access to clean water for present and future generations and sustain ecosystem functions in the Kura-Aras river Basin. Under the first target is to 'Strengthen water quality control enforcement and management in the riparian states' which includes interventions to:
  - a. Establish comparable emission discharge standards (1-5 years)
  - b. Develop harmonised permitting and inspection procedures (1-5 years)
  - c. Strengthen institutions responsible for water quality enforcement (5-10 years)
  - d. Provide training in new permitting and inspection procedures (1-5 years)
2. The three countries are also committed to the approximation and future adoption of the environmental protection legislation embodied in the EU Water Framework Directive (WFD).
3. This demonstration project will seek to develop a pragmatic water quality management system which will move the countries towards their goal of implementation of WFD and address transboundary pollution.

**6. Linkage to National Priorities and Programs**

4. Contaminant data from the NATO/OSCE South Caucasus Monitoring Programme between 2003-2007 was analysed by the GEF project to identify the hotspots of hazardous substances, in particular heavy metals, throughout the Kura-Aras basin. The NATO/OSCE programme results represent the most comprehensive and comparable water quality data set available and twelve metals (Ag, As Cd, Co, Cr, Cu, Hg, Mn, Mo, Ni, Pb and Zn) were analysed by the GEF project.
5. The analysis showed hotspots, particularly of Mercury, Nickel and Zinc, in the upper catchment of the Aras associated with domestic and industrial discharges from Yerevan and mining activities particularly in the Meghri river basin. It was decided because of the concentration of hotspots in the upper Aras catchment and the limited budget available to locate the demonstration project in a single country, Armenia, and develop a water quality system applicable to all three countries consistent with the WFD.
6. The overall goals and objectives for water resources management in the Republic of Armenia, as articulated in the Water Code and National Water Policy, are to analyze, plan, and manage the water resources in accordance with the most up-to-date international practices, employing techniques and methodologies reflecting modern concepts and principles. The National Water Code, which was developed with the assistance of the World Bank, decentralizes the planning functions, so that the

river basin becomes the key focal point for water resources management and planning. The goal is to establish and implement Integrated Water Resources Management plans in place for each of the five established river basins in Armenia. The management of water quality is a key component of any IWRM plan and Armenia is seeking ways of improving this critical function.

7. Several Articles of the National Water Code refer to water quality management including:
  - Measures to improve water resources monitoring, pollution prevention use of modern technologies,
  - Designation of emergency and environmentally sensitive zones,
  - Threats to environmentally sensitive areas, and programs to counteract such threats,
  - Requirements for an annual comprehensive report on water resources monitoring.
8. In addition, the recently adopted RoA Law on Fundamental Provisions of the National Water Policy defines general broad policy principles and guidance for a comprehensive and integrated approach to manage and regulate the water sector. National Water Policy provide guidance for the assessment of water resources, water demand assessment, priorities for the use and the protection of water resources, emergency situations, the determination of the national water reserve, river basin planning and management, and the preparation of the National Water Program. The draft Law on National Water Program<sup>12</sup>, stresses the importance of preventing negative impacts on water ecosystems, improvement of water resources monitoring, and development of measures to prevent water quality pollution.
9. Finally it should be mentioned that the proposed project is in line with the principles of the following international environmental conventions:
  - Helsinki Convention on Protection and Use of Transboundary Watercourses and International Lakes (1992)
  - Protocol on Water and Health of Helsinki Convention on Protection and Use of Transboundary Watercourses and International Lakes (1992)
  - Convention on the Transboundary Effects of Industrial Accidents (1992)
  - Aarhus Convention on Access to Public Information, Public Participation in Decision-making and Access to Justice in Environmental Matters (1998)

## **7: Name and Post of Government Representatives endorsing the Demonstration Activity**

### **DAVTYAN, Ruzanna**

Director of International Cooperation Department  
Ministry of Nature Protection of Armenia  
Government Bldg., 3  
Republic Sq.,  
Yerevan 375010  
Armenia

## **8: Project Objectives and Activities**

### **8.1. Background**

10. Deterioration of water quality in the Kura-Aras river basin has significant transboundary consequences in the down stream countries. This can be confirmed by the presence of chemical compounds of anthropogenic origin in the transboundary sections of the basin as well as in bottom sediments of the Kura Delta in the Caspian Sea.
11. Water pollution in the Kura basin comes from a number of land based sources including industrial and mining sites, agricultural lands, households in rural areas and municipalities. Wastewater

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<sup>12</sup> ) Adopted by the Government, pending the approval of the National Assembly.

treatment facilities are absent in many municipalities and enterprises, and are available only in some locations in the Aras basin. Most of the wastewater treatment facilities were built 20-30 years ago and many are currently non-operational and those that are working provide mechanical treatment only. Biological and chemical treatment of wastewaters is absent in most regions of the basin.

12. Reliable data on contaminant levels in the Kura-Aras basin are scarce. In all three countries the regulatory monitoring programmes are either very limited or non-operable. International projects such as the NATO/OSCE South Caucasus Monitoring Programme is helping to build a clearer picture of water quality in the Kura-Aras basin but there are still many anecdotal and unsupported testimonies.
13. The lack of functional wastewater treatment plants in Georgia, particularly in Tbilisi and Rustavi, results in a significant discharge of untreated municipal wastewater into the Kura River, causing contamination of downstream irrigation reservoirs in Azerbaijan, although the contamination levels are not monitored. In the Kura River a short distance below the Mingechevir dam in Azerbaijan, vigorous growth of aquatic grasses, covered with epiphytic algal growth have been observed. This anecdotal evidence suggests that the nutrient level in the water released at the dam, remains high despite any nutrient trapping by the reservoirs.
14. Downstream of the city of Mingechevir, the concentration of phenols in the Kura is said to exceed the sanitary norm by 5 times, the concentration of metals is 4 times higher, and the concentration of mineral oil and sulphates in water is twice the sanitary norm (USAID/DAI 2004)<sup>13</sup>.
15. The Aras is polluted by urban areas, agriculture, and industry and mining in both Armenia and Iran, although a major concern is pollution from certain heavy metals from industrial enterprise and mining sites located in Armenia. Although chromium, copper and nickel undoubtedly have high natural background values in this mineral-rich region, anthropogenic activities, notably mining, have further enhanced the metal content of water and sediment in the Aras River. At the confluence of Aras and Kura, the concentration of metals in water has been recorded as exceeding permissible levels by up to nine times, the concentration of phenols six times higher, and mineral oil and sulphates two or three times higher (USAID/DAI 2004).
16. The small tributaries in the Kura-Aras river basin are also affected by pollution. The river Alazani (Ganykh), a transboundary tributary of the Kura, has recorded concentrations of phenols 5-7 times above the permissible level, while the concentration of metals is 6-8 times higher and mineral oil is 2-3 times higher (USAID/DAI 2004). To a lesser extent the transboundary river Iori (Gabyrry) is also polluted, with measured concentrations of phenols and metals in water exceeding the maximum concentration limit by 2-3 times, while mineral oil and sulphates are twice the permissible level.
17. The South Caucasus countries are committed to the approximation of their legislation to the EU Water Framework Directive and the environmental protection measures it embodies. In this regard Armenia is the most advanced of the three countries having developed with the assistance of comprehensive Water Code incorporating many elements of the WFD. Armenia is now seeking assistance from its international partners to implement the water code and harmonization with the WFD.
18. The WFD is a comprehensive and well tested piece of legislation and a powerful tool in support of the implementation of IWRM. The WFD for instance could supply the legal basis for the development of a water quality standards system and strengthen River Basin Management plans forged under the IWRM approach.
19. The EU Water Framework Directive (WFD) 2000/60/EC is the result of thirty years of environmental legislative development and binds together more than 25 EU directives and resolutions which cover

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<sup>13</sup> It should be noted that this pollution originates from Mingechevir city as well as other upstream sections of the Kura (UNDP/SIDA 2005).

water resource issues and is a framework mechanism under which national and regional authorities can develop sustainable water policy. Through preventative measures including effluent and discharge regulations, technical standards for treating polluted effluents as well as quality standards for receiving waters base on water use the WFD aims to achieve sustainable water policy and good water status through:

- introduction and implementation of water management based on the evaluation of the characteristics of the river basin;
- monitoring of the status of surface and ground waters
- determination of target quality

20. The WFD calls for the management of water resources to be carried out on the basis of the 'combined approach' including such elements as setting discharge standards on best available technique and best environmental practice for diffuse sources, and water quality or environmental standards. The EU has published a set of Water quality standards but these have not yet been incorporated into any new Directive (see section 1.1.4.2). The WFD also calls for management plans to be developed individual for each river basin (to be defined) which will become an action plan to achieve 'good water status'.

## 8.2. Objectives and Activities

21. The objective of this demonstration project is to design and test a Water Quality Standards system consistent with the EU WFD and can be applied throughout the Kura-Aras basin and providing the framework for transboundary water quality management. The WQS system will look at both the discharge standards and the standards of the receiving waters based on water use.

22. Regulatory instruments for controlling water quality can be aimed at controlling discharges at source, or at managing the receiving environment. Uniform emission or discharge standards apply to all emissions in a specific area (emission approach). Specific emission standards can be set in individual permits. These can be based on the pertinent ambient water quality standards (water quality approach) or on the best available technology (BAT), best practicable technology (BPT) or the best available technology not involving excessive costs (BATNEEC). A combined approach implies that minimum uniform emission standards are set and that stricter standards are applied if the quality of the receiving water so requires, or if the way the water is used requires higher standards (e.g. for maintaining a delicate ecosystem). Specific regulatory instruments can also be used to protect aquatic ecosystems and riparian habitats, and for the rehabilitation of water resources.

23. The challenge will be to design a 'Water Quality Standards' system which is immediately affordable and applicable by South Caucasus states and can be gradually tightened – made stricter and more rigid - the future bringing it into line with the best international practice. A combined approach would appear the most favourable option setting minimum standards for receiving waters based on a low percentile gradually increasing until BAT is introduced (for instance 10% percentile rising to 20% in year 40% in year 8). The system would not be uniformly applied and in some environmentally sensitive locations a stricter control may need to be applied. The costs of setting discharge standards based BAT and different levels of emission standards will need to be evaluated to determine the potential speed of application.

24. Both the Soviet, which is currently applicable in the three states, and the WFD systems are based on EQSs/Maximum Allowable Concentrations (EU EQSs are usually based on both annual averages and MACs). This provides a good starting point. Further, discharge permits in the Soviet system are based on loads, rather than MACs, with loads to receiving waterbodies supposedly set to enable compliance with environmental MACs. This means that either EQS multipliers (as in the existing Russian system) or percentile compliance statistics could be used as the basis of a revised classification scheme. Different percentiles/multipliers could be used for different water uses, effectively introducing water quality objectives, albeit based on EU EQSs – a pragmatic compromise between the two systems? Such an approach could also be used to report results as environmental quality indices, as required in the WFD, albeit that reference conditions would have to be established.

25. The WFD allows three approaches to the identification of reference conditions:

- The use of results from monitoring sites considered to be of quasi-natural status
- Modelling
- Expert opinion.

However, the Soviet approach of monitoring upstream/downstream of major discharges could be used to set reference conditions for point source discharges. The WFD considers 5 types of monitoring programmes:

- Surveillance
- Operational
- Investigative
- Groundwater level
- Protected Areas.

26. Given that the limited resources available, it is recommended that the proposed system and the demonstration projects to be developed should focus on surveillance and operational monitoring. This will provide the most useful results in terms of assessing water resources, impacts of major point source discharges and reporting on overall environmental status. It is worth noting at this point that while the Soviet system of water quality management clearly left a lot to be desired in terms of pragmatism, by no means was it all bad. For example, the Soviet System required cumulative 24-hour sampling of sewage treatment effluent for the calculation of effluent loads many years before the EU adopted this approach in the Urban Waste Water Treatment Directive.

27. Soviet water quality classification schemes are based on sampling sites, with results referring only to those sites. A first priority will need to be to divide rivers, lakes (if necessary), and groundwater's into distinct water bodies (basins and aquifers) and to redefine the sampling sites to adequately represent individual water bodies. Following on from this, focusing on surface waters an assessment of the physical status (morphology) would be required.

## **Project Activities**

### **Activity 1: Project Plan and Site Selection**

28. Develop a demonstration project plan to be included in the project Inception Report. The project plan will include final details of the approach to be adopted, including: the study team; methodology; issues assessment; site selection based agreed criteria; programming; project monitoring and quality control system; and assumptions, strengths and weaknesses of the proposed study approach. The will be two project sites, one associated with the mining industry in the upper Aras catchment and another downstream of a major industrial centre.. Following approval of the project plan detailed ToR for the technical support contract will be prepared including method of working for each site and MoU signed between the project and key beneficiaries. It will be important the key government stakeholders to be fully engaged from the beginning and there to free exchange of information and data..

### **Activity 2: Design of WQSSs including permitting and monitoring guidelines**

29. The project will develop the concept of the new WQS system taking on board the findings and recommendations of other projects and initiatives in the region. The WQS system should aim to be compatible with the international standards in the longer term. Under this activity, the Consultant is expected to identify the use-based hierarchical water quality classes to be promulgated into law, and to establish which parameters are relevant to each class, with the intention of establishing class-specific surface water quality standards in an implementing regulation. The proposed model of WQS system will use the EU standards as a model but adapted to regional conditions, i.e. it should meet the following criteria: to be flexible, applicable, efficient, and, affordable for the country. The project will investigate and propose a set of economic instruments to encourage compliance and support the

necessary regulatory investment. The selected economic instruments will be tested in parallel with the WQSs as a desk-top exercise. The new WQS system and economic instruments will be presented in the form of a Technical report with relevant technical annexes and will be subject for discussion and consultations with the relevant stakeholders.

#### Activity 3: Stakeholder consultation

30. Consultations will be held with relevant stakeholders during implementation of the demonstration project through a specifically formed group. Individual consultations will be held with the discharging enterprises to better understand constraints on the speed of introduction of BAT/BATNEEC and the impact of proposed economic instruments. The information gathered will be crucial to the design of the WQSs.

#### **Activity 4: Baseline assessment**

31. Collate and summarise the available scientific data and literature on the selected sites this shall include: information on the nature of the river channel and any associated wetlands and floodplains; water quality; flow information; water usage and existing categorisation; upstream discharges; general bank and channel biotic communities along the river; and information on water quality impacts on down-stream reach. Where information and data is absent or insufficient additional survey work may be commissioned.

#### **Activity 5: Implementation of WQSs and training**

32. The new WQS system aims to be replicable in other South Caucasus countries. This will need to be tested and suitable arrangements arrived at to ensure either that it can be adopted or that it and neighboring country systems can be made compatible. The proposed WQS system will be tested on two pilot sites, where representative specific water bodies and pollution conditions exist will be selected. This should allow the verification of the applicability of the technical criteria of the WQS system to different conditions, and test and adopt existing water management monitoring, reporting and inspection procedures as part of the new WQS system requirements. A report on the results of the WQS testing will be produced, which will include an assessment of the applicability and possible replication from social, economic and environmental perspectives. The results and lessons learned will be presented at local workshops to the key stakeholders.

#### **Activity 6: Final report and dissemination of results**

33. The final report will include a detailed description of the demonstration project and stakeholder consultations, the WQSs, lessons learnt and next steps. In order to support further development of national policy, the project will prepare an WQS system implementation plan based on the results of the demonstration project. This will include:

- Proposals for amendments to institutional responsibilities and procedures in the national legislation and implementing regulations, including recommendations on clarifying the responsibilities of the different institutions for monitoring, sampling and analytical procedures and statistical assemblage of results.
- Prioritised recommendations for improvements in relevant policy instruments (permission, control and enforcement procedures);
- Prioritised recommendations for the introduction of targeted economic instruments; and
- Phases of implementation, priorities, time-schedule, costs as well as elements of capacity building, training and cross-sectoral cooperation, required for sustainability of new WQS systems

The results of the demonstration project will be presented at a regional meeting.

### **8.3 End-of Project Landscape (Outcomes)**

34. The project outcomes include:

- The demonstration project will provide the countries with a clear technical road-map for the transition from Soviet system of water quality management to the EU Water Framework Directive. The prioritized recommendations will take into account the economic constraints of the countries and the industrial enterprises they affect whilst still meeting the environmental protection aspirations and commitments of the Governments.
- The WQSSs will be a crucial element in any IWRM plan. Water resources in terms of quantity in the Kura-Aras basin are known to be under stress and with climate change are likely to be further challenged, causing conflicts within and between countries. Improved water quality management will help improve water utilization efficiency and providing greater downstream usage.
- The adoption of a WQSSs in the NAPs/IWRM plans and SAP will be a first step in harmonization of water management in the South Caucasus. It will also give impetus to the re-investment into the regulatory infrastructure and institutions in the three countries.

## **9. Rationale for GEF Involvement and Fit with GEF Operational Programs and Strategic Priorities**

35. The demonstration project is consistent with the 1<sup>st</sup> Strategic Objective of the IW Focal Area: to foster international, multi-state cooperation on priority transboundary water concerns through more comprehensive, ecosystem-based approaches to management. It furthermore fits with the 3<sup>rd</sup> Strategic Program in GEF-4: Balancing overuse and conflicting uses of water resources in transboundary surface and groundwater basins. The project aims to assist countries to better manage water quality and thereby preserve water resources for multiple use. The demonstration project is consistent with the preliminary SAP developed under the PDF-B and assist the countries to harmonise with the EU WFD and implement the concept and principles of IWRM.

## **10. Project Management Structure and Accountability**

36. The project execution will be overseen by the Project Coordination Unit based in Tbilisi, Georgia and the Armenian National Coordination Unit in Yerevan. The GEF Chief Technical Advisor will have overall responsibility for the demonstration project implementation assisted by the Scientific Officer. Day-to-day management will be the responsibility of the National Project Coordinator of Armenia. The CTA will report regularly to the Steering Committee. The majority of the technical work will be tendered out internationally.

## **11: Stakeholders and Beneficiaries:**

37. The stakeholders involved in the project are multiple and include:

- Ministry of Nature Protection,
- State agencies in charge of monitoring surface water quality,
- State agencies in charge of environmental compliance assurance,
- Local government authorities,
- Water utility companies
- Mining industry
- Industrial enterprises
- water user associations,
- Scientific community,
- regional and national NGOs, CBO, and their coalitions,

## **12: Long-term Sustainability Strategy**

38. A priority criteria for the WQS system design will be that it is implementable and can be adjusted to meet the prevailing economic conditions. The demonstration project will review through desk-top studies the potential use of economic instruments to encourage compliance by dischargers to the newly designed system and to finance the re-establishment of the regulatory infrastructure and institutions.

### 13: Replicability

39. It is envisaged at the end of the project the implementation of the WQSs in all three countries will be an agreed intervention in the SAP and that it will be component of the National IWRM plans. If successful the WQSs could be introduced into river basin throughout the CIS and the next stage in its development would be to test it at a transboundary demonstration site. The results of the demonstration project will be presented at a regional workshop to which other GEF CIS river basin projects will be invited.

### 14: Monitoring and Evaluation Process

40. The Project Management Unit will produce a brief quarterly Progress Report updating the Steering Committee and the project Execution and Implementation Agencies on the progress of the project based on the approved Logical Framework Matrix and the project workplan. Once a year a detailed report will be submitted through the PCU to the Steering Committee. This report will provide a full review of the work plan to identify project achievements and deliverables, budget expenditures, amendments to workplan and budget, staff contracting and performance, and any other information required by the Steering Committee and/or the Executing Agencies.

41. In addition, the pilot project will also be subject to:

- Internal Project Implementation Reviews to be conducted by the CTA and submitted to the implementing agency every six months.
- An independent final project evaluation to be undertaken in conjunction with the Terminal Evaluation for the FSP.
- The project evaluations will be carried out in accordance with UNDP-GEF requirements and will cover all aspects of the project. They will include: an assessment of (a) the outcomes generated, (b) the processes used to generate them, (c) project impacts, and d) lessons learned. Advice will be given on how the M&E results can be used to adjust the work if needed and on how to replicate the results in the region.

### 15: Co-Funding

42. The total contribution requested from GEF is USD 340,000 within a 3 year period. The co-funding from the Government of Armenia over the project period is \$75,000 and from EU is USD 500,000 in the form of monitoring equipment.

### 16: Budget

<b>Award ID:</b>					
<b>GEF Outcome/Atlas Activity**</b>	<b>Sub-components</b>	<b>Amount (\$) Year 1</b>	<b>Amount (\$) Year 2</b>	<b>Amount (\$) Year 3</b>	<b>Total (\$) All Years</b>
1. Project plan and inception report	1. Project Plan and ToR preparation	150,000			
	<u>2. Site selection</u>	15,000			
	3. Presentation at inception meeting	5,000			
	<b>Sub-total</b>	<b>35,000</b>	<b>0</b>	<b>0</b>	<b>35,000</b>
2. Design of WQSs	1. Desk study and water body classification	10,000			
	2. Economic instrument review and selection characterization	20,000			
	3. Monitoring parameters and programme defined.	10,000			

		<b>Sub-total</b>	<b>40,000</b>	<b>0</b>	<b>0</b>	<b>40,000</b>
3. Stakeholder consultation	1. Identify relevant stakeholders	5,000				5,000
	2. Establishment of stakeholder group	5,000	5,000	5,000		15,000
	3. Consultation with discharging enterprises					
	<b>Sub-total</b>	<b>10,000</b>	<b>5,000</b>	<b>5,000</b>		<b>20,000</b>
4. Baseline assessment	1. Desk study and gap filling surveys	20,000	30,000			50,000
	2. Determination of the economic implications of key WQSSs scenarios		20,000			20,000
	<b>Sub-total</b>	<b>20,000</b>	<b>50,000</b>	<b>0</b>		<b>70,000</b>
5 Implementation of WQSSs and training	1. Monitoring		30,000	50,000		80,000
	2. Training		10,00	20,000		30,000
	<b>Sub-total</b>	<b>0</b>	<b>50,000</b>	<b>60,000</b>		<b>110,000</b>
6. Final report, and dissemination results	1. Preparation of Final report			30,000		
	2. Dissemination of results and regional workshop			35,000		
	<b>Sub-total</b>	<b>0</b>	<b>0</b>	<b>65,000</b>		<b>65,000</b>
		<b>Total</b>	<b>105,000</b>	<b>105,000</b>	<b>130,000</b>	<b>340,000</b>

## ANNEX 1 Strategic Results Framework

		Objectively Verifiable Indicators	Sources of Verification	Assumptions and Risks
OUTCOME	Water Quality Standards system: Development of a harmonized methodology for the water quality management of surface waters in the Kura-Aras river basin			
ACTIVITIES	1. Project plan and inception report	Project plan and inception report drafted  ToR for technical assistance  Sites selected	Project plan and inception report agreed by countries  Tender documents for TA MoU signed with Government stakeholders regarding demonstration sites	Availability of information  Government stakeholders engaged
	2. Design of WQs <ul style="list-style-type: none"> <li>Classification of water bodies based on water use</li> <li>Review of economic instruments</li> <li>List of parameters to be monitored and compliance values</li> <li>List of parameters to be monitored and compliance values</li> </ul>	WQs designed and implementation proposals for each demonstration site - Economic instruments proposals for demonstration project -	WQs design report delivered  Economic instrument paper delivered	WQs methodology flexible enough to be applied to the three countries.
	3. Stakeholder consultation <ul style="list-style-type: none"> <li>Stakeholder assessment at each demonstration site</li> <li>Establishment of stakeholder groups</li> <li>Consultations with discharging enterprises</li> </ul>	Demo project stakeholder forum established  Review of WQs implementation proposals in light of consultations	Stakeholder forum roster and meeting reports  Revised implementation proposals	Appropriate stakeholders in group with no significant groups missing Agreement of discharging enterprises to work with demonstration project
	4. Baseline assessment <ul style="list-style-type: none"> <li>Desk study and gap filling surveys</li> <li>Determination of economic implications of WQs scenarios</li> </ul>	Characterisation report of demonstration sites Surveys of key parameters of demonstration sites Assessment of the effectiveness and acceptance of proposed economic instruments	Characterisation reports delivered  Survey reports delivered  Economic instrument report delivered	A good baseline already exist at demonstration sites and minimal surveys are required
	5. Implementation of WQs and training <ul style="list-style-type: none"> <li>Monitoring programme implemented</li> <li>Training of field and laboratory staff</li> </ul>	Monitoring programme implemented over 24 month period Field and laboratory staff in biological and chemical monitoring techniques	Quarterly monitoring reports and analysis of results  Training programme delivered	Insufficient time available for monitoring programme

		Objectively Verifiable Indicators	Sources of Verification	Assumptions and Risks
	<b>6. Final report and dissemination of results</b> <ul style="list-style-type: none"> <li>Preparation of final report</li> <li>Dissemination of results</li> </ul>	WQOs results presented to the South Caucasus countries and wider region WQSSs methodology agreed and adopted by countries	Final report delivered Regional workshop meeting report Inclusion of WQSSs in Naps/IWRM plans and SAP	

## SIGNATURE PAGE

Countries: Armenia, Azerbaijan, Georgia

UNDAF Outcome(s)/Indicator(s): ARM: UNDAF outcome 4: Promote environmentally sound technologies and effective management of natural resources in accordance with the MDGs and PRSP; AZE: UNDAF Outcome 2: The state improves its delivery of services and its protection of rights – with the involvement of civil society and in compliance with its international commitments; GEO: UNDAF outcome 5: Progress towards environmental sustainability demonstrated

Expected CP Outcome(s)/Indicator (s): ARM: CP outcome 4.8: The Kura-Araks river basin is managed effectively; AZE: CP outcome 2.9: National environmental protection and natural resource management improve; GEO: CP outcome 5.2: Sustainable environmental and natural resources management practices adopted at national and community level

Expected CP Output(s)/Indicator(s): ARM: CP output 4.8.2: By 2009, control mechanisms and regional cooperation forums for reducing pollution are established; AZE: CP outcome 2.9.3: Mechanisms in place for management of international waters; GEO: 5.2.1: Sustainable water management practices adopted for the Kura-Aras River-Basin

Implementing partner:  
(designated institution/Executing agency)

UNOPS

Other Partners:

Programme Period: 2006-2010
Programme Component: Energy&Environment
Project Title: “Reducing Transboundary Degradation in the Kura-Aras Basin.”
Project ID: 00063506
Project Duration: 3 years
Management Arrangement: Agency execution: UNOPS

Total budget:	13,760,000
Allocated resources:	
• Government:	
• Regular:	
• Other:	
○ GEF:	2,900,000
○ Donor:	
• In-kind contributions:	
○ OSCE:	90,000
○ UNDP/OSCE (ENVSEC):	120,000
○ EU:	7,200,000
○ NATO:	135,000
○ FINLAND:	1,050,000
○ Governments	2,265,000

Agreed by (Government of Armenia): \_\_\_\_\_

Agreed by (Government of Azerbaijan): \_\_\_\_\_

Agreed by (Government of Georgia): \_\_\_\_\_

Agreed by UNOPS: \_\_\_\_\_

Agreed by UNDP: \_\_\_\_\_